

LICENSING COMMITTEE

MONDAY 20 NOVEMBER 2023

6.00 PM

Bourges/Viersen Rooms - Town Hall

AGENDA

Page No

1. Apologies for Absence

2. Declarations of Interest

At this point Members must declare whether they have a disclosable pecuniary interest, or other interest, in any of the items on the agenda, unless it is already entered in the register of members' interests or is a "pending notification" that has been disclosed to the Solicitor to the Council.

Members must also declare if they are subject to their party group whip in relation to any items under consideration.

3. Minutes of the Meetings Held on...

3.1	Licensing Committee - 9 February 2023	3 - 8
3.2	Licensing Act 2003 Sub Committee Minutes - 31 March 2023	9 - 12
3.3	Licensing Act 2003 Sub Committee Minutes - 24 April 2023	13 - 18
3.4	Licensing Act 2003 Sub Committee Minutes - 15 May 2023	19 - 28
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3.8	Licensing Act 2003 Sub Committee Minutes - 13 September 2023	57 - 62
3.9	Licensing Act 2003 Sub Committee Minutes - 20 October 2023	63 - 70

4. Licensing Act 2003 – Cumulative Impact Policy (CIP) And Cumulative Impact Assessment (CIA) - Review, Consultation And Responses 71 - 122



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Committee Members:

Councillors: Ray (Chairman), Ayres, W Fitzgerald, Khan, Trust, Thulbourn, Qayyum, Wiggin, Bond (Vice Chairman), J R Fox and P Hiller

Substitutes: Councillors: Allen, Hogg, Iqbal and C Harper

Further information about this meeting can be obtained from Karen Dunleavy on telephone 01733 452233 or by email – karen.dunleavy@peterborough.gov.uk

**MINUTES OF THE LICENSING COMMITTEE MEETING
HELD AT 6PM, ON
THURSDAY, 9 FEBRUARY 2023
COUNCIL CHAMBER, TOWN HALL, PETERBOROUGH**

Committee Members Present: Wiggin Chairman (Chair), S Bond (Vice Chair) Councillors Allen, Ayres, Bi, Harper, Hiller, Hussain, Moyo, Warren, and Sabir

Officers Present: Gareth Brighton, Licensing and Business Manager
Peter Gell, Acting Service Director: Communities
Colin Miles, Litigation Lawyer
Karen S Dunleavy, Democratic Services Officer

1. APOLOGIES FOR ABSENCE

No apologies for absence were received.

2. DECLARATIONS OF INTEREST

Declarations of interest were received for agenda Item 4 Proposed Hackney Carriage and Private Hire Policy – Responses to Consultation and Adoption of Final Policy and Implementation from Councillor Sabir who owned a Private hire company in Huntingdon, however intended to participate in the meeting.

3. MINUTES OF THE LICENSING COMMITTEE AND LICENSING ACT 2003 SUB COMMITTEE MEETING

The minutes of the Licensing Act 2003 Sub Committee meeting held on 1 July 2022 and 11 August 2022, were agreed as a true and accurate records.

The minutes of the Licensing Committee held on 7 July 2022, were agreed as a true and accurate record.

A request was received for members of the public to speak on agenda item 4, Proposed Hackney Carriage And Private Hire Policy Responses To Consultation And Adoption Of Final Policy And Implementation, which the Committee agreed.

4. PROPOSED HACKNEY CARRIAGE AND PRIVATE HIRE POLICY -RESPONSES TO CONSULTATION AND ADOPTION OF FINAL POLICY AND IMPLEMENTATION

The Licensing Committee received a report in relation to changes to the Hackney Carriage and Private Hire Policy and the requirements for tail lift enabled vehicles.

The purpose of this report was to enable the Licensing Committee to consider a proposed policy revisions relating to tail lift enabled vehicles taking into account the following:

- The current vehicle requirements outlined in the policy;
- The proposed requirements for tail lift enabled vehicles;

- The current provision of tail lift enabled vehicles within the trade and the demand for such vehicles;
- The effect of the rising cost of living on vehicles entering the taxi trade;
- The views of the private hire trade, the Hackney Carriage trade, PCC's Passenger Transport Operations Team and the Peterborough Disability Forum;
- The implications of the proposed revision on the Council's 2030 net-zero carbon emission target; and
- The position of neighbouring authorities in relation to the licensing of tail lift enabled vehicles.

The Licensing and Business Manager introduced the report and asked Members to consider the recommendation and approve the proposal.

Representatives from the company Passenger Assist, addressed the Committee and responded to questions from Members. In summary the key points highlighted included:

- The aim of the Passenger Assist was to provide a tailored service for disabled users.
- After research, it was highlighted that there was a need in the market for the tail lift type vehicle, and he had invested to purchase them.
- There were no objections to the proposals, however the age of the vehicles would make a significant financial impact on the business in relation to which vehicles to purchase.
- It was the company's intention to offer their services to care homes.
- It was confirmed by the Licensing and Business Manager that any changes to the policy that was agreed, would be effective immediately.

The Licensing Committee debated the report and in summary, key points raised and responses to questions included:

- Paragraph 4.4 of the report had highlighted that there had not been a record maintained, of vehicles with a tail lift, however, going forward, this information would be recorded at the taxi vehicle six monthly testing process.
- Members commented that there were significant safety impacts connected with operating tail lifts and that an uplift of four to eight years for the age of a taxi vehicle had raised concerns. Members were advised that the uplift would allow older vehicles to enter the trade and meet demand as well as the cost-of-living crises. There were six monthly testing and LOLER certification in place which would mitigate the safety concerns raised.
- Members were advised that there had been little that the Council could do to mandate conditions on other taxi private hire or hackney vehicles operated in other Licensing Authorities. However, there were statutory referral mechanisms for officers to highlight issues with vehicles that operated from outside of Peterborough.
- It would be very difficult to track vehicles that operated from other licensing authorities, however, there were regional meetings held with neighbouring authorities to discuss any issues arising.
- Members were advised that Peterborough's passenger transport teams would ensure that private hire and hackney vehicles used for PCC contracts only used the required vehicles as licensed by Peterborough.
- Peterborough would not licence taxi or private hire vehicles outside of the Authority. Passenger Transport team had used Huntingdonshire taxi and private hire vehicles for school contracts, and these would be subject to the same vehicle checks as Peterborough, which must be supported by a certificate of compliance.
- Any vehicle would be subject to six monthly testing process, which would cost £55 at stage one and £30 for stage two. Any test failures would be the responsibility of the driver or operator to rectify.

- The proposed amendment was in relation to a vehicle with a permanent lifting platform. Hackney Carriage vehicles had a ramp to carry a load and a valid certification.
- Members commented that the extension was necessary in order to provide a provision for future services to disabled users.
- Members felt that there should be a minimum cost charge per mile which may entice people provide the service and improve the provision. Members were advised that a minimum fare cost could have implications around the Equalities Act 2010 as it could disadvantage some users.
- The amendment to the ULEV and ZEV vehicles would be subject to the requirements that were agreed by Committee in July 2022 rather than the tail lift proposals submitted to the Committee at the current meeting.
- Any petrol or diesel would be subject to cease operation by 2029 as agreed by the Committee in July 2022.
- Members felt that reassurance had been given in relation to the safety aspect due to the six-monthly taxi vehicle inspection/testing requirements required in Peterborough.
- There had been no negative comments received during the consultation. There could be an increased cost that would be passed onto the Council's internal Passenger Transport team as a result of the rigorous testing requirements.
- Members has been satisfied that because the private hire vehicles that operated from outside of the Authority would be subject to the same high standard of testing and therefore, were comfortable to agree with the proposals.

The Committee considered the proposals and agreed (unanimously) to approve the policy amendments to Tail Lift enabled vehicles.

ACTION AGREED

The Committee **RESOLVED** (unanimously) to **APPROVE** the policy amendment as follows:

Revise the Peterborough City Council's Hackney Carriage and Private Hire Licensing Policy specific to the age requirements of tail lift enabled vehicles existing in trade and for tail lift enabled vehicles being submitted for licensing for the first time as attached in full at Appendix 1.

The revision can be summarised as:

Licensed diesel/petrol tail-lift enabled vehicles will become de-licensed when they reach 12 years of age from first registration (increased from 10 years).

Diesel/petrol tail-lift enabled vehicles will be accepted for licensing up to 8 years of age from first registration (increased from 4 years).

REASONS FOR THE DECISION:

The recommendation was made to ensure that current provision of tail lift enabled vehicles would not be impacted as a result of vehicles becoming de-licensed in the next 12 months and to encourage more vehicles into trade to meet future demand.

CHAIRMAN
END - 6:51pm

TAIL LIFT VEHICLES* - PETROL, DIESEL AND OTHER NON ULEV, ZEV			
Vehicles licensed for the first time (new applications)		Hackney Carriage	Private Hire Vehicle
	Max age at time of first being licensed	8 years old	8 years old
	Maximum age limit beyond which the vehicle will not be licensed	12 years old or until 31.12.2029 (whichever is soonest)	12 years old or until 31.12.2029 (whichever is soonest)
	Age at which the vehicle will be subject to six monthly inspections	6 years old	6 years old
	Age at which the vehicle will be subject to Critical Testing criteria	8 years old	8 years old
Vehicles that are already licensed (renewal applications)		Hackney Carriage	Private Hire Vehicle
	Maximum age limit beyond which the vehicle will not be licensed	15 years old or until 31.12.2029 (whichever is soonest)	12 years old or until 31.12.2029 (whichever is soonest)
	Age at which the vehicle will be subject to six monthly inspections	6 years old	6 years old
	Age at which the vehicle will be subject to Critical Testing criteria	8 years old	8 years old

*For the purposes of the above, a vehicle is only considered a “tail lift vehicle” if it meets all the following criteria:

- Fully functioning, permanently fitted, powered, tail lift installed to the manufacturer’s specification
- Tail lift lifting capacity of at least 300kg

- Full, up to date certification (e.g. LOLER certification, maintenance documents etc).

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Meeting of the Licensing Act 2003 Sub-Committee

held in the Bourges/Viersen Rooms at the Town Hall, Peterborough on 31 March 2023, at 1:30PM

RECORD OF PROCEEDINGS

1. Apologies for Absence	There were no apologies for absence received.
2. Declarations of Interest	None
3. Application	Personal Licence Review
3.1 Application Reference	062387 - Usman Abu Bakar Iftikhar
3.2 Sub-Committee Members	Councillors Wiggin, S Bond and Hiller
3.3 Officers	Darren Dolby, Regulatory Officer Colin Miles, Lawyer – Legal Advisor to the Sub-Committee Karen S Dunleavy, Democratic Services Officer – Clerk to the Sub-Committee
3.4 Applicant	Cambridgeshire Constabulary
3.5 Nature of Application	<p><u>Application Type</u></p> <p><u>Summary of Premises Licence Review Application</u></p> <p>In accordance with the Licensing Act 2003, following the submission of an application for a personal licence review for Usman Abu Bakar Iftikhar, 43 Thistle Moor Road, Peterborough, PE1 3HR, which had been submitted by Cambridgeshire Constabulary, the Licensing Authority was required to hold a hearing.</p> <p>summary of the issues raised in the application included:</p> <ul style="list-style-type: none"> On 4 February 2023 a request was received from Cambridgeshire Constabulary for the review of Mr Iftikhar’s personal licence. This request was made as a result of Mr Iftikhar’s conviction at Cambridge Crown Court on 20 June 2022 for the offences of possessing a controlled drug with intent to supply (Class A – Heroin)

	<p>and possessing a controlled drug with intent to supply (Class A – Cocaine). Both of these offences were contrary to Section 5 (3) of the Misuse of Drugs Act 1971 and are relevant offences in relation to the Licensing Act 2003.</p> <ul style="list-style-type: none"> • Mr Iftikhar was currently service a custodial sentence. • Mr Iftikhar had not notified the Licensing Authority of his conviction • The Police had requested that the Committee consider suspending or revoking Mr Iftikhar’s personal licence.
3.6 Licensing Objective(s) under which representations were made	1. The Prevention of Crime and Disorder
3.7 Parties/Representatives and witnesses present	<p><u>The Licensing Authority</u></p> <p>The Regulatory Officer, who presented the case on behalf of the Licensing Authority.</p> <p><u>Applicant</u></p> <p>Cambridgeshire Constabulary</p> <p><u>Licence Holder</u></p> <p>Not present</p>
3.8 Pre-hearing considerations and any decisions taken by the Sub-Committee relating to ancillary matters	There were no pre-hearing considerations.
3.9 Oral representations	<p>The Regulatory Officer addressed the Sub-Committee and outlined the main points with regards to the application. The key points raised in his/her address included:</p> <ul style="list-style-type: none"> • A request had been made by Cambridgeshire Constabulary to review and revoke the licensing following a criminal conviction of the Licence Holder, Mr Iftikar. • The Personal Licence Holder, Mr Iftikar had been convicted with the possession of controlled drugs, namely Heroin and Cocaine, with the intent to supply. • Both offences were relevant offences with regards to the Licensing Act 2003. • Mr Iftikar was currently serving a custodial sentence. • Correspondence in relation to the hearing had been sent to Mr Iftikar in prison and his last registered address.

	<p><u>Applicant</u></p> <p>PC Hawkins addressed the Sub-Committee. The key points raised during their address, and following questions from the Sub-Committee were as follows:</p> <ul style="list-style-type: none"> • Mr Iftikar was convicted by Cambridgeshire Crown Court on 22 June 2022 on drug related offences, which were relevant offences under the Licensing Act 2003 • Mr Iftikar had not notified Peterborough City Council of his convictions. • The Committee was asked to consider revocation of Mr Iftikhar's Personal Licence. <p><u>Summing Up</u></p> <p>All parties were given the opportunity to summarise their submissions.</p>
3.10 Written representations and supplementary material taken into consideration	<p><u>Applicant</u></p> <p>Consideration was given to the application for a Personal Licence Review attached to the Sub-Committee report.</p>
3.11 Facts/Issues in dispute	<p><u>Issue 1</u></p> <p>Whether the premises licence application would further support the 'Prevention of Crime and Disorder' Licensing Objective.</p>
4. Decision	<p>The Sub-Committee listened to all the evidence put before it and also took into account the contents of the application and all representations and submissions made in relation to it. The Sub-Committee found as follows:-</p> <p>The Sub-Committee considered the representations made and in writing from:</p> <ul style="list-style-type: none"> • Cambridgeshire Constabulary • Regulatory Officer <p>The Sub-Committee considered:</p> <ul style="list-style-type: none"> • On 4 February 2023 a request was received from Cambridgeshire Constabulary for the review of Mr Iftikhar's personal licence. This request was made as a result of Mr Iftikhar's conviction at Cambridge Crown Court on 20 June 2022 for the offences of possessing a controlled drug with intent to supply (Class A – Heroin) and possessing a controlled drug with intent to supply (Class A – Cocaine). Both of

	<p>these offences were contrary to Section 5 (3) of the Misuse of Drugs Act 1971 and were relevant offences in relation to the Licensing Act 2003.</p> <ul style="list-style-type: none"> • The offences were relevant offences for the purposes of the Licensing Act 2003 (the Act) and therefore must be disclosed. They were not disclosed by the licence holder, who was sentenced to a custodial term and currently resided in prison. • The Police had requested that the Sub-Committee considered suspending or revoking Mr Iftikhar's personal licence. <p>The Sub-Committee discussed:</p> <ul style="list-style-type: none"> • The licensing objective of the prevention of crime and disorder and the Sub-Committee's obligations to promote this objective; and • The regime relating to personal licences In Section 4 of the guidance. <p>The Sub-Committee took a very serious view of these convictions and stated that they were incompatible with holding a personal licence under the Licensing Act 2003; and therefore, revoked the Personal Licence numbered 062387, issued to Usman Iftikhar.</p> <p>In reaching the decision the Sub-Committee was referred to:</p> <ul style="list-style-type: none"> • The Licensing Act 2003 • The City Council's Statement of Licensing policy • The Government Guidance issued under section 182 of the Licensing Act 2003 <p>The Sub-Committee, therefore revoked the personal licence for Mr Usman Abu Bakar Iftikhar, 43 Thistle Moor Road, Peterborough, PE1 3HR.</p>
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Chairman

Start 1.30pm – End 1:52pm



Meeting of the Licensing Act 2003 Sub-Committee

held at Sand Martin House, Bittern Way, Peterborough on 24 April 2023 at 1:30pm

RECORD OF PROCEEDINGS

1. Apologies for Absence	There were no apologies for absence received.
2. Declarations of Interest	None
3. Application	Review of Premises Licence
3.1 Application Reference	MAU: 121161 - Shah Jehan – 18 Park Road, Peterborough, PE1 2TD
3.2 Sub-Committee Members	Cllr Wiggin (Chairman) Cllr Steve Allen Cllr Harper
3.3 Officers	Darren Dolby, Regulatory Officer Colin Miles, Lawyer – Legal Advisor to the Sub-Committee Karen Dunleavy, Democratic Services Officer – Clerk to the Sub-Committee
3.4 Applicant	Cambridgeshire Constabulary
3.5 Nature of Application	<p><u>Application Type</u></p> <p>Review</p> <p><u>Summary of Premises Licence Review Application</u></p> <p>In accordance with the Licensing Act 2003, following the submission of an application to review a premises licence for Shah Jehan – 18 Park Road, Peterborough, PE1 2TD, the Licensing Authority was required to hold a hearing.</p> <p>A summary of the issues raised in support of the review application included:</p> <ul style="list-style-type: none"> • On 20th February 2023, at approximately 5am, a serious incident occurred within the premises which resulted in two males suffering knife injuries. • The premises licence holder, Mr Mohammed Khawar, was suspected of being involved in the incident and had not been contactable since the incident.

	<ul style="list-style-type: none"> Section 11.28 of Guidance (issued under section 182 of the Licensing Act 2003) recommended that revocation of the licence even in the first instance, should be seriously considered where reviews arise and the licensing authority determined, that the crime prevention objective had been undermined through the premises being used to further crimes.
3.6 Licensing Objective(s) under which representations were made	1. The Prevention of Crime and Disorder
3.7 Parties/Representatives and witnesses present	<p><u>The Licensing Authority</u></p> <p>The Regulatory Officer, who presented the case on behalf of the Licensing Authority.</p> <p><u>Applicant</u></p> <p>Cambridgeshire Constabulary</p> <p>PC Hawkins PC Loyd Davis PC Karolis Puidoka</p> <p><u>Licence Holder</u></p> <p>The Licence Holder was not present</p>
3.8 Pre-hearing considerations and any decisions taken by the Sub-Committee relating to ancillary matters	There were no pre-hearing considerations.
3.9 Oral representations	<p>The Regulatory Officer addressed the Sub-Committee and outlined the main points with regards to the application. The key points raised in his address included:</p> <ul style="list-style-type: none"> There had been a serious knife incident which took place at the premises namely, Shah Jehan. There had been no communication from the Licence Holder since the knife incident. The Designated Premises Supervisor had resigned from his responsibility to the premises known as Shah Jehan, Park Road Peterborough. <p>The Sub Committee were asked to note that there had been an error within the report which stated Ali's Kebab House however, the hearing was in relation to Shah Jehan and there was no connection with the two restaurants.</p> <p><u>Applicant</u></p>

	<p>PC Hawkins, Cambridgeshire Constabulary, addressed the Sub-Committee. The key points raised during his address, and following questions from the Sub-Committee were as follows:</p> <ul style="list-style-type: none"> • The knife incident took place 20 February 2023 around 5.00am. • Knife injuries were inflicted on two persons, which resulted in hospital treatment being required. • The holder was present and believed to be involved in the knife attack and had absconded since the incident. • The case was currently under investigation and therefore of a sensitive nature. • The Regulatory Officer had visited the premises since the incident and there appeared to be no trading being undertaken in the daytime. However, it could not be confirmed if the premises had been trading in the evening. • The licence had not covered the any licensable activity at 5am and should not have been selling alcohol, however, it had been reported that alcohol was being consumed at the time of the incident. In addition, the Police were unable to confer details with the Licence Holder about the incident and there had been no CCTV footage to rely on. • The CCTV had been present prior to the knife incident, however appeared to have been removed as there was dust where the equipment had been originally located. • As there was no fit and proper person currently present at the premises, there should be no licensable activity being undertaken.
3.10 Written representations and supplementary material taken into consideration	<p><u>Applicant</u></p> <p>Consideration was given to the application for a Premises Licence Review, attached to the Sub-Committee report.</p>
3.11 Facts/Issues in dispute	<p><u>Issue 1</u></p> <p>Whether the premises licence application would further support the ‘Prevention of Crime and Disorder’ Licensing Objective.</p>
4. Decision	<p>The Sub-Committee listened to all the evidence put before it and also took into account the contents of the application and all representations and submissions made in relation to it. The Sub-Committee found as follows:-</p> <p>The Sub-Committee considered the representations made and in writing from:</p>

- PC Lloyd Davis, Cambridgeshire Constabulary
- PC Karolis Puidoka, Cambridgeshire Constabulary
- PC Hawkins, Cambridgeshire Constabulary
- Darren Dolby, Regulatory Officer, Peterborough City Council

The Sub-Committee considered the following facts:

- On 20th February 2023, at approximately 5am, a serious incident occurred within the premises which resulted in two males suffering knife injuries.
- The premises licence holder, Mr Mohammed Khawar, was suspected of being involved in the incident and had not been contactable since the incident.
- Section 11.28 of Guidance (issued under section 182 of the Licensing Act 2003) recommends that revocation of the licence even in the first instance, should be seriously considered where reviews arise and the licensing authority determines, that the crime prevention objective is being undermined through the premises being used to further crimes.

In its deliberations the Sub-Committee was referred to:

- The Licensing Authority's Statement of Licensing Policy
- The Government Guidance issued under section 182 of the Licensing Act 2003
- Licensing Act 2003

The Sub-Committee viewed the incident as serious, and that it had undermine the licensing objective of the prevention of crime and disorder. The Sub-Committee considered revoking the licence; suspending the licence; removing a licensable activity from the licence; and attaching conditions.

The Sub-Committee noted that the licence holder was not present nor was a representative of his.

Also, the Sub-Committee was very concerned that the CCTV footage had been removed prior to police attendance, which was a clear breach of the licensing conditions.

The Sub-Committee had not believed that the premises were being used to further crimes, however, in order to promote the licensing objective in question, the Sub-Committee believed it was necessary to **REVOKE** the licence in its entirety.

	The Sub-Committee therefore REVOKED the licence for the premises, known as Shah Jehan, 18 Park Road, PE1 2TD.
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Chairman

Start 1.30pm – 2:06pm End

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Meeting of the Licensing Act 2003 Sub-Committee

Held in the Bourges/Viersen Rooms at the Town Hall, Peterborough on 15 May 2023 at
 1:30pm

RECORD OF PROCEEDINGS

1. Apologies for Absence	There were no apologies for absence received.
2. Declarations of Interest	None
3. Application	Review of Premises Licence
3.1 Application Reference	MAU: 121276 - Tavan Restaurant – 77 Lincoln Road, Peterborough, PE1 2SH
3.2 Sub-Committee Members	Cllr Wiggin (Chair) Cllr Harper Cllr Warren
3.3 Officers	Darren Dolby, Regulatory Officer Colin Miles, Lawyer – Legal Advisor to the Sub-Committee Dan Kalley, Senior Democratic Services Officer – Clerk to the Sub-Committee
3.4 Applicant	Home Office
3.5 Nature of Application	<p><u>Application Type</u></p> <p><u>Summary of Premises Licence Review Application</u></p> <p>In accordance with the Licensing Act 2003, following the submission of an application for a premises licence review for Tavan Restaurant 77 Lincoln Road, Peterborough, PE1 2SH, the Licensing Authority was required to hold a hearing.</p> <p>summary of the issues raised in the application included:</p> <ul style="list-style-type: none"> On 18 May 2022, The Home Office East of England Immigration, Compliance and Enforcement Team visited Tavan Restaurant where they arrested a male at the premises who had no legal basis to be in the United Kingdom.

	<ul style="list-style-type: none"> On 23 November 2022 the same team revisited Tavan Restaurant where they found the same male, who had been arrested on the previous visit, on site. The male was found to be working at the premises and was arrested. Section 11.28 of Guidance (issued under section 182 of the Licensing Act 2003) recommended that revocation of the licence even in the first instance, should be seriously considered where reviews arose and the licensing authority determined, that the crime prevention objective was being undermined through the premises being used to further crimes.
3.6 Licensing Objective(s) under which representations were made	1. The Prevention of Crime and Disorder
3.7 Parties/Representatives and witnesses present	<p><u>The Licensing Authority</u></p> <p>The Regulatory Officer, who presented the case on behalf of the Licensing Authority.</p> <p><u>Applicant</u></p> <p>Home Office Immigration Service</p> <p><u>Licence Holder and Representative</u></p> <p>Burgas Sea Limited – Mr Chavdar Zhelev Licence Holder’s Representative – Mr Cave</p> <p><u>Responsible Authority</u></p> <p>PC Hawkins</p>
3.8 Pre-hearing considerations and any decisions taken by the Sub-Committee relating to ancillary matters	There were no pre-hearing considerations.
3.9 Oral representations	The Regulatory Officer addressed the Sub-Committee and outlined the main points with regards to the application. The key points raised in their address included a review of a premises licence submitted by the Home Office Immigration Service. Taking all into account the parties have had the chance to review the paperwork. Under Section 182 guidance at point 11.27 it stated that certain activity should be treated particularly seriously, and this included the employment someone who was disqualified from that work by reason of their immigration status in the UK. Under 11.28 of the guidance it stated that it was expected that revocation of the licence – even in the first instance – should be seriously considered.

Applicant

Mr Jack Davis, Home Office addressed the Sub-Committee. The key points raised during their address, and following questions from the Sub-Committee were as follows:

- On 18 May 2022, the Home Office Immigration Service visited the Tavan restaurant following intelligence that there was an illegal employee working on site. It was not the usual practice to go into premises without receiving genuine intelligence. On that date the team found one male who was arrested as no legal basis to stay in UK, further on 23 November 2022, the same team and found same person working, and a civil penalty was issued due to this.
- At the time of visit in May there was an Egyptian male seen coming out of the kitchen area. It was confirmed that he was not seen working. On the basis that he was not seen working there, no further action was taken.
- During the second visit the same male was found working in the kitchen and working over grill wearing a uniform. The licence holder confirmed that he was working and was being paid £40 for his shift, cash in hand.
- The business owner was spoken to and stated that the male in question was working on a trial basis. On this basis, the Home Office felt that it needed to be brought to the attention of the Licensing Act 2003 Sub-Committee as this was not the first occasion this had happened.
- In every case, the responsible council would determine the best possible action to take. However, the legislation that existed, strongly suggested serious consideration be given to revoking the licence. It needed to be recognised that this was a serious decision, which needed to act as a deterrent to other businesses out there.
- In relation to comments made by other persons, if attention was not being paid to who can work in UK then it was questionable what else was not being paid attention to whilst operating the business.
- The review referral was not a case of double jeopardy. The Sub-Committee had a duty to protect the licensing objectives and how best to enforce these.
- It had been noted that the application could have a negative effect on current employees. However, the applicant felt, that the law had not changed, and therefore, if no action was taken, it would undermine other businesses.
- There were no other immigration issues highlighted during the two Home Office visits to Tavan Restaurant other than the one person identified.
- There was only two other members of staff working on the night of the Home Office visit, however they were not asked any questions.
- The Licence Holder's representative commented that there had been a confirmation sent to the Home Office

in admitting liability and accepted the £15,000 fine which was reduced to £7500 on immediate payment, or £10,000 if it could not be paid within a few days. The £10,000 was accepted and payment plan was set up to deal with this.

- It was illegal for someone on a work trial if they were not entitled to work in the UK, and it was an offence in relation to the immigration act to do so.

Responsible Authority

PC Hawkins addressed the Sub-Committee. The key points raised during their address, and following questions from the Sub-Committee were as follows:

- All points raised by the Home Office in relation to the application had covered the case adequately.
- Members attention was drawn to a recent case in relation to East Lindsay v Abu Hanif (Zara's restaurant and takeaway) that had been referred to the High Court had highlighted that the penalty notice, and the revocation of the licence were considered as separate entities.

Licence Holder and Representative

Mr Cave, who was Mr Zhelev's representative addressed the Sub-Committee. The key points raised during their address, and following questions from the Sub-Committee were as follows:

- There was nothing to dispute in relation to keeping good records, and that the worker was certainly employed and wearing a chef uniform.
- The restaurant had kept a full record of employees and was fully aware of the guidance and checks that needed to be undertaken for entitlement to work in UK.
- The restaurant had been trading in the city for many years and managed by Mr Zhelev for five years with no previous issues.
- The restaurant was a valuable asset to the city which was frequented by a wide range of society. The Tavan also supported pearl hotel and worked hand in hand with the premises. The Owner and Director was in attendance to observe the proceedings as she had an interest in the case.
- Mr Ahmed was known to Mr Zhelev as a customer and was well known for five years as a Turkish chef in the city at many other restaurants. However, he had not worked at the Tavan restaurant until July 2020 when restaurant closed as many others had to during the pandemic period. The landlord of the Tavan restaurant was a keen charity supporter and continued to produce food for the local community. People were not employed to do this work and were volunteers, which Mr Ahmed was one of.

	<ul style="list-style-type: none"> • It was felt that some weight could be given to the company's charitable acts and that they stood firm during covid. In addition, the charitable act was supported by many local councillors and the MP who had been pictured standing with Mr Zhelev and his team who produced all the food for the community during Covid 19. • Mr Ahmed was a volunteer and had become involved in the charity work and become a friend rather than a customer. • On 18 May the HO could not confirm if the chef was going to toilet as there was no interpreter at the interview. In addition, the chef was asked if anyone else worked in the restaurant and his response had been no. However, other staff had been working at the premises as it was a trading restaurant. • On the second HO visit to the Tavan, Mr Ahmed was working, and the reason for this was because a chef due on duty had let the restaurant down. Mr Zhelev asked for help with the intention of employment for the chef if the work had gone well. Mr Zhelev admitted to this decision being a mistake, which was done through familiarity and desperation that had cost the business significantly. • When the HO logistics officers attended; they took Mr Ahmed away as they were not satisfied with the required HO identification check. Mr Ahmed was subsequently returned to the restaurant, where he confirmed to Mr Zhelev that he had been taken to the police station, however, the problem had been dealt with. At no point had Mr Ahmed indicated that there was an immigration issue. Mr Zhelev had confirmed that if he had been made aware that there was an illegal issue, then this would have prevented him employing Mr Ahmed straight away. • Mr Zhelev had offered a payment of £40 for the help given by Mr Ahmed with the addition of food to take home, as per the volunteering arrangement through Covid. • Mr Zhelev was fully aware that he had made a huge mistake by not completing the required right to work checks, however, had respected the licensing objectives. • Mr Zhelev had worked in lots of establishments where no one was found to be working illegally. • Mr Zhelev had always carried out the thorough right to work checks required, and this incident was a case of being desperate. • No previous breaches had been found at the Tavan restaurant; no other workers were an issue. • The Tavan restaurant had operated a responsible liquor licence, with no reports of violence or incidents that would be in breach of the licensing objectives. • One mistake had been made by Mr Zhelev and the Tavan restaurant had suffered because of this.
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	<ul style="list-style-type: none"> • If the Tavan restaurant lost its alcohol licence, this could have a detrimental impact on other staff members due to loss of employment. • The Pearl Hotel relied on people enjoying themselves at the restaurant. In addition, the Pearl Hotel had become quite successful because of the restaurant, and this was reflected on customer rating websites. • There had been no issues in terms of health and safety of the premises. • The restaurant was an asset and a well-presented part of the community. The landlord had recently redeveloped an area of premises to provide a charitable mental health support call centre for residents that were non-English speaking. The mental health centre, had also been actively supported by the local MP. Mr Zhelev, the business owner, had also agreed to the area being used, even though it would limit his business income. • Mr Zhelev, the business owner had been the Licensee for five years and the Tavan restaurant. In addition, Mr Zhelev held vast experience in a responsible position at Frankie and Bennies restaurant, the Talbot hotel, the Haycock and the Royal Spice restaurant, where there had never been any issues or problems with his conduct. • Mr Zhelev had undertaken a significant amount of charity work and was well respected in the community. • The punishment must be proportionate to the incident and the history of the premises and individual involved and therefore it was hoped that the character of Mr Zhelev, would also be considered when reaching a decision. • Mr Zhelev was also a Treasurer of a catholic school on a volunteer basis and had undertaken his duties without fault. • Mr Zhelev had lived and worked in the city for a long time and been a responsible member of the community. • Changes had already been made by the restaurant because of the breach of the Licensing Act 2003, and further conditions could be imposed to support the crime and disorder objectives if the sub-committee was minded to do so. • The restaurant had implemented a software programme namely Tander, which was an electronic record keeping system for all members of staff where they would be required to clock in and clock out. The system also recorded data in relation to documentation on the right to work in the country. The system could be inspected at any time by any authority and was already running in the hotel. • Mr Zhelev was prepared to write to the licencing officer once a month to inform the department of the name and status of employees employed at the restaurant, however, the Licensing Officer had advised that the suggested action might not be productive.
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	<ul style="list-style-type: none"> • It was suggested that the CCTV could be extended into the kitchen area and made available for inspection at any point by responsible authorities. • It was hoped that the licence would not be removed completely, but at its worst, the sub- committee could suspend the licence, which would create a financial penalty, however, the restaurant was currently paying the HO financial penalty. The other alternative would be to impose conditions. • An alternative action could be to replace the Designated Premises Supervisor with the manager of the hotel, who was qualified and could take over those responsibilities for the premises, Mr Zhelev would only remain as the restaurant manager. • Mr Zhelev was very apologetic for the incident and the need for a hearing and requested leniency from the sub-committee not to take the premises licence away. • Mr Zhelev had seen Mr Ahmed working at two previous restaurants for about seven years, which was how they came to know each other. On the first arrest, Mr Zhelev knew that there was an issue with identification and rights to stay in the UK but had not realised that Mr Ahmed could not work in the UK, which was highlighted at the interview in May. • Mr Ahmed had stated that Mr Zhelev was aware of the illegal status, however he refuted that statement. The chef had stated in his interview that no one else was working in premises, however, this was incorrect, and it was apparent that there was no interpreter present and therefore where the confusion has happened. • The first time that Mr Zhelev knew that Mr Ahmed was an illegal worker was on second visit. • Mr Zhelev had kept records and checked all other workers via HO systems. He also confirmed that he could bring workers from outside of UK and had a registered licence for this but had not needed to use it to date. Due to the familiarity of Mr Ahmed and the circumstances of a temporary chef, no documents were requested by him. • Mr Ahmed stated he was Egyptian, the restaurant produced Turkish food. There had also been no information in relation to Mr Ahmed's whereabouts following the incident. • Voluntary work was not paid for, however the first shift that Mr Ahmed had worked was on a trial four-hour basis. • Mr Zhelev fully admitted that no national insurance had been paid and that no right to work was completed. If the trial shift had gone on to fulltime employment, then Mr Zhelev would have realised that Mr Ahmed was not permitted to work in the UK. • It had been accepted by Mr Zhelev, that it was illegal to pay an employee cash in hand.
3.10 Written representations and supplementary	<p><u>Applicant</u></p> <p>Consideration was given to the application for a Premises Licence Review, Cambridgeshire Police information to support</p>

<p>material taken into consideration</p>	<p>the review and other persons representation attached to the Sub-Committee report.</p>
<p>3.11 Facts/Issues in dispute</p>	<p><u>Issue 1</u></p> <p>Whether the premises licence application would further support the 'Prevention of Crime and Disorder' Licensing Objective.</p>
<p>4. Decision</p>	<p>The Sub-Committee listened to all the evidence put before it and also took into account the contents of the application and all representations and submissions made in relation to it. The Sub-Committee found as follows:</p> <p>The Sub-Committee considered the representations made and in writing from:</p> <ul style="list-style-type: none"> • The Home Office Immigration Service • The Police • The Licence Holder representative <p>The Sub-Committee disregarded matters that had not related to the licensing objective in question, and those that fell outside of this Sub Committee's remit.</p> <ul style="list-style-type: none"> • It was the function of the Licensing Sub Committee to take steps with a view to the promotion of the licensing objectives and in this instance, the prevention of illegal working in the interests of the wider community and not those of the individual licence holder. <p>The options that were available to the Sub-Committee included:</p> <ul style="list-style-type: none"> • modify the conditions of the premises licence • exclude a licensable activity from the scope of the licence • remove the designated premises supervisor • suspend the licence for a period not exceeding three months; • revoke the licence <p>The Sub-Committee took a serious view of employing illegal migrant workers, for the reasons stated above. The sub-committee considered revoking the licence; suspending the licence; removing the designated premises supervisor.</p> <p>The Sub-Committee were mindful that they were dealing with one individual on one occasion and had taken into account Mr Zhelev's previous working experience and character.</p> <ul style="list-style-type: none"> • The decision of the Sub-Committee in order to promote the licensing objective in question, that namely the

	<p>prevention of crime and disorder, believed it necessary to:</p> <ul style="list-style-type: none">•• Remove Mr Zhelev as the Designated Premises Supervisor• To add the following condition:<ul style="list-style-type: none">○ CCTV to be installed and operating in the kitchen area whilst the premises are open to the public. Footage to be made available to Home Office Immigration Officers, the Police including Police Community Support Officers and authorised officers from the Licensing Authority. This footage to be kept for three months.• The Designated Premises Supervisor to ensure that any person working at the premises, whether formally employed or not, was lawfully entitled to work in the UK.• The Premises Licence was suspended for two weeks.
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Chairman

Start 1.30pm – End 3.35pm

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Meeting of the Licensing Act 2003 Sub-Committee

held in the Council Chamber, at the Town Hall, Peterborough on 7 July 2023 at 1:30pm

RECORD OF PROCEEDINGS

1. Apologies for Absence	There were no apologies for absence received.
2. Declarations of Interest	None
3. Application	New Premises
3.1 Application Reference	122222 - Nene Valley Rock Festival, Horse Meadow, Nene Park, Peterborough
3.2 Sub-Committee Members	Cllr Chris Wiggan (Chairman) Cllr Nick Thulbourn Cllr Scott Warren
3.3 Officers	Darren Dolby, Regulatory Officer Colin Miles, Lawyer – Legal Advisor to the Sub-Committee Dan Kalley, Senior Democratic Services Officer – Clerk to the Sub-Committee
3.4 Applicant	Directors of Nene Valley Rock Festival
3.5 Nature of Application	<p><u>Application Type</u></p> <p>Sale of alcohol for consumption on the premises only</p> <ul style="list-style-type: none"> Monday to Sunday - 11:00 to 23:00 <p>Provision of Films, Live and Recorded Music and Dancing</p> <ul style="list-style-type: none"> Monday to Sunday - 11:00 to 23:00 <p>Provision of Late-Night Refreshments</p> <ul style="list-style-type: none"> Monday to Sunday - 23:00 to 23:30 <p>Opening hours of premises</p> <ul style="list-style-type: none"> Monday to Sunday - 10:30 to 23:30 <p><u>Summary of Premises Licence Application</u></p> <p>In accordance with the Licensing Act 2003, following the submission of an application for a new premises licence for Nene Valley Rock Festival, Horse Meadow & Lynch Farm,</p>

	<p>Nene Park, Peterborough, which had attracted representations in objection to the application, the Licensing Authority was required to hold a hearing.</p> <p>A summary of the issues raised by persons objecting to the application included:</p> <ul style="list-style-type: none"> • Increase in both vehicle and pedestrian movements near to and to or from the premises • Increase in disturbance and noise pollution for local residents from the premises • Increase in anti-social behaviour, fuelled by alcohol, from customers of the premises. • The number of potential events that could take place at the premises due to the 7 days a week licence request. • Premises would be near to a conservation area within Nene Park. • Potential for overcrowding from persons attending the vicinity of the premises without a ticket. • Concerns in relation accessibility of premises for emergency services vehicles
<p>3.6 Licensing Objective(s) under which representations were made</p>	<ol style="list-style-type: none"> 1. The Prevention of Crime and Disorder 2. The Prevention of Public Nuisance 3. The Protection of Children from Harm 4. Public Safety
<p>3.7 Parties/Representatives and witnesses present</p>	<p><u>The Licensing Authority</u></p> <p>The Regulatory Officer, who presented the case on behalf of the Licensing Authority.</p> <p><u>Applicant</u></p> <p>Mr Andrew Little – Nene Valley Rock Festival Director</p>
<p>3.8 Pre-hearing considerations and any decisions taken by the Sub-Committee relating to ancillary matters</p>	<p>There were no pre-hearing considerations.</p>
<p>3.9 Oral representations</p>	<p>The Regulatory Officer addressed the Sub-Committee and outlined the main points with regards to the application.</p> <p>The key points raised in his address included,</p> <ul style="list-style-type: none"> • Over 70 representations objections had been made. • No representation had been made by any of the Responsible Authorities which included Cambridgeshire Constabulary and Cambridgeshire Fire and Rescue Service.

- The Pollution Control team had engaged with the applicant and the representation had been withdrawn as a result of additional conditions imposed.
- The licence application had been made for four concert days throughout the year with a maximum being four days in total.
- The Applicant could hold as many events as they wished that were not concert days, such as craft festivals, with a licenced bar for less than 500 people. If a non-concert event was to exceed 500 people, the Applicant would need to contact the Licensing Authority to arrange consultation with the Responsible Authorities.

Applicant

Andrew Little and Tony Castle addressed the Sub-Committee. The key points raised during their address, and following questions from the Sub-Committee were as follows:

- Mr Little was named as the Applicant, however, there were three directors of Nene Valley Rock Festival (NVRF).
- The NVRF directors had worked at music festivals for many years.
- The festival was aimed at an age group of 50 plus.
- Music at the NVRF would include genres such as progressive rock, blues and classic rock, which was predominantly low volume in nature and not heavy metal as misreported in the press.
- The festival was intended to provide entertainment for music lovers.
- Local bands had been commissioned to play at the NVRF event.
- Since the Covid 19 pandemic many music venues had closed, and the music industry had experienced difficulties as a result. It was therefore felt that a music event with local musicians, local traders and local suppliers would be beneficial.
- Attendees would spend lots of money at local businesses and hotels and therefore had been a benefit to Peterborough's economy.
- NVRF would be supporting the Sue Ryder Cancer Trust by raising money. The event would also promote fund raising for Nene Valley Railway.
- Many tickets had been sold to people from Peterborough.
- There would be volunteer stewards working at the event, which included residents from Wistow Way, which demonstrated local support.

	<ul style="list-style-type: none"> • The concert would be run as a not-for-profit event, with some of the funding being met by the NVRF Directors. • Music and hot food would finish at 11:30pm every night of the NVRF event and subsequent events. • The age bracket expected to attend would be between 50 and 70. Know that will be the people who generally attend. • Due to the age of people likely to attend, there would be no concern of alcohol fuelled strangers congregating at the end of residential roads. • The NVRF directors had consulted the local community, to address any concerns by way of attendance the Orton Waterville Parish Council meeting. Furthermore, a Frequently Asked Questions (FAQs) had been made available on the website and copies had been posted through doors of objectors to the application. • Some analysis undertaken by the directors of NVRF had shown that only 32 houses had submitted their comments and not 70 as suggested by the LA. Some of the representations made, had been from a six and one year old, which brought into question, the legality of representations permitted. • The 52 representations equated to 6% of households in the Wistow Way area, and not a single representation from outside Orton Wistow area had been submitted. It was believed by the Applicant that several objections were unfounded, and that there had been 24 representations in support of the application which had were not submitted as evidence. • The original plans to use Lynch Farm as the campsite had been changed to Horse Meadow following consultation with local residents, and the change had cost thousands of pounds for the directors of NVRF. • The Applicant had engaged with the Safety Advisory Group (SAG) and the police and following their advice, commissioned the services of a local security firm to ensure that the event was correctly supervised. The Applicant believed that this had met the concerns raised within representations in relation to the Prevention of Crime and Disorder Objective. • There would be CCTV in operation in the bar area, on the advice of the police. In addition, the bar area would be policed by Security Industry Authority (SIA) personnel and volunteer stewards. • The festival area would be fenced off and hedges secured to avoid unauthorised intrusion into Horse Meadow and the music area. • The Applicant had liaised with the SAG to produce a full risk assessment and event management plan
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	<p>which was ongoing, to meet the Public Safety, concerns raised.</p> <ul style="list-style-type: none"> • A trained fire warden had been appointed who would check the approved purple guide fire appliances twice a day. In addition, all SIA personnel would be fire trained and stewards would be briefed by the warden at the beginning of each shift. • Barbeques had been banned from the site. • All access points into and out of the fields had been assessed in conjunction with the Nene Park Trust staff to confirm that emergency services could enter and exit the field as required. • The Applicant had also liaised with emergency services as advised by the SAG. • A professional first aid provision would be in place on site which would include an emergency medical technician, a first responder and a first aid vehicle during the daytime and on call in the evening via the SIA. In addition, all SIA personnel were first aid trained. • Most attendees would stay on site at night in the Horse Meadow camping area, and those that left, would be guided by event stewards and Nene Park Trust staff. • There would be no glass permitted in park, and the site litter would be serviced by litter pickers, skips and bins which would be regularly emptied. • The marquees being procured would hold the full allocation of ticket holders and sales would be capped at 1,000 to ensure the event was enjoyed by all attendees. • The Applicant had been in touch with Peterborough City Council (PCC) and conditions were imposed and agreed to abide by the Public Nuisance Objective, which included services commissioned with an accredited acoustic company. • The Applicant had provided some sound modelling, and the same company would be present during event and carry out monitoring and write a post event report. • A telephone number would be supplied for any complaints. Furthermore, any noise issues would be directed through the dedicated telephone number made available on the event website and any follow up action would be implemented. • The NVRF directors were aware of financial penalties if they had not abided by the conditions imposed in relation to noise control. • The noise level of 89db at the mixing desk located in the marquee, would dissipate to a noise level of 45 to 49db, outside the nearest house located on Svenskaby Road and would be based on a constant 15 minute of sound from the NVRF concert.
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	<p>Furthermore, these measures were in line with the approved sound map undertaken by the specialist acoustic company.</p> <ul style="list-style-type: none"> • In addition, the music speakers themselves would not be pointed towards houses and instead towards the ground, as demonstrated in the sound map diagram. • Signs would also be placed at the venue exit to ask the public to keep their noise down when they left the festival. • It was accepted that there had been some issues with parking around the houses and every measure had been taken not to make the situation worse. Furthermore, it had been expected that most attendees would park on the camp site on Horse Meadow in their caravan or campervan and arrive at staggered time periods due to the start and end date of the festival. • Day visitors would use the existing car parks and appropriate signage should direct vehicles accordingly. In addition, the Nene Park Trust staff would assist with parking control and a reduced parking fee would be in place, to mitigate inappropriate parking on streets around the area and Ham Lane. • It was expected that day visitors of the NVRF concert would refer to maps to locate the car park prior to their visit. Furthermore, this would be helped by the provision of postcode information included on tickets. • There had only been eight tickets sold for individuals under the age of 16. In addition, the Challenge 25 policy would be in operation to ensure that a proof of age was provided for alcohol sales and children would not be permitted in the bar area, which covered the protection of children from harm objective. Any adult found abusing these measures, would be asked to leave the concert. • Anyone under the age of 16 would have to be accompanied by an adult. • A lost child procedure would be in place and code words used to alert the security team. • There was no intention by the Applicant to run another festival this year. • Luxury toilets would be provided and deep cleaned and emptied daily. • A toilet attendant had been employed for seven hours a day to ensure they were kept clean. • Shower facilities for NVRF campers would be provided by the boat club. • Due to the age of expected attendees, the festival would finish by 11pm, as they would want to retire for the evening. There would be measures in place to ensure that SIA personnel dealt with any noise
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issues should they occur, and attendees would be asked to act responsibly to those around them.

- The NVRF directors were not aware of any actions in terms of noise breach or behaviour issues at previous festivals.
- The intention may be to hold the festival again next year; however, it was difficult to know until it had been fully evaluated by the organisers.
- Nene Park Trust had worked with the organisers of NVRF, to ensure that neighbours to the site would not be impacted. This arrangement would also happen with other companies that wanted to hire the NPT site for an event.

Ward Councillor

Councillor Day addressed the Sub-Committee. The key points raised during her address, and following questions from the Sub-Committee were as follows:

- Neighbours were alarmed when a rock festival was proposed for a four-day period, which included a Sunday night prior to a workday for them and school day for children.
- A public meeting was held to discuss the issue and 50 residents were in attendance, however only four streets were informed. It was thought that more would have attended the meeting if informed.
- Following a meeting with Nene Park Trust a steering group was formed at their suggestion. Nene Park Trust had met with residents following the 70 representations that had objected to the application.
- There had been 20 representations in support of the application, however, these were rejected by the Licensing Team as these were not relevant.
- It was positive to learn that the NVRF campsite had moved away from Lynch Wood Park, which was a credit to the organisers and had demonstrated that public dialogue was effective.
- Despite the consultation undertaken by NVRF and Nene Park Trust (NPT), residents' concerns remained in relation to the proximity of the festival stages near residential areas. Furthermore, stages near Horse Meadow would be located 350 metres away from residential properties for a 4-day period and play 42 hours of continuous music.
- It was felt that NPT, should have been aware of some of the residents' concerns before agreeing to the NVRF. In addition, the organisers should have researched the area and the potential for neighbour concerns.
- During a recent festival, Peterborough Celebrates, neighbours were negatively affected by many people parking their cars for free. It was felt that NPT

should arrange for free parking during the NVRT, to avoid people parking on nearby streets.

- It was felt that ecological and environment impact could be negatively impacted.
- The Sub-Committee were asked to consider imposing a free car parking condition so that streets were not used by NVRF attendees.

Other Persons

Dawn Sadler, Bob Bailey, Steve Swan and Sue Cox addressed the Sub-Committee. The key points raised during their address, and following questions from the Sub-Committee were as follows:

Dawn Sadler:

- The objector was confused about the proposals of four events and the four days a year stated in the report.
- The objector asked for consideration to be given to the code practice in relation to environment and noise control at music concerts. The guidance stated that this should be set at 15db, which would be above background noise levels and incredibly loud.
- The noise level of nuisance 11am till 11pm 16 days a year over four events was a concern and clarification had been sought as the Applicant had stated that this would be exceeded if the licence was granted.
- The noise level of 43db, would provide a maximum of 58db at the nearest residential home, however, the background representative noise level taken at Tesco on Napier Place, was an extremely noisy area of Orton Wistow, and had not been representative for the residential area of Svenskaby.
- As an Environmental Health Officer in a Noise Nuisance Team, the objector conducted her own background noise level and a maximum 36db had presented over various time periods of the day in a quiet area of Svenskaby.
- The objector was concerned that her Grandchildren would have to endure a noise impact level of 22db above the normal level.
- The Code of practice was applicable to large concerts and NVRF would not be a large concert.
- No consultation had taken place with residents in relation to the number of days the event would run, and therefore, no compromise had been discussed.
- To grant the licence would have a significant impact on neighbouring residents as the application was for 365-day.

- The Sub-Committee were asked to consider the code of practice and whether the db level was set at the correct levels as a constant sound of low frequency base beats would travel for miles, which would not be appropriate for the quiet residential area of Orton Wistow.
- The amount of noise control proposals submitted by the applicant, demonstrated that these were not applicable to the NVRF event. Furthermore, it was felt that the level of conditions proposed highlighted that the venue was not appropriate for area.
- PCC would not operate an out of hours complaints service. In addition, the applicant had stated that there would be one telephone number for 70 plus residents, which raised concerns about any noise issues would be managed.
- Members were also asked to note the high-status noise guidance provided in the report pack in relation to industrial commercial which stated that 10 decibels above background noise level, would have a significant adverse impact depending on its context.

Bob Bailey:

- The objector was the closest resident to the NVRF event.
- Concerns and confusion had been raised about other events proposed under the terms of the licence application.
- If a licence was granted there could be 500 events throughout the year.
- There were no objections to a rock festival, however, the location was not appropriate as it was a field intended for horses and on a flood plain.
- The noise pollution was a key concern for residents of Svenskaby, a rural area of the city.
- The application, if approved would set a precedent for festivals to be held on Horse Meadow in future.
- Orton Wistow was a jewel in the crown of Peterborough.
- Forty of the people consulted in the Rookery in Orton Wistow, which was located near Svenskaby had not wanted a festival. However, the director of NVRF had not been concerned by the objections raised at the Parish Council meeting.
- It was felt that the behaviours of 50-year-old people had not been accurately reflected by the NVRF directors. Furthermore, the sound of the average rock concerts would produce music to 100-130db.
- The camp site was not large enough for the festival attendees, with 250 pitches.
- The older generation would not want to listen to four nights of a rock music festival.

Steve Swan:

- Application was lacking in detail and had not provided confidence that it was sufficiently planned.
- The application stated that security would be provided by volunteer and professional stewards, with a minimum of two SIA supervisors to be on duty at the entrance and access points to the festival and campsite. Furthermore, no numbers of professional and volunteer security staff had been provided and this was felt to be inadequate.
- It was felt inadequate, to provide no risk assessment training for volunteer staff other than a handbook.
- There were no risk assessments, safety plans and management plans provided with the application as they were in draft form. In addition, the event would be required to comply with the Construction (Design and Management) Regulations 2015 (CDM) for the entertainment industry, but there was no evidence in the application that the CDM 2015 Act had been complied with.
- A notification needed to be made to the Health and Safety Executive (HSE) via a F10 form in relation to assessment of site construction for the event.
- The site was located near the river and Gunwade lake and concerns were raised about what safety measures were in place for the public drinking alcohol.
- There had been no defined area for the caravan pitches with no details provided about the water and power supply to the campsite area.
- There had been no mention in the application in relation to ecology and the protection of wildlife such as otters, water voles and bats.
- In conclusion ferry meadows was not the preferred area for the event, and therefore should be rejected.

Sue Cox:

- There had been no reassurance provided that NVRF organisers would protect the natural habitat of otters. Furthermore, the introduction of a music festival on Horse Meadow, was a direct threat to designated protected wildlife species in the UK.

The Applicant, responded to the points raised by objectors:

- Some of the points raised were outside of the Licence Application.
- It was disappointing that some points raised had accused the NVRF directors of being misleading, which was not the case and clear direction had been provided that the event was for four-days.

	<p>Furthermore, there was no intention of organising any other event.</p> <ul style="list-style-type: none"> • The Peterborough Celebrates event had 23,000 people in attendance and was not on the scale of NVRF and therefore, was not comparable in relation to the vehicle parking issues raised. • The Applicant had spoken to Cherry Field residents and there appeared to be no concerns raised. • The noise figures had been provided by PCC and it was not clear why decibel readings conducted by residents would be relevant. • PCC had advised that an accredited acoustics company to assess the noise impact should be implemented. • The Applicant followed the code of practice as advised by PCC, which stated that a four-day festival should be set at 15DB, a three-day festival set at 20DB. • The Applicant had undertaken the standard health and safety requirements and applied these to the NVRF event. • The Applicant advised that they intended to operate within limits of the noise level set. There was no requirement to do anything more than send a consultant to investigate any noise issues raised. Furthermore, it was hoped that residents would accept the findings and not purposely ring the complaints number should the licence be granted. • The Applicant intended to adhere to the 89DB conditions set should the licence be granted as they would not want to be told to shut down. • The Regulatory Officer advised that the Applicant only needed to liaise with SAG in relation to a draft event management plan and draft risk assessment at this stage. Further meetings would be attended by the Applicant on the lead up to the event. • The organisers would undertake every measure to prevent festival attendees going into areas they were not permitted to be. • There would be no campsite diagram provided at the early planning stage of the NVRF event until it was known how many people needed to be catered for. In addition, tents would be separate from motorhomes. • There were silent generators on site for the supply of electric and plans were in place to cover the water supply. • The toilets would be self-contained, recirculated and cleaned. • The Applicant stated that comments raised by an objector in relation to the db levels were not accurate and reiterated that the NVRF directors had commissioned a qualified acoustic professional over the sound model levels of 45-49db. Furthermore, the
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	base frequency would not be on the same level as the drum and base music genre.
3.10 Written representations and supplementary material taken into consideration	<p><u>Applicant</u></p> <p>Consideration was given to the application for a Premises Licence Nene Valley Rock Festival, Horse Meadow, Nene Park, Peterborough attached to the Sub-Committee report.</p>
3.11 Facts/Issues in dispute	<p><u>Issue 1</u></p> <p>Whether the premises licence application would further support the 'Prevention of Crime and Disorder' Licensing Objective.</p> <p><u>Issue 2</u></p> <p>Whether the premises licence application would further support the 'Prevention of Public Nuisance' Licensing Objective.</p> <p><u>Issue 3</u></p> <p>Whether the premises licence application would further support the 'Protection of Children from Harm' Licensing Objective.</p> <p><u>Issue 4</u></p> <p>Whether the premises licence application would further support the 'Public Safety' Licensing Objective.</p>
4. Decision	<p>The Sub-Committee listened to all the evidence put before it and also took into account the contents of the application and all representations and submissions made in relation to it. The Sub-Committee found as follows:-</p> <p>The Sub-Committee considered the representations made at the hearing and in writing in support of the application by:</p> <ul style="list-style-type: none"> • There were 70 objectors • Andrew Little, Nene Valley Rock Festival (NVRF) Ltd • Tony Castle, NVRF Ltd • Stephanie Peachey, Nene Park Trust <p>The Sub-Committee also heard from the following objectors at the hearing:</p> <ul style="list-style-type: none"> • Cllr Day, Ward Councillor • Dawn Sadler, Resident Objector • Bob Bailey, Resident Objector • Steve Swan, Resident Objector

	<ul style="list-style-type: none"> • Sue Cox, Resident Objector <p>The applicant applied for the following licensable activities:</p> <p>Sale of alcohol for consumption on the premises</p> <ul style="list-style-type: none"> • Monday to Sunday - 1100hrs to 2300hrs • Provision of films, Live and recorded music and dancing • Monday to Sunday - 1100hrs to 2300hrs <p>Provision of late-night refreshments</p> <ul style="list-style-type: none"> • Monday to Sunday - 2300hrs to 2330hrs <p>The opening hours were to be 1030hrs to 2330hrs.</p> <p>The festival was due to last four days and take place over the weekend of the 31 August to 3 September 2023. It had been expected that there would be no more than 1,000 attendees on each day, with a number camping.</p> <p>The Sub-Committee noted the revised plan for the camping area.</p> <p>The Sub-Committee had read the committee papers containing the Licensing officer's report; the application and operating schedule; and the representations against the application; and latterly, the additional information.</p> <p>Representations referred to the following licensing objectives:</p> <ul style="list-style-type: none"> • Prevention of Crime and disorder • Prevention of Public Nuisance • Public Safety • Protection of Children from Harm <p>The Sub-Committee noted that there were no representations from any responsible authorities; although the Environmental Pollution team had made representations, but these were successfully mediated away. The concerns, that were relevant to one or more of the licensing objectives, raised were:</p> <ul style="list-style-type: none"> • Noise pollution effecting residents' use and enjoyment of their properties, before and after events • Light pollution • An increase in traffic both vehicular and pedestrian causing nuisance and pollution issues • An increase in alcohol fuelled anti-social behaviour • Frequency of events • Waste and general littering • Children having access to alcohol
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	<p>The Sub-Committee disregarded matters that had not related to the licensing objectives in question, and those that fell outside of this Sub Committee's remit.</p> <p>In the Sub-Committee's deliberations they had been referred to:</p> <ul style="list-style-type: none">• Peterborough City Council's Statement of Licensing Policy The Government Guidance issued under section 182 of the Licensing Act 2003• Licensing Act 2003 <p>The amended conditions offered by the Applicant where there were relevant representations made, the Sub-Committee could take one or more of the following steps to promote the licensing objectives:</p> <ul style="list-style-type: none">• Grant the licence as submitted subject to the operating schedules and mandatory conditions• Amend, alter or delete a condition in the operating schedule• Reject a proposed licensable activity• Refuse to grant the licence <p>The Sub-Committee therefore GRANTED the licence for the premises, known as Nene Valley Rock Festival, Horse Meadow & Lynch Farm, Nene Park, Peterborough, subject to the operating schedule, mandatory conditions, and additional conditions. There appeared to be sufficient steps in place to support and promote the four licensing objectives.</p>
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Chairman

Start 1.30pm – End 3:33pm



Meeting of the Licensing Act 2003 Sub-Committee

Held in the Bourges/Viersen Rooms, at the Town Hall, Peterborough on 12 July 2023 at 1:30pm

RECORD OF PROCEEDINGS

1. Apologies for Absence	There were no apologies for absence received.
2. Declarations of Interest	None
3. Application	New Premises
3.1 Application Reference	12236 - Hana Express, 2 Burghley Road, Peterborough, PE1 2QB
3.2 Sub-Committee Members	Cllr Chris Wiggin (Chairman) Cllr Sandra Bond (Vice Chairman) Cllr Ishfaq Hussain
3.3 Officers	Maria Crowe, Regulatory Officer Colin Miles, Lawyer – Legal Advisor to the Sub-Committee Karen S Dunleavy, Democratic Services Officer – Clerk to the Sub-Committee
3.4 Applicant	Nijole Makareviciute
3.5 Nature of Application	<p><u>Application Type</u></p> <p>Sale of alcohol for consumption on the premises only</p> <ul style="list-style-type: none"> Monday to Sunday 7:00 to 24:00 <p><u>Summary of Premises Licence Application</u></p> <p>In accordance with the Licensing Act 2003, following the submission of an application for a new premises licence for Hana Express, 2 Burghley Road, Peterborough PE1 2QB, which had attracted representations in objection to the application, the Licensing Authority was required to hold a hearing.</p> <p>A summary of the issues raised by persons objecting to application included:</p>

	<ul style="list-style-type: none"> • The granting of the licence would increase the availability of alcohol in the area leading to a negative impact on the licensing objectives, especially the prevention of crime and disorder objective. • The granting of the licence would have a negative impact on the health and wellbeing of residents and businesses in the area as evidenced in the Cumulative Impact Area (CIA) statement. • The granting of the licence would contribute to anti-social behaviour in the area.
3.6 Licensing Objective(s) under which representations were made	<ol style="list-style-type: none"> 1. The Prevention of Crime and Disorder 2. The Prevention of Public Nuisance 3. The Protection of Children from Harm 4. Public Safety
3.7 Parties/Representatives and witnesses present	<p><u>The Licensing Authority</u></p> <p>The Regulatory Officer, who presented the case on behalf of the Licensing Authority.</p> <p><u>Applicant</u></p> <p>Nijole Makareviciute</p> <p><u>Responsible Authorities</u></p> <p>Joseph Keegan – Public Health PC Hawkins – Cambridgeshire Constabulary</p> <p><u>Other Persons</u></p> <p>Laura Kelsey – Safer Communities, Peterborough City Council</p>
3.8 Pre-hearing considerations and any decisions taken by the Sub-Committee relating to ancillary matters	There were no pre-hearing considerations.
3.9 Oral representations	<p>The Regulatory Officer addressed the Sub-Committee and outlined the main points with regards to the application. The key points raised in his address included:</p> <ul style="list-style-type: none"> • A licence application had been received for the premises known as, Hana Express, 2 Burghley Road, Peterborough PE1 2QB, which had received representations from Public Health, Cambridgeshire Constabulary in their capacity as a Responsible Authority. In addition, representations were received Safer Communities, a local Councillor and a local resident.

- The application fell within the Cumulative Impact Assessment (CIA) area and therefore was subject to a special policy in relation to premise licence applications.
- The application was for the off sales of alcohol at the premises, Monday through to Sunday between 7am to midnight.

Applicant

Nijole Makareviciute, addressed the Sub-Committee. The key points raised during her address, and following questions from the Sub-Committee were as follows:

- The Applicant was aware of the issues in relation to drugs and sex workers. Since the shop had opened the sex workers had moved onto a different location.
- It was felt that the drug and sex worker issues being experienced in the Burghley Road area had not been the responsibility of the Applicant to resolve, however, the shop had installed 15 cameras that were in operation to record activity outside the shop for 24 hours, 7 days a week.
- The Applicant had installed extra bins outside the Hana Express shop. Nonetheless, people would continue to throw rubbish in the road.
- The Hana Express, would not create any more noise than the pub that had operated previously.
- The shop would sell groceries and alcohol items but was not the main sale focus.
- There had been no complaints about the shop on Dogsthorpe Road previously owned by the Applicant. Furthermore, the shop had to close due to debts.
- There would be no alcohol or cigarette sales made to children.
- Most customers would take their alcohol purchases home to consume and not drink in the street.
- The Applicant intended to ensure that she would make the Hana Express shop a better place for neighbours and not attract problems.
- The Applicant had a personal licence and there had been no mistakes made in the eight months since it was issued, and no complaints received from council.
- The Applicant felt that drinking in pubs and clubs caused a lot of problems.
- The existing issues of street drinkers consuming alcohol in front of children could not be attributed to the Hana Express.
- There had been no complaints made about the premises when it operated previously as a restaurant.

- The Applicant had not seen people drink alcohol on Burghley Road.
- The Applicant confirmed that she could appreciate that residents in the area may not want drinking or anti-social behaviours on the Burghley Road, however, she felt that the Hana Express would not add to that problem.
- The Applicant intended to open a clean shop that sold a variety of products, such as fresh fruit and frozen products and not just alcohol.
- The sex workers had moved down the road away from the Hana Express and the anti-social behaviour issues remained, however, even though the police were called, they had not taken any action.
- The Applicant confirmed that she would only generate a little extra income from the sale of alcohol as the main intention was to sell groceries.
- There was a shop nearby and sold alcohol but would close at 10pm.
- The Applicant confirmed that she had installed cameras that recorded activity outside the shop 24/7, and additionally lights to avoid contributing to the issues being experienced in the CIA area. Furthermore, it was felt by the Applicant that these measures would help to reduce criminal activity, as the shop would be a nice and friendly place to visit.
- The sex workers were more drug than alcohol dependent and any issues of antisocial behaviour could not be controlled by the Applicant.
- The Applicant would consider a condition to reduce the time of alcohol trading hours applied for.

Other Persons

Laura Kelsey, addressed the Sub-Committee. The key points raised during her address, and following questions from the Sub-Committee were as follows:

- There had been increased resources in the area, by way of cameras installed as part of the Governments Safer Streets Funding initiative.
- There was a longstanding issue of antisocial behaviour in the area and a Public Protection Order had been implemented to complement the CIA policy.
- Residents regularly reported issues of sex work, street drinking, littering, fighting and shouting in the Burghley Road area.
- It was believed that the shop would add to the issues being experienced.
- Residents were being woken up in the middle of the night due to antisocial behaviour from intoxicated street drinking.

- There had been a regular litter picking operation formed by residents to remove broken glass discarded by street drinkers. Furthermore, residents had taken their own action to clear up glass from a school route.
- There were other issues such as urination, defecation and abuse towards residents in the streets from street drinkers.
- The antisocial behaviour would happen in the day as well as at night time.
- There had been some improvements made such as the installation of fences and gates in the Burghley area which had improved some issues, however, the measures had not solved them entirely.
- There had been a sign displayed in the shop to state that it was open for 24 hrs and residents thought that this had implied that alcohol would be available for sale 24 hrs a day.
- The Applicant had previously held a license for 10 Dogsthorpe Road and whilst the license was surrendered it had been in relation to a breach of licensing condition which involved the sale of alcohol.
- The issues reported in relation to anti-social behaviour in the Burghley Road area were from people with no fixed abode, such as sex workers and street drinkers and drug takers.
- The Community Support team or residents would not support the application if the hours of alcohol sales were reduced.

Responsible Authority – Public Health and Cambridgeshire Police

Joseph Keegan, Public Health, addressed the Sub-Committee. The key points raised during his address, and following questions from the Sub-Committee were as follows:

- The Director of Public Health (PH) was very concerned about the anti-social problems in the area.
- The crimes reported in the Burghley Road were linked to alcohol dependency use in the area.
- There was a CIA policy in place for good reason and PH were supportive of the policy.
- The Burghley Road was in the 20% most deprived areas in England.
- The area was evident of social poverty and social deprivation.
- There was evidence that alcohol density in the Burghley Road area was high for Peterborough.

- The National Guidance on Clinical Care supported CIA policies.
- Peterborough was a red area for alcohol establishments, however there had been a lot of work undertaken by health teams and partner organisations to reduce the status to green.
- Central Ward had experienced the highest antisocial behaviour issues in Peterborough and was an area of concern for PH.
- Public Health's concerns were in relation how alcohol consumption had impacted on home and family life.
- The imposition of a Public Protection Order demonstrated that Central Ward had suffered by far the highest levels of antisocial behaviour.
- There was national data that had been referred to in the PH objection in relation to the consequences of alcohol related harm in the Central Ward area.

PC Paul Hawkins, Cambridgeshire Constabulary, addressed the Sub-Committee. The key points raised during his address, and following questions from the Sub-Committee were as follows:

- There was a negative social impact on the community, such as street-based violence, street drinking and domestic abuse. In summary, there had been 59 incidents reported to the Police between, 1 January and 20 June 2023, for the Burghley Road area with 22% of them in relation to sex work cases.
- The previous business owned by the Applicant on 10 Dogsthorpe Road had failed.
- Alcohol was often used as an enabler to boost and maximise profit, however, was felt unnecessary to operate a successful business.
- There was also the longevity of the licence to consider, and all licence holders operated differently.
- If the licence was granted, consideration should be given to the imposition of conditions in relation to operating times, single vessel sales, abv content for alcohol sales and employment of an SIA.
- A premises would be visited to ensure a licence holder was aware of their responsibilities and that the conditions were being adhered to.

Ward Councillor

Cllr Jamil, Ward Councillor, addressed the Sub-Committee. The key points raised during his address, and following questions from the Sub-Committee were as follows:

- Emails were received daily in relation to incidences in the Burghley Road and Central Ward area.

	<ul style="list-style-type: none"> • There had been a policy introduced to limit sale of alcohol in the area. • There were many premises that sold alcohol which included Huntley Grove, Dogsthorpe Road and Milfield and another shop selling alcohol was not needed. • Even though the Applicant had improved the shop, the sale of alcohol would increase the issues being experienced in the area. • The Sex workers had only moved down the road to Park Road and Henry Street and would conduct their business where the cameras could not see them. • Councillors would always encourage new businesses, however, the business model to sell alcohol at Hana Express would not be appropriate. • The Police, Community Safety Team and Public Health had also submitted strong objection to the grant of a premises licence for Hana Express. <p>The Applicant responded to the points raised as follows:</p> <ul style="list-style-type: none"> • The sex workers and drug issues were not created by the shop and how it operated. • Cameras were in operation in the area. • The Applicant had installed extra lighting to deter any unwanted activity from sex workers, street drinkers and drug users. • It was hard to run a business without an alcohol licence. • Most customers were happy with the shop.
3.10 Written representations and supplementary material taken into consideration	<p><u>Applicant</u></p> <p>Consideration was given to the application for a Premises Licence, attached to the Sub-Committee report.</p>
3.11 Facts/Issues in dispute	<p><u>Issue 1</u></p> <p>Whether the premises licence application would further support the ‘Prevention of Crime and Disorder’ Licensing Objective.</p> <p><u>Issue 2</u></p> <p>Whether the premises licence application would further support the ‘Prevention of Public Nuisance’ Licensing Objective.</p> <p><u>Issue 3</u></p> <p>Whether the premises licence application would further support the ‘Protection of Children from Harm’ Licensing Objective.</p>

	<p><u>Issue 4</u></p> <p>Whether the premises licence application would further support the 'Public Safety' Licensing Objective.</p>
4. Decision	<p>The Sub-Committee listened to all the evidence put before it and also took into account the contents of the application and all representations and submissions made in relation to it. The Sub-Committee found as follows: -</p> <p>The Sub-Committee considered the representations made and in writing from:</p> <ul style="list-style-type: none"> • Public health in their capacity as a Responsible Authority • Safer Communities • The Police in their capacity as a Responsible Authority • Cllr Jamil, Ward Councillor • The Applicant, Nijole Mikareviciute <p>The Sub-Committee considered:</p> <ul style="list-style-type: none"> • Employing a security officer when alcohol sales take place. • Reduction in the hour's alcohol could be sold. • Restriction of alcohol sales to prohibit single cans. <p>It was the Sub-Committee's decision therefore REFUSED the Premises Licence, as this is appropriate in the Sub-Committee's view, in order to promote the licensing objectives in question.</p>

Chairman

Start 1.30pm – 3.11pm

Meeting of the Licensing Act 2003 Sub-Committee

held in the Council Chamber, at the Town Hall, Peterborough on 9 August 2023 at 1:30pm

RECORD OF PROCEEDINGS

1. Apologies for Absence	There were no apologies for absence received.
2. Declarations of Interest	
3. Application	Review of Premises Licence
3.1 Application Reference	MAU: 122589 - Peterborough Snooker Centre – 317 / 321 Lincoln Road, Peterborough, PE1 2PH
3.2 Sub-Committee Members	Councillors Wiggin, Hiller and Hussain
3.3 Officers	Darren Dolby, Regulatory Officer Colin Miles, Lawyer – Legal Advisor to the Sub-Committee Karen Dunleavy, Democratic Services Officer – Clerk to the Sub-Committee
3.4 Applicant	Cambridgeshire Constabulary
3.5 Nature of Application	<p><u>Application Type</u></p> <p>Premises Licence Review</p> <p><u>Summary of Premises Licence Review Application</u></p> <p>In accordance with the Licensing Act 2003, following the submission of an application for a review of the premises licence for Peterborough Snooker Centre 317 - 321 Lincoln Road, PE1 2PH, which had been submitted by Cambridgeshire Constabulary, the Licensing Authority was required to hold a hearing.</p> <p>A summary of the issues raised included:</p> <ul style="list-style-type: none"> • During February and March 2023, a bar person employed by Mr Ismail assisted in the dealing of drugs, namely cocaine, within the premises. This bar person was subsequently arrested, and the investigation was currently ongoing.

	<ul style="list-style-type: none"> • During a meeting in June 2023 between Mr Ismail and Police and Peterborough City Council Licensing Officers, the bar person involved in the dealing of drugs entered the premises. Mr Ismail confirmed that this person was a long-standing friend and had not been excluded from the premises. • There were concerns that Mr Ismail was not in control of the premises. It was felt that had not taken immediate positive action to mitigate further offences and had been allowing criminal activity to take place. He had not appeared to understand his responsibilities to uphold the licensing objectives. • Section 11.28 of Guidance (issued under section 182 of the Licensing Act 2003) recommended that revocation of the licence even in the first instance, should be seriously considered where reviews arose and the licensing authority determined, that the crime prevention objective was being undermined through the premises being used to further crimes.
3.6 Licensing Objective(s) under which representations were made	1. The Prevention of Crime and Disorder
3.7 Parties/Representatives and witnesses present	<p><u>The Licensing Authority</u></p> <p>The Regulatory Officer, who presented the case on behalf of the Licensing Authority.</p> <p><u>Applicant</u></p> <p>Cambridgeshire Constabulary - PC Liz Gardner, and DC Tracey Black</p> <p><u>Licence Holder</u></p> <p>Mr Jawad Ismail</p>
3.8 Pre-hearing considerations and any decisions taken by the Sub-Committee relating to ancillary matters	There were no pre-hearing considerations.
3.9 Oral representations	<p>The Regulatory Officer addressed the Sub-Committee and outlined the main points with regards to the application. The key points raised in his address included:</p> <ul style="list-style-type: none"> • Review of the premises licence had been submitted by Cambridgeshire Constabulary. • Review was brought under the Prevention and Crime Licensing Act 2003 objective. • Section 11.28 of Guidance (issued under section 182 of the Licensing Act 2003) recommended that revocation of the licence even in the first instance.

Applicant

PC Liz Gardner Cambridgeshire Constabulary addressed the Sub-Committee. The key points raised during their address, and following questions from the Sub-Committee were as follows:

- PC Paul Hawkins submitted the application for review on 10 June 2023.
- The review had been requested due to an employee on the premises dealing Class A drugs.
- Incompetence had been demonstrated by Mr Ismail, the premises licence holder and designated premises supervisor to effectively manage and prevent a reoccurrence of the drug offence.
- An ongoing investigation was underway in relation to the drug dealing allegation.
- Members were asked to consider the licensing objections of crime and disorder as well as public safety and prevention of public nuisance as the incident endangered the life and health of the public.
- There had been no information about whether the person dealing drugs had been permitted access to the premises since the incident.
- There was no information as to whether there had been other drug incidences on the premises.

Licence Holder – Mr Ismail

Mr Ismail, the Licence Holder addressed the Sub-Committee. The key points raised during their address, and following questions from the Sub-Committee were as follows:

- The person that had dealt drugs on his premises had been banned and not been permitted re-entry or anywhere close to the premises, which including the car park.
- Clear signs had been displayed that members of the snooker club would be permitted entry, which had been implemented since the incident.
- All customer Identification Documents (ID) were checked and scanned as suggested by the police.
- The person arrested for drug offences used to worked at the premises when needed, on a cash in hand basis.
- Since the applicant had been made aware of the drug related allegation, he banned the person from the premises.
- The Licence Holder was not aware of the drug dealing incident during his meeting with the police and Regulatory Officer.

	<ul style="list-style-type: none"> • The Licence Holder was not aware of drug use on the premises. • The front door operated a buzzer system for entry, the back door had operated a gate system. Members had to show ID at the bar, in order to receive service. • The person dealing drugs could no longer access the premises through the back door. • The person dealing drugs had been left in charge when the Licence Holder was not present, prior to the alleged drug offences. • The Licence Holder had operated a gate system at the back which had awaited a magnetic lock activation by an engineer, therefore some people continued to gain entry through the back door. • The smoking area was located at the back door area in the car park, therefore, not everyone could gain access through that way. • The Regulatory Officer advised that there was a metal stairway that led up to a smoking area used by patrons of the Snooker Club, which had been located on the first floor at the rear of the building. Furthermore, access to the rear of the premises would be via a fire door on the first floor with a push bar system, and this was surrounded by a metal cage. A door at the bottom of the metal stairway had the potential to be locked and awaited installation of a magnetic locking system in order to effectively secure the back door entrance. However, the Regulatory Team were led to believe that the magnetic lock would be implemented some time ago, but this had not happened to date. • The backdoor was covered by cameras located in the car park which enabled the applicant control of who was entering and leaving through that exit. • The premises never had a gate before and this was additional to make the area secure. • Responsibility of the premises had not been delegated to other people as the Licence Holder was always present.
3.10 Written representations and supplementary material taken into consideration	<p><u>Applicant</u></p> <p>Consideration was given to the application for a Premises Licence Review, attached to the Sub-Committee report.</p>
3.11 Facts/Issues in dispute	<p><u>Issue 1</u></p> <p>Whether the premises licence application would further support the 'Prevention of Crime and Disorder' Licensing Objective.</p>

4. Decision	<p>The Sub-Committee listened to all the evidence put before it and also took into account the contents of the application and all representations and submissions made in relation to it. The Sub-Committee found as follows:-</p> <p>The Sub-Committee considered the representations made and in writing from:</p> <ul style="list-style-type: none"> • The Police • The Premises Licence Holder <p>The Sub-Committee considered the facts:</p> <p>On 31 May 2023 a bar person working for the licence holder was arrested for dealing or participating in the dealing of cocaine on the premises, during the months of February and March.</p> <p>On 6 June PC Hawkins was at the premises speaking with Mr Ismail. At this meeting Mr Ismail was aware that the individual had been arrested, the reasons why, and that the premises had been searched.</p> <p>During this meeting, the arrested individual entered the premises via the rear door to the premises. Mr Ismail said, at the meeting, that the individual had been sacked but was a friend so was allowed to visit the premises.</p> <p>The police raised concerns that Mr Ismail was not in control of the premises, had not taken immediate action to mitigate further offences and had not understood his responsibilities when running a licensed premises; a position which the Sub-Committee agree.</p> <p>The Licence Holder stated:</p> <ul style="list-style-type: none"> • He was not aware this individual was selling drugs from the premises • He paid the individual cash on a casual basis • He had banned this person, since his meeting with the Police and Regulatory Officer • A membership only was now in operation • ID checks were undertaken for members of the snooker club • Rear access was currently controlled but awaiting a secure closing magnetic mechanism • He was on the premises during opening hours <p>In deliberations the Sub-Committee was referred to:</p>

	<ul style="list-style-type: none"> • Peterborough City Council's Statement of Licensing Policy • The Government Guidance issued under section 182 of the Licensing Act 2003 • Licensing Act 2003 <p>The Sub-Committee took a serious view of dealing in Class A drugs, especially on licensed premises which the general public had access to.</p> <p>It was clear the premises licence holder was not in control of the premises and had not taken his responsibilities under the Licensing Act seriously.</p> <p>The Sub-Committee had considered various conditions but had not believed that additional conditions were appropriate in this case.</p> <p>It was the Sub-Committee's decision therefore to REVOKE the Premises Licence, known as Peterborough Snooker Centre – 317 / 321 Lincoln Road, Peterborough, PE1 2PH, in its entirety as this was appropriate in the Sub-Committee's view, in order to promote the licensing objectives in question.</p>
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Chairman

Start 1:30pm – End 2:54pm



Meeting of the Licensing Act 2003 Sub-Committee

held in the Council Chamber, at the Town Hall, Peterborough on 13 September 2023, at
1:30pm

RECORD OF PROCEEDINGS

1. Apologies for Absence	There were no apologies for absence received.
2. Declarations of Interest	None.
3. Application	New Premises Licence - Ortongate Sportsbar and Fanzone, Unit 47-50 Orton Shopping Centre, Peterborough, PE2 5TD
3.1 Application Reference	123033
3.2 Sub-Committee Members	Councillor Wiggin – Chairman Councillor Hiller Councillor Ray
3.3 Officers	Darren Dolby, Regulatory Officer Colin Miles, Lawyer – Legal Advisor to the Sub-Committee Karen Dunleavy, Democratic Services Officer – Clerk to the Sub-Committee
3.4 Applicant	Mr Lloyd McPherson, LSM Enterprises LTD
3.5 Nature of Application	<p><u>Application Type</u></p> <p>New Premises</p> <ul style="list-style-type: none"> • Films and Indoor Sporting Events Monday to Sunday 8:00 to 23:30 • Live Music, Recorded Music and Dancing Monday to Sunday 23:00 to 23:30 • Sale of alcohol on the premises Monday to Sunday 09:00 to 23:00 <p><u>Summary of Premises Licence Review Application</u></p> <p>In accordance with the Licensing Act 2003, following the submission of an application for a new premises licence for Ortongate Sportsbar and Fanzone, Unit 47-50 Orton Shopping Centre, Peterborough, PE2 5TD, which had</p>

	<p>attracted representations in objection to the application, the Licensing Authority was required to hold a hearing.</p> <p>A summary of the issues raised by persons objecting to application included:</p> <ul style="list-style-type: none"> • The granting of the licence would increase late night noise in the vicinity of the premises to the detriment of residents. • The granting of the licence would increase anti-social behaviour in the vicinity of the Orton Centre.
3.6 Licensing Objective(s) under which representations were made	<ol style="list-style-type: none"> 1. The Prevention of Crime and Disorder 2. The Prevention of Public Nuisance 3. The Protection of Children from Harm 4. Public Safety
3.7 Parties/Representatives and witnesses present	<p><u>The Licensing Authority</u></p> <p>The Regulatory Officer, who presented the case on behalf of the Licensing Authority.</p> <p><u>Applicant</u></p> <p>Mr Lloyd McPherson – LMS Enterprises LTD</p>
3.8 Pre-hearing considerations and any decisions taken by the Sub-Committee relating to ancillary matters	<p>There were no pre-hearing considerations.</p>
3.9 Oral representations	<p>The Regulatory Officer addressed the Sub-Committee and outlined the main points with regards to the application. The key points raised in his address included:</p> <p>There were four representations received originally, however, three had been withdrawn following consultation with the Applicant.</p> <p>Cambridgeshire Constabulary had engaged over the hours alcohol sales and as a result, the Applicant adjusted his timings.</p> <p><u>Applicant</u></p> <p>Mr Lloyd McPherson addressed the Sub-Committee. The key points raised during their address, and following questions from the Sub-Committee were as follows:</p> <ul style="list-style-type: none"> • The Applicant operated two businesses PMH solutions. And LMS enterprises.

	<ul style="list-style-type: none"> • The Applicant had lived in Orton for 18 years and felt that the area was missing something and decided to open a bar. • The Applicant attended meetings with PC Hawkins and areas such as building control and layout were discussed for the premises to operate as a premises licence. • The Applicant had committed to a 10-year rent agreement and it was anticipated that he would not make any money for four years. • It had been a surprise to the Applicant to receive objections and clarification was provided that there would not be any alcohol sales from 9 – 11.30pm. • The premises would operate as a sports bar/Café bar which would be open from 8am, with the bar open from 11am. • Consultation had been undertaken with neighbours and local ward councillors and issues raised by them had been resolved. • There would be mitigation measures in place in relation to sound and noise, and the landlord had agreed to fit double glazing with toughened glass and sound proofing in line with legal requirements. • The application included a request for outdoor seating attached to the café area, with no alcohol served outside. • There would be business watch and security doormen employed at the premises on Friday and Saturday nights who would remain on site as the last person to leave. • Arrangements had been secured with a taxi company to ensure that patrons had easy access to return home. • No children would be permitted in the bar area. • There had been positive comments received from local residents about the plans for a Sports bar and Fanzone. • The bar would organise snooker and darts tournaments. • Afternoon tea would be available at the premises. • The Applicant intended to operate a community bar and organise charity events. • Anyone found inciting anti-social behaviour or drug dealing would be barred from the bar. • The Applicant understood his responsibility and wanted to look after the safety of all patrons. In addition, staff would be trained appropriately. • The Applicant would work with the Licensing Authority and Police over any issues should they arise. • Although a TENS licence could be applied for to accommodate sports events outside of the licence
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	operating hours, the Applicant would not pursue one to sell alcohol.
3.10 Written representations and supplementary material taken into consideration	<p><u>Applicant</u></p> <p>Consideration was given to the application for a Premises Licence, attached to the Sub-Committee report.</p>
3.11 Facts/Issues in dispute	<p><u>Issue 1</u></p> <p>Whether the premises licence application would further support the 'Prevention of Crime and Disorder' Licensing Objective.</p> <p><u>Issue 2</u></p> <p>Whether the premises licence application would further support the 'Prevention of Public Nuisance' Licensing Objective.</p> <p><u>Issue 3</u></p> <p>Whether the premises licence application would further support the 'Protection of Children from Harm' Licensing Objective.</p> <p><u>Issue 4</u></p> <p>Whether the premises licence application would further support the 'Public Safety' Licensing Objective.</p>
4. Decision	<p>The Sub-Committee listened to all the evidence put before it and also took into account the contents of the application and all representations and submissions made in relation to it. The Sub-Committee found as follows:</p> <p>The Sub-Committee considered the representations made and in writing from one local resident.</p> <ul style="list-style-type: none"> • The police and the applicant had negotiated reduced hours for the sale of alcohol. • The Sub-Committee had read the committee papers and heard from the applicant in person. <p>The objections to the licence being granted were:</p> <ul style="list-style-type: none"> • An increase in late night noise in the vicinity of the premises to the detriment of residents. • An increase in anti-social behaviour in the vicinity of Orton shopping centre. <p>The applicant applied for:</p>

- Films and Indoor Sporting Events – 0800hrs to 2330hrs - Monday to Sunday.
- Live Music, Recorded Music and Dancing – 2300hrs to 2330hrs – Monday to Sunday.
- Sale of alcohol on the premises – 1100hrs to 2300hrs – Monday to Sunday.

The applicant stated:

- He had installed double glazed toughened glass.
- Fitted a rear exit door.
- Soundproofing to be fitted.
- There would be monitoring of noise emitted at the premises.
- Security staff to be employed on Friday and Saturday nights.
- Had a contract with a local taxi firm.

The Sub-Committee disregarded matters that had not relate to the licensing objectives and those that fell outside of the Committee's remit.

In its deliberations, the Sub-Committee were referred to:

- Peterborough City Council's Statement of Licensing policy
- The Government guidance issued under section 182 of the Licensing Act 2003
- The negotiated timings for the sale of alcohol.

Where relevant representations had been made, the Sub-Committee could take one or more of the following steps to promote the licensing objectives:

- Grant the licence as submitted subject to the operating schedule, mandatory conditions, and any negotiated conditions.
- Add, amend, alter or delete a condition in the operating schedule.
- Refuse to grant the licence, or an activity.

It was the Sub-Committee's decision therefore to **GRANT** the Premises Licence, for the premises, known as Ortongate Sportsbar and Fanzone, Unit 47-50 Orton Shopping Centre, Peterborough, PE2 5TD.

Chairman

Start 1:30 pm – 2:12 End

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Meeting of the Licensing Act 2003 Sub-Committee

held at 1:30pm in the Bourges/Viersen at the Town Hall, Peterborough on 20 October 2023

RECORD OF PROCEEDINGS

13:36 The meeting was adjourned to wait for the applicant to arrive at the hearing.

13:47 Mr Amani arrived at the hearing.

1. Apologies for Absence	There were no apologies for absence received.
2. Declarations of Interest	Cllr Allen declared at deliberation that he was a Board Member of Broadway Association and although was not predetermined, would abstain from the decision due to a conflict of interest in the new premises licence application for Hungry Boys, 298 Eastfield Road, Peterborough, PE1 4RA.
3. Application	New Premises Licence
3.1 Application Reference	123049 - Hungry Boys, 298 Eastfield Road, Peterborough, PE1 4RA
3.2 Sub-Committee Members	Councillor Sandra Bond (Chairman) Councillor Steve Allen Councillor Nick Thulbourn
3.3 Officers	Maria Crowe, Regulatory Officer Colin Miles, Lawyer – Legal Advisor to the Sub-Committee Karen Dunleavy, Democratic Services Officer – Clerk to the Sub-Committee
3.4 Applicant	Mr Mehdi Amani
3.5 Nature of Application	<u>Application Type</u> New Premises Licence <u>Summary of Premises Licence Review Application</u> In accordance with the Licensing Act 2003, following the submission of an application for a premises licence for Hungry Boys, 298 Eastfield Road, Peterborough, PE1 4RA, which had attracted representations in objection to

	<p>the application, the Licensing Authority was required to hold a hearing.</p> <p>A summary of the issues raised by persons objecting to application included:</p> <ul style="list-style-type: none"> • The granting of the licence would increase late night noise in the vicinity of the premises to the detriment of local residents. • The granting of the licence would increase anti-social behaviour in the vicinity of Eastfield Road. It is inappropriate to sell alcohol very close to an educational establishment (Peterborough College).
3.6 Licensing Objective(s) under which representations were made	<ol style="list-style-type: none"> 1. The Prevention of Crime and Disorder 2. The Prevention of Public Nuisance 3. The Protection of Children from Harm
3.7 Parties/Representatives and witnesses present	<p><u>The Licensing Authority</u></p> <p>The Regulatory Officer, who presented the case on behalf of the Licensing Authority.</p> <p><u>Applicant</u></p> <p>Mr Mehdi Amani</p>
3.8 Pre-hearing considerations and any decisions taken by the Sub-Committee relating to ancillary matters	<p>There were no pre-hearing considerations.</p>
3.9 Oral representations	<p>The Regulatory Officer addressed the Sub-Committee and outlined the main points with regards to the application. The key points raised in his/her address included:</p> <ul style="list-style-type: none"> • Representation had been received from one other person on behalf of the Broadway Residents Association. • There had been no objection received from any Responsible Authority. • It was clarified that the application was for the off sales of alcohol and not on sales - Monday to Sunday 9am to 11pm as indicated in the report. <p><u>Applicant</u></p> <p>Mr Amani, the Applicant addressed the Sub-Committee. The key points raised during his address, and following questions from the Sub-Committee were as follows:</p>

	<ul style="list-style-type: none"> • The premises was currenting operating as a takeaway as a business and the applicant was changing the business model to sell alcohol. • The business would not operate as a food takeaway after the premises licence had been issued.
3.10 Written representations and supplementary material taken into consideration	<p><u>Applicant</u></p> <p>Consideration was given to the application for a New Premises Licence, attached to the Sub-Committee report.</p>
3.11 Facts/Issues in dispute	<p><u>Issue 1</u></p> <p>Whether the premises licence application would further support the ‘Prevention of Crime and Disorder’ Licensing Objective.</p> <p><u>Issue 2</u></p> <p>Whether the premises licence application would further support the ‘Prevention of Public Nuisance’ Licensing Objective.</p> <p><u>Issue 3</u></p> <p>Whether the premises licence application would further support the ‘Protection of Children from Harm’ Licensing Objective.</p>
4. Decision	<p>The Sub-Committee listened to all the evidence put before it and also took into account the contents of the application and all representations and submissions made in relation to it. The Sub-Committee found as follows:-</p> <p>The Sub-Committee considered:</p> <p>The application of the premises licence Eastfield Off Licence, known as Hungry Boys, situated at 298 Eastfield Road, the applicant being Mr Mehdi Aman.</p> <p>The Sub-Committee considered the representations made at the hearing and in writing in objection to the application by one local resident on behalf of Broadway Residents Association.</p> <p>The representations related to the following licensing objectives:</p> <ul style="list-style-type: none"> • Prevention of crime and disorder • Prevention of public nuisance • Protection of children from harm

	<p>The Sub-Committee noted that none of the statutory responsible authorities had made representations against the grant.</p> <p>The Sub-Committee had read the committee papers and heard from the applicant in person.</p> <p>The objections to the licence being granted were:</p> <ul style="list-style-type: none">• An increase in late night noise in the vicinity of the premises to the detriment of residents• An increase in anti-social behaviour in the vicinity of Eastfield Road• Premises close to an educational establishment, Peterborough College• The Applicant applies for:• Sale of alcohol off the premises – 0900hrs to 2300hrs – Monday to Sunday <p>The applicant stated:</p> <ul style="list-style-type: none">• The premises was currently running a takeaway• The premises would just be an off licence <p>The Sub-Committee had disregarded matters that do not relate to the licensing objectives and those that fall outside of the committee's remit.</p> <p>In its deliberations the Sub-Committee had been referred to:</p> <ul style="list-style-type: none">• Peterborough City Council's Statement of Licensing policy• The Government guidance issued under section 182 of the Licensing Act 2003 <p>Where relevant representations have been made, we can take one or more of the following steps to promote the licensing objectives:</p> <ul style="list-style-type: none">• Grant the licence as submitted subject to the operating schedule, mandatory conditions, and any negotiated conditions• Add, amend, alter or delete a condition in the operating schedule• Refuse to grant the licence, or an activity <p>The Sub-Committee therefore GRANTED the licence for the premises, known as Hungry Boys, 298 Eastfield Road, Peterborough, PE1 4RA.</p> <p>Any party in objection to the decision may appeal to the Peterborough Magistrates Court within 21 days of receiving this formal notice at:</p>
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	Peterborough Court House, Bridge Street, Peterborough, PE1 1ED. Tel No. 01223 376000. There is a fee to pay.
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This item ended at 1:55pm

1. Apologies for Absence	There were no apologies for absence received.
2. Declarations of Interest	None.
3. Application	Personal Licence Review
3.1 Application Reference	123487 - Mr Alan Price
3.2 Sub-Committee Members	Councillor Sandra Bond (Chair) Councillor Steve Allen Councillor Thulbourn
3.3 Officers	Darren Dolby, Regulatory Officer Colin Miles, Lawyer – Legal Advisor to the Sub-Committee Karen Dunleavy, Democratic Services Officer – Clerk to the Sub-Committee
3.4 Applicant	Cambridgeshire Constabulary
3.5 Nature of Application	<p><u>Application Type</u></p> <p>Review of Personal Licence</p> <p><u>Summary of Personal Licence Review Application</u></p> <p>In accordance with the Licensing Act 2003, following the submission of an application for a Review of a Personal Licence for Mr Alan Price, which had attracted representations in objection to the application, the Licensing Authority was required to hold a hearing.</p> <p>A summary of the issues raised by persons applying for the review included:</p> <ul style="list-style-type: none"> • Mr Price received a suspended 3-month custodial sentence wholly suspended for 15 months for the offence. • Mr Price had not notified the Licensing Authority of his conviction. • The Police have requested that the Committee consider suspending or revoking Mr A Prices's personal licence.
3.6 Licensing Objective(s) under which representations were made	<p>1. The Prevention of Crime and Disorder</p> <p>2. Public Safety</p>

<p>3.7 Parties/Representatives and witnesses present</p>	<p><u>The Licensing Authority</u></p> <p>The Regulatory Officer, who presented the case on behalf of the Licensing Authority.</p> <p><u>Applicant</u></p> <p>Cambridgeshire Constabulary – PC Hawkins</p> <p><u>Licence Holder</u></p> <p>Not present</p>
<p>3.8 Pre-hearing considerations and any decisions taken by the Sub-Committee relating to ancillary matters</p>	<p>There were no pre-hearing considerations.</p>
<p>3.9 Oral representations</p>	<p>The Regulatory Officer addressed the Sub-Committee and outlined the main points with regards to the application. The key points raised in his address included:</p> <ul style="list-style-type: none"> • Request was made by Cambridgeshire Constabulary to ask the Sub-Committee to review and consider revocation of the personal licence for Mr Alan Price following a conviction at Southampton Crown Court on 25 August 2023 for the offence of Sexual Assault – Intentionally touch female – No penetration contrary to Section 3 of the Sexual Offences Act 2003. • Mr Price had been informed of the hearing but had not made any representation against the application to revoke his licence. <p><u>Applicant</u></p> <p>PC Hawkins addressed the Sub-Committee. The key points raised during his address, and following questions from the Sub-Committee were as follows:</p> <p>Mr Price received a suspended 3 month custodial sentence wholly suspended for 18 months for the offence.</p>
<p>3.10 Written representations and supplementary material taken into consideration</p>	<p><u>Responsible Authorities</u></p> <p>Consideration was given to the application for a Review of a Personal Licence attached to the Sub-Committee report.</p>
<p>3.11 Facts/Issues in dispute</p>	<p><u>Issue 1</u></p> <p>Whether the premises licence application would further support the ‘Prevention of Crime and Disorder’ Licensing Objective.</p>

	<p><u>Issue 2</u></p> <p>Whether the premises licence application would further support the 'Public Safety' Licensing Objective.</p>
<p>4. Decision</p>	<p>The Sub-Committee listened to all the evidence put before it and also took into account the contents of the application and all representations and submissions made in relation to it. The Sub-Committee found as follows:-</p> <p>This Decision Notice referred to the review of the personal licence for Mr Alan Price, made by Cambridgeshire Constabulary to review the personal licence, issued under the Licensing Act 2003, to Mr Alan Price (the Licence Holder).</p> <p>The Sub-Committee noted from the papers that Mr price has used various names over the years.</p> <p>The Sub-Committee considered the representations made at the hearing and in writing in in relation to the review by:</p> <ul style="list-style-type: none"> • Darren Dolby – Licensing Officer • Paul Hawkins – Cambridgeshire Constabulary <p>The Licence Holder was not in attendance and was not represented.</p> <p>The Licence Holder applied for a personal licence in March 2007 in the name of Raymond Alan Rayner.</p> <p>On 31 August 2023 Cambridgeshire Constabulary made a request for the Licensing Authority to review the personal licence due to the licence holder having been convicted on 25 August 2023 at Southampton Crown Court of a relevant conviction. This being:</p> <ul style="list-style-type: none"> • Sexual assault contrary to section 3 of the Sexual Offences Act 2003. • The offence was a relevant offence for the purposes of the Licensing Act 2003 (the Act) and therefore must be disclosed. It was not disclosed by the licence holder to the licensing authority. He was sentenced to a three-month custodial sentence suspended for 15 months. <p>Under Section 132A subsection (3) of the Act, the Licensing Authority may suspend the licence for a period not exceeding six months or revoke the licence.</p> <p>In reaching the decision the Sub-Committee were referred to:</p> <ul style="list-style-type: none"> • The Licensing Act 2003

	<ul style="list-style-type: none"> • The City Council's Statement of Licensing policy • The Government Guidance issued under section 182 of the Licensing Act 2003 <p>The Sub Committee discussed:</p> <ul style="list-style-type: none"> • The licensing objective of the prevention of crime and disorder and our obligations to promote this objective • The regime relating to personal licences In Section 4 of the guidance <p>The Sub Committee took a very serious view of the conviction, the offence recently committed and undisclosed, and say that it was incompatible with holding a personal licence under the Licensing Act 2003; therefore, Sub-Committee REVOKED the Personal Licence numbered 049687 issued to Mr Alan Price.</p> <p>Any party in objection to the decision may appeal to the Peterborough Magistrates Court within 21 days of receiving this formal notice at:</p> <p>Peterborough Court House, Bridge Street, Peterborough, PE1 1ED. Tel No. 01223 376000. There is a fee to pay.</p>
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Chairman

Start 1:30pm – 2:28pm End

LICENSING COMMITTEE	AGENDA ITEM No. 4
20 NOVEMBER 2023	PUBLIC REPORT

Report of:	Adrian Chapman – Executive Director Place and Economy	
Cabinet Member(s) responsible:	Councillor Gavin Eley – Infrastructure, Environment and Climate Change	
Contact Officer(s):	Terri Martin – Strategic Regulatory Officer Jacqui Harvey - Head of Operations Environmental Health, Licensing & Trading Standards	Tel. 453561 Tel. 453502

LICENSING ACT 2003 – CUMULATIVE IMPACT POLICY (CIP) AND CUMULATIVE IMPACT ASSESSMENT (CIA) - REVIEW, CONSULTATION AND RESPONSES

RECOMMENDATIONS	
FROM: Jacqui Harvey - Head of Operations Environmental Health, Licensing & Trading Standards	Deadline date: 6 December 2023
<p>It is recommended that the Licensing Committee:</p> <ol style="list-style-type: none"> 1. Note the contents of the report and consultation responses as detailed in section 7 and Officers comments as detailed in section 8. 2. Make recommendation to Full Council to retain the CIP in its current format in relation to applications affected (those requesting 'Off sales') and boundary, update and republish the CIA with the current evidence obtained during the consultation. 	

1. ORIGIN OF REPORT

- 1.1 This report is submitted to the Licensing Committee following a consultation carried out between 7th September 2023 to 18th October 2023, on the council's Cumulative Impact Policy (CIP) and Cumulative Impact Assessment (CIA) and consideration of the responses received.

2. PURPOSE AND REASON FOR REPORT

- 2.1 The purpose of this report is to provide members with details of the consultation, including responses and evidence received. Members are requested to note and consider the contents of the report and give due consideration to the responses and evidence received following the public consultation.
- 2.2 This report is for the Licensing Committee to consider under its Terms of Reference No. 2.5.2.7, whereby the licensing committee recommend its decision to full council for formal adoption under its Terms of Reference 1.1.4(e)

3. TIMESCALES

Is this a Major Policy Item/Statutory Plan?	YES	If yes, date for Cabinet meeting	N/A
Date for relevant Council meeting	06 December 2023	Date for submission to Government Dept. <i>(Please specify which Government Dept.)</i>	N/A

4. BACKGROUND AND KEY ISSUES

- 4.1 Under Section 5 of the Licensing Act 2003 (The Act), it is a requirement for each council to produce, adopt and publish a Statement of Licensing Policy. The policy governs the way decisions are made by the council and how it will administer its duties under the Act. The Cumulative Impact Policy (CIP) forms Section 12 of the overarching Statement of Licensing Policy.
- 4.2 The Cumulative Impact Policy (CIP) was originally adopted in 2013, as the saturation of licensed premises in the area known as Op-Can-Do in Millfield and New England, was having a negative impact on the licensing objectives. The CIP applied to all new applications and variations of premises licenses within the boundary.
- 4.3 The policy was subject to review, consultation and readoption in 2015, as the evidence and responses received revealed that the saturation of licensed premises continued to negatively impact on the licensing objectives.
- 4.4 Up to that point, cumulative impact was only ever described in section 182 guidance, however, from 6 April 2018, cumulative impact was incorporated within section 5A of the Licensing Act 2003, following commencement of Section 141 of the Policing and Crime Act 2017. This put Cumulative Impact Policies on a statutory footing, and required authorities to set out the evidence as to why the authority is of the opinion that a CIP is required for those types of premises and that defined boundary area, in the form of a Cumulative Impact Assessment (CIA). It also required CIP's to be subject to a review and consultation every 3 years.
- 4.5 A review and consultation were carried out in 2018 and it was determined that the CIP should be retained, and a CIA was published.
- 4.6 In 2020 a further review and consultation were carried out. The responses and evidence received resulted in a modification to the CIP, as the identified problems related to premises with 'Off Sale' provision. A revised CIA was published evidencing why the licensing authority considered that the number of premises licenses and/or club premises certificates offering 'Off sales' of alcohol within the defined boundary was such, that it was likely, that the granting of further licenses of this type, would be inconsistent with the authority's duty to promote the licensing objectives. This current CIP took effect on 07/01/21, it is therefore due for review and consultation in 2023.
- 4.7 **General Background – Number of licenses**

Overall Licensed Premises in Peterborough (approximate):				
Licensed premises type	2015	2018	2020	2023*
Alcohol Consumption on	97	83	86	82
Alcohol Consumption off	183	195	196	208
Alcohol Consumption on and off	199	194	186	177
No alcohol sold **	136	99	50	50
Total	615	571	518	517

Licensed premises within the cumulative impact defined boundary (approximate):				
Licensed premises type	2015	2018	2020	2023*
Alcohol Consumption on	12	14	18	18
Alcohol Consumption off	29	35	30	29
Alcohol Consumption on and off	16	24	19	18
No alcohol sold **	16	27	18	19
Total	73	100	85	84

*2023 figures as of 3 August 2023

** Premises licensed where no alcohol is sold, are mostly licensed for late-night refreshment only, with a few premises licensed for regulated entertainment only.

4.8 A summary of relevant applications in the cumulative impact defined boundary between 26 October 2020 (when the last report was provided) to 3 August 2023 when the data was collated is attached at **Appendix A**

The applications breakdown as follows:

- Five applications were rejected for failing to advertise in accordance with the regulations. All five re-submitted an application.
- One licence is suspended due to non-payment of annual fee.
- Three licenses have lapsed as the company which held the licence was dissolved.
- Seven licenses have been surrendered.
- Two applications were submitted then withdrawn by the applicant.
- Ten applications were granted under delegated authority, of which:
 - o One authorised Off sales of alcohol.
 - o Four authorised On sales of alcohol.
 - o One authorised On and Off sales of alcohol.
 - o Four had no alcohol.
- Six applications went before the committee for determination, of which:
 - o One new application for Off sales was granted.
 - o Two licenses were revoked following an application to review.
 - o One transfer was refused.
 - o One review, the DPS was removed, and conditions were added to the licence.
 - o One new application for Off sales was refused.

5. CORPORATE PRIORITIES

5.1 The recommendation links to the following Council's Corporate Priorities:

1. The Economy & Inclusive Growth

The Licensing Act 2003 and the Guidance issued under s.182 have a significant impact on the community both in terms of its protection and the furtherance of the provisions of entertainment and economic growth.

2. Our Places & Communities

- Places and Safety
- Lives and Work
- Health and Wellbeing

The CIP aims to restrict applications which are evidenced to negatively impact on the licensing objectives and the everyday life of residents, businesses, and visitors to the defined boundary area, with the aim of creating a healthy and safe environment.

Further information on the Council's Priorities can be found here - [Link to Corporate Strategy and Priorities Webpage](#)

6. CONSULTATION

6.1 The Cumulative Impact Policy consultation was carried out between 7th September 2023 to 18th October 2023, with those identified under Section 5(3) of the Act and specified in paragraph 5.2 of the Statement of Licensing Policy. Those being:

- The Chief Officer of the Police for Cambridgeshire
- The Fire and Rescue Authority
- The Director of Public Health
- Representatives of holders of premises licenses
- Representatives of holders of club premises certificates
- Representatives of holders of personal licenses
- Representatives of businesses and residents

6.2 For information purposes, a list of consultees and website data is attached as **Appendix B**

6.3 The consultation took place over 6 weeks. Emails containing information about the consultation, how to respond, links to further information and a copy of the consultation notice, were sent to all those listed on **Appendix B**, at the start of the consultation period and again towards the end of the consultation period.

6.4 The consultation notice was also made available on the council's website and displayed at Sand Martin House, Town Hall (external public notice board) and Central Library. For information purposes, the consultation notice is attached at **Appendix C**

6.5 A Public notice was placed in the local newspaper on 14th September 2023, a copy is attached at **Appendix D**

7. CONSULTATION RESPONSES

7.1 A total of five responses were received, two from Councillors, two from Responsible Authorities: Public Health, Cambridgeshire Constabulary, and one from Safer Communities.

7.2 The report from Cambridgeshire Police notes that the COVID pandemic and lockdowns between March 2020 and July 2021, will have impacted on the number of recorded crimes and incidents. Across Peterborough alcohol related crime decreased by 18% between April 2019 and March 2023.

It also demonstrates that alcohol related crime in the CIP area did not decline during the Covid period, and the CIP area continues to have a higher concentration of alcohol related crime and incidents. A decline in crime and incidents in the CIP area is noted between April 22 to March 23 and suggests this is due to the positive impact of the CIP and Police / Partnership working initiatives.

The response from Northern Area Commander for Cambridgeshire Police, Superintendent Neil Billany confirms full support of the continuation of the CIP, stating that *'it is both necessary and proportionate to prevent crime, disorder and nuisance, promote public safety and prevent children from harm.'* and that *'The special policy on concentration of premises is seen as a vital tool in preventing further escalation of crime and disorder levels.'* The response from Cambridgeshire Police Northern Area Commander is attached at **Appendix E**

7.3 The Safer Communities response also recommends the continuation of the CIP for the defined boundary, as it is an area prone to suffer the effects of alcohol related anti-social behaviour. They confirm that the Public Spaces Protection Order (PSPO) which covers this area was implemented again in October 2021. This PSPO comprises conditions to tackle quality of life issues, such as

alcohol-related and other forms of anti-social behaviour such as littering, spitting and urination and defecation.

They confirm that the frequency of cleaning for streets and open spaces in the CIA area continues to be significantly higher in comparison to other areas of the city, due to alcohol related litter and anti-social behaviour such as public toileting.

Their response lists alcohol related complaints received from businesses, residents, Ward Councillors and mosque leaders and other factors to consider, such as Public Health and Police statistics. It also details measures being implemented such as Home Office initiatives involving multi-agency partnership working, i.e. 'Safer Streets' and the Police lead operation 'Clear, Hold, Build' to tackle crime and improve community safety.

They also provide details where they have made representations to relevant applications and are concerned that if the CIP is not continued in this area, it could lead to an increase in anti-social behaviour with insufficient Police or Council resources to tackle it. The response from Safer Communities is attached at **Appendix F**

- 7.4 The Director of Public Health also supports the continuation of the CIP for the defined boundary. They refer to a Public Health England review, which states that alcohol is now the leading risk factor for ill health, premature death and disability in people aged between 15 and 49, the fifth leading risk factor for ill-health across all age groups.

Alcohol is known to be a cause of over 200 health conditions and has a number of social negative impacts, including loss of earnings, unemployment, family or relationship problems and problems with the law. Many of these harms effect both the drinker and those around them, including families, friends and strangers, and place a considerable economic burden on the government, health, criminal justice, and social care systems and budgets.

The CIP area is among the most deprived in the city and has a high density of premises selling alcohol. The relationship between Alcohol Outlet Density (AOD) and alcohol-related harms has been well researched. It shows that areas with more deprivation tend to have greater AOD which means that regulating the local availability of alcohol has the potential to reduce inequalities.

Alcohol related hospital admissions in some of the wards within or close by to the CIP area are a concern, Central ward is the highest overall. Minimising growth of alcohol related premises in the Can-Do area is therefore important in preventing crime and disorder and protecting the health and wellbeing of the local population. The response from the Director of Public Health is attached at **Appendix G**.

- 7.5 Councillor Jackie Allen refers to the Home Office 'Clear, Hold, Build' initiative being implemented in the Op-Can-Do area, which is a Police lead, multi-agency measure developed to tackle crime and improve community safety. The response from Cllr Allen is attached at **Appendix H**

- 7.6 Councillor Nick Thulbourn is also in support of the continuation of the CIP restricting 'Off sales' particularly late at night. But believes that the policy should be implicit in encouraging the application for new 'On sales' i.e. pubs and restaurants, which makes consumption a community based social activity. The response from Cllr Thulbourn is attached at **Appendix I**

8 OFFICER COMMENTS

- 8.1 The first table in paragraph 4.7 of this report, details the overall numbers of licensed premises in Peterborough by type.

It demonstrates that the number of premises licensed only for 'Off Sales', has increased year on year from 183 in 2015, to 208 in 2023.

It also demonstrates that premises licensed for 'On sales' and 'On and Off sales' has decreased from 296 in 2015 to 259 in 2023.

- 8.2 The second table in paragraph 4.7, details the numbers of licensed premises in the CIP boundary by type.
- It demonstrates that the number of premises licensed for 'Off sales' only, are at the same level in 2023 as they were in 2015, despite the increase in 2018. (The CIP amendment in 2020 meant that the policy related to applications requesting 'Off sales'.)
- It also shows that premises licensed for 'On sales' and 'On and Off sales' has increased from 28 in 2015 to 36 in 2023.
- 8.3 This demonstrates that despite the overall growth in 'Off Sales' licensed premises in Peterborough increasing year-on-year, they have declined in the CIP area.
- It also demonstrates that the CIP area is encouraging more premises where consumption takes place on the premises, despite the overall fall in Peterborough as a whole.
- This also correlates with a decrease in police statistics relating to reported alcohol related crime and incidents in the CIP area from April 2022 to March 2023. Whilst also noting that the CIP area remains to have a higher concentration of alcohol related crime and incidents than other areas of Peterborough.
- 8.4 The Public Health statistics demonstrate that two of the most deprived wards (North and Central) are within the CIP area. These two wards also have significantly higher rates of alcohol specific hospital admissions in relation to other areas of Peterborough and England as a whole.
- 8.5 Safer Communities confirm that the CIP area is prone to suffer from the effects of alcohol related anti-social behaviour and provide a summary of continuing complaints.
- The PSPO which comprises conditions to tackle quality of life issues, such as alcohol-related and other forms of anti-social behaviour such as littering, spitting and urination and defecation covering this area was implemented again in October 2021.
- The area has significantly higher frequency of cleaning for streets and open spaces.
- 8.6 Partnership working and enforcement involving the Licensing Authority, Cambridgeshire Constabulary, Trading Standards, UKBA and HMRC and other Responsible Authorities continues with a view to improving the standards and compliance with general law in the Can-Do area.
- All efforts and various multi-agency initiatives and partnership working to reduce crime and alcohol related problems have been implemented and continue to operate in the CIP boundary to improve the area for residents and businesses.
- 8.7 The current CIA which expires on 7 January 2024 is attached at **Appendix J**
- 8.8 Each application is determined on its own merits. A CIP provides the opportunity for a greater scrutiny of relevant applications. Members are aware that the policy is not absolute, relevant applications can and have been granted, where the applicant can demonstrate that the application will not further negatively impact on the licensing objectives or add to the problems evidenced and identified in the CIA.
- 8.9 When reviewing the CIP, the licensing authority must ensure that it remains relevant to the current problems described geographically and evidentially robustly supported.
- 8.10 It is clear from the consultation responses and evidence received, that the concentration of 'Off' licensed premises in the CIP boundary continues to negatively impact on the promotion of the licensing objectives.

Whilst a decline of reported alcohol related crime and incidents in the CIP area is noted, the CIP area continues to have alcohol related problems which continue to affect those who reside, work or visit the area.

It remains to have a higher concentration of alcohol related crime and incidents, has high levels of deprivation and alcohol related hospital admissions (Central ward the highest overall).

The evidence indicates that partnership working and multi-agency initiatives in combination with the CIP are starting to have a positive effect. It appears that the area is encouraging a range of licensed premises, with a decrease in the number of alcohol related crimes and incidents reported to the police in 2022 to 2023.

All responses received are in support of retaining the CIP in its current format. Retention of the CIP is viewed as an important measure to continue this progress, to support and complement the multi-agency initiatives, and promote the licensing objectives.

Based on the evidence obtained during consultation, it is Officers recommendation to retain the existing CIP for applications requesting 'Off sales' of alcohol within the current boundary and re-publish the CIA with the new evidence obtained during consultation.

- 8.11 Members are advised that paragraphs 14.39, 14.35 and 14.36 of Statutory Guidance issued under section 182 of the Licensing Act 2003 are relevant when making their decision.

9. ANTICIPATED OUTCOMES OR IMPACT

- 9.1 Members will review the report, responses received and agree with Officers recommendation and make the same recommendation for adoption to full council.

- 9.2 Alternative options have been considered and are contained within section 11 of this report.

- 9.3 Should members determine against Officer recommendation, the following options are available:
i. Do nothing. Retain the current CIP and CIA
i. Modify the current CIP (i.e. types of applications and/or boundary) and re-publish a CIA
i. Resolve that the CIP no longer applies, publish a notice to that effect and remove it from the policy at the earliest opportunity.

- 9.4 The determination must set out the reasons and evidence for that opinion and make a recommendation to Full Council, when it meets on 06 December 2023.

10. REASON FOR THE RECOMMENDATION

- 10.1 To comply with statutory requirements of the Licensing Act 2003 as amended by the Policing and Crime Act 2017

11. ALTERNATIVE OPTIONS CONSIDERED

- 11.1 Do nothing. Retain the existing policy and CIA which does not reflect the current problems evidenced and be in breach of statutory requirements. Any decisions based on an out-of-date CIA would be subject to challenge.

- 11.2 Revise the CIP boundary. There is insufficient evidence to substantiate extension or reduction of the current defined area. Whilst the response from Public Health lists wards with high levels of deprivation and alcohol specific hospital admissions in wards outside the CIP boundary, there is no evidence to suggest that this is being caused by the cumulative impact of licensed premises in the area.

- 11.3 Extend the CIP so that it applies to applications requesting other types of licensable activities other than 'Off sales' of alcohol. This is not supported by the evidence obtained during the consultation process. The evidence demonstrates that the policy should only apply to applications requesting 'Off sales' of alcohol.
- 11.4 Resolve that the CIP is no longer required. This is not supported by the evidence which indicates that the cumulative impact of premises licensed for 'Off sales' of alcohol continue to negatively impact on the licensing objectives which the licensing authority have a statutory obligation to promote. The granting of further licenses authorising 'Off sales' in the defined area would be inconsistent with the authority's duty to promote the licensing objectives.

12. IMPLICATIONS

Financial Implications

- 12.1 None foreseen. The statutory set fees are intended to provide full cost recovery of all licensing functions including the preparation and publication of a Statement of Licensing Policy.

Legal Implications

- 12.2 Legal Services will be required to provide legal representation in the event of any appeals to the Magistrates Court against decisions of the council, prosecutions being instigated, or enforcement action being undertaken by the authority.

Equalities Implications

- 12.3 None foreseen.

13. BACKGROUND DOCUMENTS

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985

- 13.1 The Council's Statement of Licensing Policy
The Licensing Act 2003 as amended
Revised Guidance issued under Section 182 – August 2023

14. APPENDICES

- 14.1 Appendix A – Summary of relevant applications since the last review
Appendix B – List of consultees and website data
Appendix C – Consultation notice
Appendix D – Public notice
Appendix E – Response from Cambridgeshire Police
Appendix F – Response from Safer Communities
Appendix G – Response from the Director of Public Health
Appendix H – Response from Councillor Allen
Appendix I – Response from Councillor Thulbourn
Appendix J – Current CIA

Summary of relevant applications in the cumulative impact defined boundary between 26 October 2020 (when the last report was provided) to 3 August 2023 when the data was collated.

- On 21 October 2020, a new application for a premises licence was submitted for Creations at 2 Burghley Road. The application was rejected as it was not advertised in accordance with the regulations.
- On 11 November 2020, a subsequent application for a premises licence was submitted for Creations at 2 Burghley Road requesting regulated entertainment, late-night refreshment and 'On sales' of alcohol. As no representations were received, the application was granted on 10 December 2020.
- On 18 November 2020, a new application for a premises licence was submitted for Ania Shop at 543 Lincoln Road. The application was subsequently withdrawn.
- On 20 November 2020, the premises licence for North Street Bar 1st floor at 19 North Street, was surrendered
- On 23 November 2020, the premises licence for North Street Bar Courtyard Function Room at 19 North Street, was surrendered.
- On 14 January 2021, the premises licence for Spice Cottage at 24 Lincoln Road was suspended for non-payment of annual fee. This licence remains suspended.
- On 11 February 2021, the premises licence for Noir Bar and Club at 24b Lincoln Road was surrendered. This stopped the review application served in January 2021.
- On 20 April 2021, a new application for a premises licence was submitted for Compas Charity at 19 Fitzwilliam Street, requesting regulated entertainment and 'On sales' of alcohol. Conditions were mediated and the application was granted on 19 May 2021.
- On 28 June 2021, a new application for a premises licence was submitted for Peterborough Sports Ltd at 651 Lincoln Road. The application was rejected as it was not advertised in accordance with the regulations.
- On 07 July 2021, a subsequent application for a premises licence was submitted for Peterborough Sports Ltd at 651 Lincoln Road, requesting regulated entertainment and On and Off sales of alcohol. Conditions were mediated and the application was granted on 13 August 2021.
- On 06 September 2021. A new application for a premises licence was submitted for Vibe Bar at 24b Lincoln Road, requesting regulated entertainment, late-night refreshment and 'On sales' of alcohol. Conditions were mediated and the application was granted on 5 October 2021.
- On 25 October 2021, a new application for a premises licence was submitted for The Lounge at 417 Lincoln Road. The application requested recorded music and late-night refreshment (no alcohol) and was granted 23 November 2021.
- In November 2021, a new application for a premises licence was submitted for Julia Polish Shop at 573-577 Lincoln Road. The application was rejected as it was not advertised in accordance with the regulations.
- On 10 January 2022, a subsequent application for a premises licence for 'Off sales' was submitted for Julia Polish Shop at 573-577 Lincoln Road. An objection from Cambridgeshire Constabulary was received and withdrawn following mediation and the agreement to additional conditions, the application was granted 8 February 2022.
- On 05 April 2022, a new application for a premises licence was submitted for Bucharest Coffee and Restaurant at 262 Lincoln Road, requesting regulated entertainment, late-night refreshment and 'On sales' of alcohol. Conditions were mediated and the application was granted on 04 May 2022.

- On 26 May 2022, the premises licence for Compas Charity at 19 Fitzwilliam Street, was surrendered.
- On 1st July 2022, the licensing sub-committee had a hearing to determine a new premises 'Off sales' licence for Euro store at 10a Dogsthorpe Road, due to objections received. The sub-committee determined to grant the licence, with mediated reduced operating hours and additional conditions.
- On 08 July 2022, a new application for a premises licence was submitted for Euroshop at 135 Dogsthorpe Road, requesting 'Off sales' of alcohol. The application was withdrawn 29 July 2022 following representations received.
- On 2 August 2022, the premises licence for Creations at 2 Burghley Road lapsed, as the company that held the premises licence was dissolved.
- On 11 August 2022, the licensing sub-committee had a hearing to determine a review application served by Cambridgeshire Constabulary in relation to LARA (International drinks) at 415 Lincoln Road. A representation in support of the review was made by Community Safety. The review was served following a visit made by HMRC where 4,540 illicit cigarettes were found and seized. The sub-committee determined to revoke the licence.
- Also on 11 August 2022, the licensing sub-committee had a hearing to determine an objection from Cambridgeshire Constabulary (and supported by Community Safety) in relation to an application to transfer the premises licence for Ali's Kebab House at 3 Fitzwilliam Street. The objections related to a visit by Home Office Immigration Officers on 18 May 2022, where they found two persons working illegally. The sub-committee refused the transfer.
- On 22 August 2022 an application to transfer the premises licence for Ali's Kebab House at 3 Fitzwilliam Street was received. As there were no objections, the licence transfer was granted 8 September 2022.
- On 7 September 2022, a new application for AJ's Chicken at 1241 Bourges Boulevard was received, following lapse of the prior licence on 5 July 2022 as the company that held the premises licence was dissolved. The application requested late-night refreshment (no alcohol) and was granted 06 October 2022.
- On 5 October 2022, the premises licence for Eastern Delight at 35 Lincoln Road lapsed, as the company that held the premises licence was dissolved.
- On 2 December 2022 an application for a new premises licence was submitted for Big Mouth at 349 Lincoln Road. The application was rejected as it was not advertised in accordance with the regulations.
- On 8 December 2022, an application for a new premises licence was submitted for Dubai Chicken Ltd at 204a Lincoln Road. The application was rejected as it was not advertised in accordance with the regulations.
- On 14 December 2022, a subsequent application for Big Mouth at 349 Lincoln Road was submitted requesting late-night refreshment (no alcohol). Following mediation, the application was granted on 12 January 2023.
- On 10 January 2023, a subsequent application for Dubai Chicken Ltd at 204a Lincoln Road was submitted requesting late-night refreshment (no alcohol). As no representations were received, the application was granted on 8 February 2023.
- On 09 March 2023, the premises licence for Euro Store at 10a Dogsthorpe Road was surrendered.
- On 15 March 2023, the premises licence for Inn Gusto at 8 Geneva Street was surrendered.
- On 13 April 2023, the premises licence for Express Booze at 97 St Pauls Road was surrendered.

- On 24 April 2023, the licensing sub-committee had a hearing to determine a review application served by Cambridgeshire Constabulary in relation to Shah Jehan at 18 Park Road. The review was served following a serious violent incident within the premises on 20 February 2023, which resulted in two males suffering knife injuries. The sub-committee determined to revoke the premises licence.
- On 15 May 2023, the licensing sub-committee had a hearing to determine a review application served by Home Office Immigration Enforcement in relation to Tavan Restaurant at 17 Lincoln Road. Cambridgeshire Constabulary made a representation in support of the review. The review was served following visits to the premises by Home Office Enforcement on the 18 May 2022 and 23 November 2022, where a male who had no legal basis to live or work in the UK, was found working and arrested on both visits. The sub-committee determined to remove the DPS, add extra conditions to the premises licence and suspend the licence for two weeks.
- On 12 July 2023, the licensing sub-committee had a hearing to determine a new premises 'Off sales' application for Hana Express at 2 Burghley Road due to objections received. The licensing sub-committee determined to refuse the application.

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List of persons/bodies consulted

All Councillors
Police and Crime Commissioner
Resident / Community Associations
Local MP
Peterborough Safer Communities
Peterborough Chamber of Commerce
A Licensing Solicitor
British Beer and Pub Association
Drink Aware
UK Hospitality
All Responsible Authorities:

- Cambridgeshire Fire and Rescue
- Cambridgeshire Police
- Director of Public Health
- Director of Childrens Services
- Environmental Health
- Peterborough City Council Planning
- Health and Safety
- Trading Standards

For the duration of the consultation (7 September to 18 October) the CIP Consultation webpage was:

- Viewed 160 times
- 104 were unique visitors
- 110 Total visits

The source by which they accessed the consultation was:

- 35 Direct visitors to the website
- 40 via Facebook
- 10 via Google
- 13 via LinkedIn
- 4 via Twitter

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Licensing Consultation - Cumulative Impact Policy (CIP) and Cumulative Impact Assessment (CIA)

Peterborough City Council are consulting on the current Cumulative Impact Policy (CIP) and Cumulative Impact Assessment (CIA) in place for Millfield New England area (known as 'Op Can Do') and invite your comments.

The Licensing Act 2003 as amended, requires that the CIP and CIA must be reviewed, revised and subject to consultation at least every 3 years. The last revision was adopted for implementation on 7th January 2021, and is therefore due for revision, consultation and determination, prior to 7th January 2024.

The consultation will run from 7th September 2023 until 18th October 2023. Should you wish to respond and make comment, please ensure that you do so prior to the end of the consultation period, to ensure your comments can be properly considered, prior to determination.

Your views and comments will assist the council in determining if the current Cumulative Impact policy (CIP) and Cumulative Impact Assessment (CIA) are still relevant to the present-day situation. This is your opportunity to inform the council about how you are affected, positively or negatively, by licensed premises in this area.

A CIP must be evidence based as this evidence is used to formulate the CIA. Therefore, if the evidence no longer supports the policy, the CIP (and CIA) must be removed, or amended in line with current available evidence.

Comments must relate to the effect that licensed premises are having, positive and/or negative and must relate to at least one of the four licensing objectives, which are:

- The prevention of crime and disorder
- Public safety
- The prevention of public nuisance
- The protection of children from harm

Any person who wishes to respond to the consultation may do so in the following manner:

In writing to: Peterborough City Council, Licensing Team Consultation Officer, Sand Martin House, Bittern Way, Fletton Quays, Peterborough, PE2 8TY

Or by email to: lpc@peterborough.gov.uk

Please note: We are unable to accept verbal responses, however, should any person require any further information or clarification on the Cumulative Impact Policy, Assessment, or the consultation process, please call 01733 747474.

Please be aware that comments which just state '*we do not need any more licensed premises in this area*' are not considered valid under the Licensing Act 2003. 'Need' concerns commercial demand and is a matter for the planning authority and market to determine.

However, where there is evidence to show that, the number, type and density of licensed premises, in a given area is having a cumulative impact and leading to problems which are undermining the licensing objectives, a cumulative impact policy with a cumulative impact assessment can help to limit the type of licence granted. Applications which receive valid objection(s) are unlikely to be granted, unless the applicant can demonstrate that the granting of the application will not further add to the issues identified and evidenced in the CIA

The current CIP including a plan with named streets affected, can be found within section 12 of the overarching Statement of Licensing Policy. The CIA details the evidence obtained in the 2020 consultation and states that the licensing authority consider that the number of premises licenses and/or club premises certificates offering 'Off sales' of alcohol within the defined boundary is such, that it is likely, that the granting of further licenses of this type would be inconsistent with the authority's duty to promote the licensing objectives. (See link below for the current CIP and CIA)

<https://www.peterborough.gov.uk/business/licences-and-permits/licensing-act/>

You may be of the opinion that the policy should remain in place as you continue to experience problems relevant to the accumulation of licensed premises offering 'Off sales' of alcohol in this area. If so, it would be helpful if you could include details of what you experienced, including if and who you reported the problem to, including any reference number you were given.

Or, you may have the opinion that licensed premises have a beneficial effect on the area and in general. That the issues previously raised in the CIA no longer exist, therefore, the cumulative impact policy should no longer apply.

You may have the opinion that a cumulative impact policy is still required, but needs amending, by altering the boundary or widening the scope to include other types of applications not just those requesting 'Off sales' of alcohol.

All responses will be properly considered along with any supporting statistical and evidential data, prior to determination of the policy.

As of 03 August 2023, there were 84 licensed premises within the defined CIP boundary. Of these 84 premises:

- 18 premises are licensed for the consumption of alcohol on the premises (On sales)
- 29 premises are licensed for consumption of alcohol off the premises (Off sales)
- 18 premises are licensed for consumption on and off the premises (On and Off sales)
- 19 premises licensed with no alcohol provision

Please note:

- Cumulative Impact Policies relate to new and variation applications and cannot be used to revoke existing authorisations.
- Each application is determined on its own merits.
- Section 14.39 of Section 182 guidance states:
'When publishing a CIA a licensing authority is required to set out evidence of problems that are being caused or exacerbated by the cumulative impact of licensed premises in the area described. The evidence is used to justify the statement in the CIA that it is likely that granting further premises licences and/or club premises certificates in that area (limited to a kind described in the assessment), would be inconsistent with the authority's duty to promote the licensing objectives.'

Please read Section 12 of the current Statement of Licensing Policy and the CIA statement (link below) and respond prior to 18th October 2023 with your comments.

<https://www.peterborough.gov.uk/business/licences-and-permits/licensing-act#statement-of-licensing-policy-0-3>

Many thanks

Licensing Consultation Officer
Peterborough City Council

Classified

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PUBLIC NOTICES

TRUSTEES NOTICES

Jennifer Ann Hunter (Deceased) Pursuant to the Trustee Act 1925 any persons having a claim against or an interest in the Estate of the above named, late of The Mallings Care Home, Aldermans Drive, Peterborough, PE3 6AR, who died on 24/06/2022, are required to send written particulars thereof to the undersigned on or before 15/11/2023, after which date the Estate will be distributed having regard only to the claims and interests of which they have had notice. Jacqueline Ruth Pappalardo, The London Gazette (35394), PO Box 3584, Norwich NR7 7WD

FOR ALL YOUR LATEST INFORMATION ON PLANNING OPERATOR LICENSES, LICENCES TO SELL A CONJUGAL AND PROBATE NOTICES, SEE OUR PUBLIC NOTICE SECTION

GENERAL NOTICES

CAMBRIDGESHIRE COUNTY COUNCIL

Notice of intention to install Speed Cushions in Drybread Road and Bassenally Road, Whittlesey Cambridgeshire County Council proposes to install three sets of speed cushions to be located in Drybread Road at a point 62m south of Ottago Road (t/s nos 21/23); and in Bassenally Road at a point 82m east of Norman Close (t/s nos 68) and at a point 24m east of Norman Close (t/s nos 60). Each set of speed cushions to consist of two individual cushions 1.6m wide x 3.5m long x 75mm nominal high. In addition, a raised table forming an informal pedestrian crossing point is proposed to be installed in Drybread Road at a point 128m south of Ottago Road, extending across the full width of the road x 5.2m long x 100mm nominal height.

(Drybread Road and Bassenally Road, Whittlesey) (20MPH SPEED LIMIT) ORDER 2023

Cambridgeshire County Council proposes to make an Order under the Road Traffic Regulation Act 1984 and all other enabling powers. The effect of this Order will be to extend the existing 20mph Speed Limit in Drybread Road and Bassenally Road from a point 24m south of Ottago Road in a southerly and then westerly direction to a point 22m east of Norman Close.

(Drybread Road and Bassenally Road, Whittlesey) (PROHIBITION OF WAITING AND PROHIBITION OF STOPPING ON SCHOOL ENTRANCE MARKINGS) ORDER 2023

Notice is hereby given that Cambridgeshire County Council proposes to make the above named Order under the powers contained in the Road Traffic Regulation Act 1984. The effect of this Order will be to amend the times of the existing single yellow lines restriction in Drybread Road, Ottago Road and Swan Road to No Waiting Mon to Fri 8.00am-9.00am & 2.30-3.00pm and to extend them on both sides of Drybread Road from a point 50m south of Ottago Road in a southerly direction for 26m; and to introduce No Waiting at any time (double yellow lines) on both sides of Drybread Road from a point 76m south of Ottago Road in a southerly direction for 32m and on Bassenally Road from a point 45m east of Norman Close in an easterly direction for 62m; and introduce No Stopping on School Keep Clear markings (Wor-Fri 8.00am-3.30pm on both sides of Drybread Road from a point 105m south of Ottago Road in a southerly direction for 38m.

The above proposals are related to improvement works at Sir Harry Smith Community College and are intended to reduce traffic speeds, assist with on-street parking management and improve road safety for all road users.

For further details of the above proposals please visit our permanent traffic regulation orders page and select PRO959. Documents are also available for inspection during normal office hours at Whittlesey Library, Market Street, Whittlesey PE7 1BA. To request copies of documents please telephone 0345 045 5212 or use the e-mail address below. Objections to the above proposals, stating the grounds on which they are made, or any other comments must be sent in writing to the undersigned or by email to policyandregulation@cambridgeshire.gov.uk by 6th October 2023 quoting reference PRO959. Comments received will be used as part of our consultation process and may be published, but will be anonymised, in any reports.

Frank Jordan, Executive Director, Place and Economy, c/o Policy and Regulation, Box No DBE, Huntingdon Highways Depot, Stanton Way, Huntingdon PE29 6PY

www.cambridgeshire.gov.uk

GENERAL NOTICES

CAMBRIDGESHIRE COUNTY COUNCIL

Askews Lane, Yaxley (TEMPORARY PROHIBITION OF THROUGH TRAFFIC) ORDER 2023-1133

NOTICE is given that Cambridgeshire County Council intends after seven days, to make an Order pursuant to the Road Traffic Regulation Act 1984, as amended by the Road Traffic (Temporary Restrictions) Act 1991, the effect of which is to stop any vehicle from proceeding along Askews Lane, Yaxley as lies between Yaxley Footpath 4b and Thompsons Yard.

Access will be maintained to properties affected by this order. The alternative route for vehicles is via Askews Lane - Main Street (Q91) - Holme Road - Leading Drive and vice versa.

The proposed Order is necessary to facilitate rebuilding of collapsing wing wall and associated works which are being carried out on or near this highway and it will come into operation on 2 October 2023 and continue until these works have finished or on the 1 April 2025 whichever is the earlier. It is anticipated that these works will be carried out between 2 October and 17 December 2023.

The Order shall not apply to any persons lawfully engaged in connection with any works for which it is made, any member of the Police Force, Fire and Rescue Service, Ambulance Service, a vehicle being used by Special Forces during the execution of their duties or to any person acting with the permission or upon the direction of a Police Officer in uniform. Frank Jordan, Executive Director, Place and Sustainability, New Sire Hall, Emery Crescent, Enterprise Campus, Alconbury Weald, Huntingdon, PE28 4YE

www.cambridgeshire.gov.uk

CAMBRIDGESHIRE COUNTY COUNCIL

(A605 Eastrea Road and Drybread Road, Whittlesey) (RESTRICTED ROADS AND 40MPH SPEED LIMIT) ORDER 2023

Cambridgeshire County Council proposes to make an Order under the Road Traffic Regulation Act 1984 and all other enabling powers. The effect of this Order will be to reduce the existing 40mph speed limit to 30mph on that length of A605 Eastrea Road, from Whittlesey eastwards to the start of the existing 30mph limit at Eastlea, and to introduce a 30mph speed limit in Drybread Road from Eastlea Road for 150m. This is related to new residential development adjacent to those lengths of road.

For further details of the above proposals, please visit our permanent traffic regulation orders page and select PRO958. Documents are also available for inspection during normal office hours at Whittlesey Library, Market Street, Whittlesey PE7 1BA. To request copies of documents please telephone 0345 045 5212 or use the e-mail address below.

Objections to the above proposals, stating the grounds on which they are made, or any other comments must be sent in writing to the undersigned or by email to policyandregulation@cambridgeshire.gov.uk by 6th October 2023 quoting reference PRO958. Comments received will be used as part of our consultation process and may be published, but will be anonymised, in any reports.

Frank Jordan, Executive Director, Place and Sustainability, c/o Policy and Regulation, Box No DBE, Huntingdon Highways Depot, Stanton Way, Huntingdon PE29 6PY

www.cambridgeshire.gov.uk

PETERBOROUGH CITY COUNCIL

NOTICE OF REVIEW AND CONSULTATION OF PETERBOROUGH CITY COUNCIL'S LICENSING ACT 2003 CUMULATIVE IMPACT POLICY AND CUMULATIVE IMPACT ASSESSMENT

Notice is hereby given that Peterborough City Council, in accordance with the Licensing Act 2003 and in accordance with the current Cumulative Impact Policy (CIP) issued under section 182 of the Licensing Act 2003, is currently reviewing its Cumulative Impact Policy (CIP) within the Statement of Licensing Policy and the published Cumulative Impact Assessment (CIA).

We are undertaking a 6 week public consultation on the above between 7 September 2023 and 18 October 2023. We welcome any comments that you may have on the current CIP and published CIA. A copy of the current CIP and CIA can be viewed and downloaded on the council website www.peterborough.gov.uk. Alternatively a copy can be viewed at the Council's main office (Sand Martin House at Felton Quay) during opening hours.

Any person wishing to comment on the review of the CIP may do so by writing to: Peterborough City Council, Licensing Team Consultation Officer, Sand Martin House, Bitten Way, Felton Quays, Peterborough, PE2 8TY or email to lp@peterborough.gov.uk. Responses must be received by 18 October 2023.

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Tuesday 10th October 2023

Licensing
Peterborough City Council
Sand Martin House
Bittern Way
Fletton Quays
Peterborough
PE2 8TY

Dear Sir or Madam

RE: **Licensing Policy consultation response**

I write in my capacity as Northern Area Commander for Cambridgeshire Police.

I have read the Peterborough City Council Draft Statement of Licensing Policy and am pleased that this makes suitable consideration around the key objectives of Prevention and Detection of Crime and Disorder, Public Safety, Prevention of Public Nuisance and Preventing Children from Harm.

In terms of my specific focus, my feedback surrounds Section 12 of the Draft: The Cumulative Impact of a Concentration of Licensed Premises within the Op Can Do area.

Attached is the Police analytical document that shows levels of incidents and crime related to Licensed Premises for the Op Can Do Area. It is noted that the data shows a decline in alcohol related incidents and crimes since the last CIP review, this could be due to the positive impact of the CIP and Police / Partnership working.

It is my view that the Cumulative Impact Policy is both necessary and proportionate to prevent crime, disorder and nuisance, promote public safety and prevent children from harm. Unfortunately, violent crime and alcohol related anti-social behaviour remains a significant issue for both the Police and Local Partners to address. We continue to spend considerable time, effort and resource tackling this. The Special Policy on Concentration of Premises is seen as a vital tool in preventing further escalation of crime and disorder levels.

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My conclusion is that it is my view that the Special Policy works and should continue to form part of the City Council's Statement of Licensing Policy.

Yours sincerely



Superintendent Neil Billany
Northern Area Commander

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PETERBOROUGH CUMULATIVE IMPACT POLICY REVIEW 2023

This report has been written using data comparisons between April 2019 and March 2023. It needs to be noted that during the period between March 2020 and July 2021, the UK experience lock downs due to the COVID Pandemic. “Business as Usual” was not possible and this may have impacted on the number of recorded crimes and incidents. There were national lockdowns between late March 2020 and June 2020, and between January 2021 and July 2021. Tiered COVID restrictions were in place between September 2020 and November 2020. These lockdowns and restrictions will account for the change in the number of crimes and incidents recorded over that period.

The Crime data used covers the Peterborough Area and then makes a direct comparison with the Peterborough CIA using the following criteria: All Crime Types, which either have an Alcohol related keyword or a ‘Street Drinking’ or ‘Drunken Behaviour’ category.

The table below shows the total of alcohol related crime recorded across Peterborough. Alcohol related crime has decreased by 18% during between April 2019 and March 2023. During the COVID Pandemic, Central Ward saw a large reduction in alcohol related crime while areas that historically had lower rates recorded an increase. This was likely due to the change in socialising locations throughout the pandemic.

WARD NAME	April 19 to March 20	April 20 to March 21	% change	April 21 to March 22	% change	April 22 to March 23	% change	overall % change
Central Ward	489	267	-45%	466	75%	406	-13%	-27%
Dogsthorpe Ward	92	77	-16%	71	-8%	55	-23%	-40%
North Ward	122	112	-8%	117	4%	89	-24%	-27%
Park Ward	81	75	-7%	74	-1%	54	-27%	-33%
East Ward	99	95	-4%	103	8%	94	-9%	-5%
West Ward	19	17	-11%	24	41%	19	-21%	0%
Eye Thorney and Newborough Ward	25	28	12%	38	36%	27	-29%	8%
Gunthorpe Ward	47	34	-28%	41	21%	22	-46%	-53%
Paston and Walton ward	68	77	13%	68	-12%	70	3%	3%
Werrington Ward	31	25	-20%	24	-4%	27	12%	-13%
Barnack Ward	9	0	-100%	3		3	0%	-67%
Bretton Ward	93	88	-5%	82	-7%	63	-23%	-32%
Glinton and Caster Ward	12	11	-8%	3	-72%	12	400%	0%
Ravensthorpe Ward	102	76	-25%	84	10%	78	-7%	-24%
Wittering Ward	8	8	0%	13	62%	5	-62%	-38%
Fletton and Stanground Ward	70	67	-4%	90	34%	65	-28%	-7%
Fletton and Woodston Ward	98	84	-14%	86	2%	71	-17%	-28%
Hampton Vale Ward	37	25	-32%	35	40%	34	-3%	-8%
Hargate and Hempsted Ward	34	31	-9%	38	22%	36	-5%	6%
Orton Waterville Ward	31	60	93%	42	-30%	24	-43%	-23%
Stanground South Ward	58	44	-25%	46	4%	42	-9%	-28%
Orton Longueville Ward	46	60	30%	55	-8%	70	27%	52%
Total Alcohol Related Crime	1671	1361	-19%	1603	17%	1366	-15%	-18%

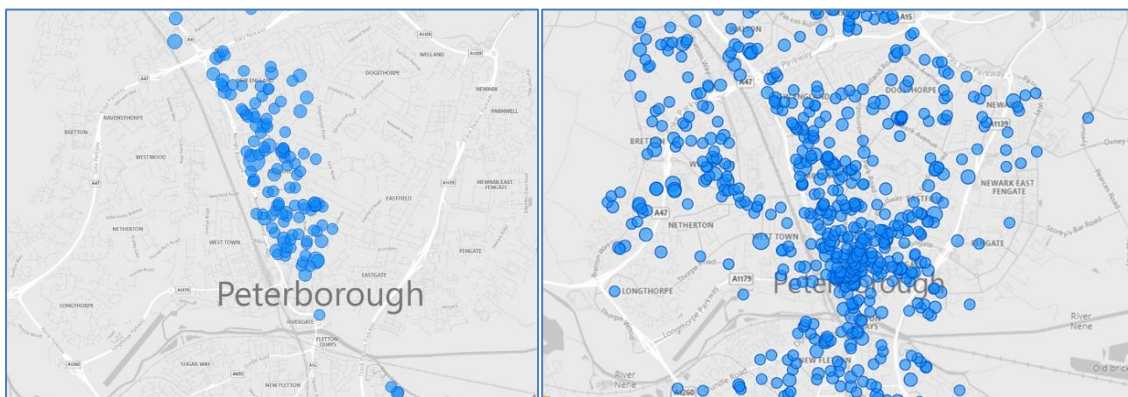
The recorded Alcohol related crime within the Peterborough CIA is shown in the table below. There was only a small reduction of alcohol related crime recorded during the pandemic, the significant reduction has been during the period between April 2022 and March 2023 which has seen a decrease of 28%. The overall reduction of alcohol related crime within the CIA between April 2019 and March 2023 is 25%. This is a slightly higher decrease than that recorded for Peterborough as a whole.

	April 19 to March 20	April 20 to March 21	% change	April 21 to March 22	% change	April 22 to March 23	% change	overall % change
CIA Alcohol Related Crime	252	261	-4%	261	0%	189	-28%	-25%

The Peterborough CIA is made up of roads that fall within various wards, and it is not possible to accurately break the figures down any further for the purposes of this report.

The map on the left shows the density of alcohol related crimes reported in the Cumulative Impact area for the period 1st April 2022 to 31st March 2023. Of the 189 alcohol related offences recorded, 53 have been recorded as violence without injury and 49 violence with injury.

The map on the right shows the location for all alcohol related crime over the same period across the whole of Peterborough for the same period. The mapping demonstrates that there is a higher concentration of alcohol related crime within the Peterborough CIA.



The next table below shows the alcohol related incidents recorded across Peterborough. The incident data used covers all of the Peterborough Area and selects all types of incidents that have an ‘Alcohol’ marker attached. It should be noted that these figures are dependent upon the incidents having had the relevant ‘alcohol’ marker and keyword attached to it by the person closing the incident, which is not always reliably the case.

Over recent years the way in which crimes have been recorded has been streamlined, with many more incidents now being recorded straight onto Athena as a crime rather than first being recorded on Command and Control as an incident. Therefore, it can be assumed the recent data set will have less duplication between incidents and the crime system but this reduction is not quantifiable.

WARD NAME	April 19 to March 20	April 20 to March 21	% change	April 21 to March 22	% change	April 22 to March 23	% change	overall % change
Ravensthorpe	146	117	-20%	90	-23%	79	-12%	-46%
Bretton North	154	145	-6%	129	-11%	103	-20%	-33%
Bretton South	47	26	-45%	36	38%	37	2%	-21%
West	175	119	-32%	145	22%	117	-19%	-33%
Northborough	12	6	-50%	7	17%	8	14%	-33%
Glington and Wittering	47	48	2%	53	10%	27	-49%	-43%
Barnack	11	10	-9%	14	40%	9	-36%	-18%
Werrington North	48	40	-17%	36	-10%	32	-11%	-35%
Werrington South	40	15	-62%	35	133%	25	-29%	-37%
Paston	122	129	6%	124	-4%	88	-29%	-28%
Walton	80	90	12%	84	-7%	53	-37%	-34%
Eye and Thorney	62	57	-8%	70	23%	42	-40%	-32%
Newborough	21	15	-29%	39	160%	19	-51%	-10%
Orton Waterville	74	76	3%	70	-8%	48	-31%	-35%
Orton Longueville	104	100	-4%	109	9%	58	-47%	-44%
Stanground Central	137	152	11%	156	3%	116	-26%	-15%
Stanground East	34	35	3%	21	-40%	8	-62%	-77%
Fletton and Woodston	207	209	1%	224	7%	148	-34%	-29%
Orton with Hampton	173	128	-26%	159	24%	126	-21%	-27%
Dogsthorpe	145	160	10%	124	-23%	89	-28%	-39%
Park	177	221	25%	146	-34%	116	-21%	-35%
North	101	83	-18%	86	4%	59	-31%	-42%
East	289	277	-4%	337	22%	232	-31%	-20%
City Centre	670	323	-52%	617	91%	487	-21%	-27%
Central North	288	272	-6%	245	-10%	168	-31%	-42%
Total Alcohol Related Incidents	3364	2853	-15%	3156	11%	2294	-27%	-32%

The recorded alcohol related incidents within the Peterborough CIA is shown in the table below. Selections have been based on the same criteria as the previous table but only for roads within the Peterborough CIA. There was only a small reduction of alcohol related incidents recorded during the pandemic, again the the significant reduction has been the period between April 2022 and March 2023 which has seen a decrease of 42%. The overall reduction of alcohol related incidents within the CIA between April 2019 and March 2023 is 42%. This is a slightly higher decrease when compared to Peterborough as a whole.

	April 19 to March 20	April 20 to March 21	% change	April 21 to March 22	% change	April 22 to March 23	% change	overall % change
CIA Alcohol Related Incidents	546	520	-5%	496	-5%	317	36%	-42%

The maps below show the location of recorded incidents with an alcohol marker between 1st April 2022 and 31st March 2023. The map on the left is selecting the alcohol related incidents with the Peterborough CIA. The blue circles denote incident locations, (the larger the circle the higher the number recorded at that specific location).

The map on the right depicts all alcohol related incidents across the whole of Peterborough City. The incidents do not correspond fully with the extracted data as the current CIA does not fit within ward boundaries. There are a handful of roads that only part of the road falls within the CIA. Of the 317-incidents recorded for this period, 85 have a domestic marker and 52 a violence marker. When viewing the detail of the incidents, it can be identified that there is an increase in reporting of alcohol related domestic and violence incidents on a Friday and Saturday evening between 7pm and 2am. It is evident that the highest concentration of alcohol related incidents recorded between 1st April 2022 and 31st March 2023 are within the CIA.



Conclusion

The data examined shows a reduction in alcohol related crime and incidents over the 4-year period for which data has been extracted. It is not possible to say that this is due to the CIA as a CIA has been in place since 2013 and the significant reductions have been recorded in the last 12 months. I suspect that it is a combination of the CIA and other more recent initiatives.

The data does show that there is a higher concentration of alcohol related crime and incidents within the current Cumulative Impact Area. The work that is being undertaken by Police and partner agencies appears to be having a positive effect and the Police would be supportive of the CIA remaining in place.

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Safer Communities CIA/Licensing Policy Consultation response 2023

The area of Millfield and New England has been an area prone to suffer from the effects of alcohol-related anti social behaviour for many years, with Designated Public Places Orders (DPPO) implemented initially in 2007 and then replaced by a Public Space Protection Order (PSPO) for the Millfield, New England, Eastfield and Embankment area in June 2017 and implemented again in October 2021.

The PSPO for Millfield, New England, Eastfield and Embankment comprises conditions to tackle quality of life issues such as alcohol-related and other forms of anti-social behaviour, littering, spitting and urination and defecation. Further details about the order can be found here: [Public Spaces Protection Orders - Peterborough City Council](#)

According to Police data, during the three year period of September 2020 to August 2023, there were 660 crimes and 1176 incidents with alcohol as a marker within the CIA area. These offences included but are not limited to:

- Assaults against public, officers and sexual assaults
- Criminal damage
- Robberies
- Public Order
- Causing public fear, alarm and distress and racially or religiously aggravated alarm or distress

Alcohol related anti-social behaviour can include (but is not limited to):

- Causing harassment, alarm and distress
- Urination and defecation
- Littering
- Noise
- Excessive consumption of alcohol can also be contributing factors to criminal damage, begging and public order offences.

Since the implementation of the CIA in 2013, our service has responded to the following alcohol related ASB issues:

1. The historical Clock Tower near the Triangle was boarded up following complaints to ward councillors, Police and the Council concerning people congregating and drinking, urinating, defecating within the recesses of the clock tower.
2. Complaints were received by the Salvation Army charity shop on Lincoln Road in relation to staff and customers being accosted by drunks congregating in the bus shelter outside the store, as well as entering the store being abusive and inappropriate in their behaviour towards female staff.
3. Residents and ward councillors regularly report that Gladstone Park, Occupation Park and Victoria Gardens and the footpaths, open spaces and underpasses adjacent to Bourges Boulevard are being misused by drinkers and drug users.
4. Businesses within Blenheim Court reported groups of people drinking, leaving bottles and broken glass in the car park as well as urinate, making staff members and customers feel concerned for their safety.

5. Reports of street drinking on Lincoln Road, Windmill Street, Green Lane.
6. A community organisation in the Lincoln Road area has been negatively affected by individual's street drinking, urinating, defecating and associated anti-social behaviour on and around their premises. This had a detrimental impact on the safety of staff and volunteers as well as their ability to support their elderly and vulnerable visitors.
7. Residents and ward councillors have reported street drinking, drugs and anti-social behaviour in and around Connect Park and Gladstone Street.
8. In August 2020 businesses and residents along Lincoln Road in Millfield signed a petition calling upon the council and Police to take action against littering, loitering and anti-social behaviour and request an increase in officer presence in the area. The behaviours being experienced affecting residents, businesses and their customers.
9. In September 2020 a business owner on Lincoln Road contacted the Prevention & Enforcement Service to report issues that his business and staff have been experiencing with people entering their premises in the daytime intoxicated with alcohol. They also report that groups of drinkers on Lincoln Road and some of the surrounding streets will regularly gather which leads to staff and customers feeling concerned for their safety, particular in the evening. The associated alcohol litter being left outside their business and elsewhere in the streets also creating a poor image for the businesses and the area in general.
10. Implemented a Public Spaces Protection Order for gating an alleyway connecting Kings Gardens and Park Rd/Garton End Rd as a result of significant levels of incidents related to street drinking, drug use, urination and defecation and criminal damage.
11. Investigated requests for ally gating Public Spaces Protection Orders in Gladstone Street and Craig Street due to street drinking, drug taking and associated anti-social behaviour.
12. Since May 2023, local residents and mosque leaders have reported street drinking, drug dealing, drug taking and associated anti-social behaviour in Craig Street to the Police and the council's Safer Communities service.
13. The impact of street drinking, drugs and prostitution is experienced by residents and businesses in the Burghley Rd and Park Road area – many residents and several ward councillors voiced their concerns concerning a Premises Licence application in June 2023 for a new premises in Burghley Rd, which was subsequently refused, with one resident stating: *'I have witnessed and felt threatened at times by the sheer magnitude of the problems - sex workers soliciting clients outside the front doors continually. Alcoholics and drug users lying in the street, vomiting, urinating and defecating in the street and porches. Terrible screaming at night, people arguing and shouting abuse.'*

Other factors to consider:

1. According to the Public Health service for Peterborough, Central Ward (one of the wards which forms the CIA) is the third highest area in the city for deprivation and is the highest in the city in terms of alcohol related hospital admissions.
2. In addition to the area being subject of a Public Spaces Protection Order, the CIA is also subject to a multi-agency Police-lead operation – Clear, Hold, Build. We are developing partnership working and community engagement in a bid to tackle serious organised crime and the effects in the community in this area.
3. Parts of the CIA have been included in the Safer Streets 4 area which saw the Safer Peterborough Partnership receive funding from the Home Office to invest in measures to

improve community safety, which has resulted in temporary CCTV cameras and designing out crime measures installed in parts of the CIA area.

4. The frequency of cleansing for streets and open spaces in the CIA area continues to be significantly higher in comparison to other areas of the city. This is partly attributable to the amount of alcohol related litter (bottles, cans) and anti-social behaviour such as urination and defecation which pose safety risks to the public and staff and degrade the areas.
5. There continues to be an interest with new businesses applying to operate licensable activities within the CIA area. Our service has responded to licensing applications opposing off-sales of alcohol within the Millfield and New England area due to the continued problems with alcohol-related crime and anti-social behaviour in the area.
6. There has been premises selling alcohol and committing criminal offences in the CIA area. The Safer Communities service supported the Police's request for review of a Licensed Premises on Lincoln Road, LARA (International Drinks) which was found to be in possession of illicit tobacco products. The Police requested the review to prevent crime and disorder and to protect public safety. As a responsible authority the Safer Communities service supported the review and the Licensing Committee revoked the Premises Licence for alcohol sales.
7. There is the concern that if the CIA is not continued in this area, there will not be sufficient Police or Council resources to tackle any increase in anti-social behaviour or crime in this area.

It is the recommendation of the Safer Communities Service that the existing CIA continues in the Millfield and New England area.

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16th October 2023

Thank you for your recent communication regarding the consultation on the Licensing Cumulative Impact Policy. As you will be aware, since April 2013, Directors of Public Health (DPH) have been included as Responsible Authorities under the Licensing Act 2003. Although the protection of public health is not a discrete licensing objective, it can be pertinent to each of the licensing objectives.

The role of the DPH is to help promote the health and wellbeing of the local populations they serve. Promotion of the licencing objectives, which collectively seek to protect the quality of life for those who live and work in the vicinity of licensed premises and those who socialise in licensed premises is an important contribution to this.

I am writing in support of the continuation of the Cumulative Impact Policy (CIP) in place for the areas of Gladstone, Millfield and New England also known 'Op Can-Do' area of Peterborough. These comments have been formulated using relevant data and evidence, and guidance from Public Health England.

The impact of alcohol on health and wellbeing of Peterborough residents:

Public Health England's review of the impact of alcohol and the effectiveness of alcohol control policies ⁽¹⁾ states that alcohol is now the leading risk factor for ill-health, premature death and disability in people aged between 15 and 49, the fifth leading risk factor for ill-health across all age groups. Alcohol is known to be a cause of over 200 health conditions and has a number of social negative impacts, including loss of earnings or unemployment, family or relationship problems and problems with the law. Many of these harms affect both the drinker and those around them, including families, friends and strangers.

¹ Public Health England, 2016. The Public Health Burden of Alcohol and the Effectiveness and Cost- Effectiveness of Alcohol Control Policies – an evidence review.

² National Institute for Health and Care Excellence, 2010. Public Health Guideline (PH24) – Alcohol-use disorders: prevention & National Institute for Health and Care Excellence, 2014. Evidence update 54 – a summary of selected new evidence relevant to NICE public health guidance 24.

³ Public Health England, 2018. Local Authority Health Profile – Peterborough.

⁴ Alcohol outlet density and alcohol related hospital admissions in England: a national small-area level ecological study

These harmful effects place a considerable economic burden on the government and health criminal justice and social care systems and budgets, and individuals affected; the Cabinet Office estimate placed the economic costs of alcohol in England at around £21 billion in 2012. Whilst there are no up to date cost figures, the lack of a National Strategy on Alcohol and signs of increased drinking during the global pandemic would indicate the burden is still considerable.

1 Public Health England, 2016. The Public Health Burden of Alcohol and the Effectiveness and Cost- Effectiveness of Alcohol Control Policies – an evidence review.

2 National Institute for Health and Care Excellence, 2010. Public Health Guideline (PH24) – Alcohol-use disorders: prevention & National Institute for Health and Care Excellence, 2014. Evidence update 54 – a summary of selected new evidence relevant to NICE public health guidance 24.

3 Public Health England, 2018. Local Authority Health Profile – Peterborough.

4 Alcohol outlet density and alcohol related hospital admissions in England: a national small-area level ecological study

There are inequalities associated with alcohol-related harm, with children, women and people with lower socioeconomic status all experiencing higher levels of alcohol-related harm. In the English population, rates of alcohol-specific and related mortality increase as levels of deprivation increase and alcohol-related liver disease is strongly related to socioeconomic gradient.

The link between alcohol outlet density and alcohol-related harms:

The relationship between Alcohol Outlet Density (AOD) and alcohol-related harms has been well researched. This shows that areas with more deprivation tend to have greater AOD which means that regulating the local availability of alcohol has the potential to reduce health inequalities (1), which supports the use of the CIP in the 'Op Can-Do' area which has high levels of deprivation.

There is strong evidence for a relationship between AOD and problems associated with social disorder. Historically the studies focussing on the relationship between AOD and alcohol; related harm have been international. There is good evidence now from an English study which found "admissions wholly attributable to alcohol were 22% higher where there is higher density of outlets" and "Convenience stores selling alcohol; selling alcohol are associated with higher hospital admission rates". (4).

In addition, the National Institute for Health and Care Excellence (NICE) public health guideline on the prevention of alcohol-use disorders (2), concludes that reducing the number of outlets selling it in a given area and the days and hours when it can be sold, is an effective way of reducing alcohol-related harm. The guidelines recommend that a cumulative impact policy should be used where an area is saturated with licensed premises and the evidence suggests that additional premises may affect the Licensing Objectives (2).

The need for a cumulative impact policy in the 'Op Can-Do' area:

I support the need for a CIP in the 'Op Can-Do' area as it will support the following licensing objectives:

(i) The prevention of crime and disorder:

There is a high density of premises selling alcohol in the 'Op Can-Do'. Peterborough has relatively high levels of deprivation compared with the rest of Cambridgeshire and is the most deprived lower tier area in Cambridgeshire and Peterborough. East Central, Dogsthorpe and North wards are among the most deprived in the City according to the IMD 2019. These are all close by to the CIZ area see table 1 below.

Table 1: Index of Multiple Deprivation ranking for Peterborough wards.

1 Public Health England, 2016. The Public Health Burden of Alcohol and the Effectiveness and Cost- Effectiveness of Alcohol Control Policies – an evidence review.

2 National Institute for Health and Care Excellence, 2010. Public Health Guideline (PH24) – Alcohol-use disorders: prevention & National Institute for Health and Care Excellence, 2014. Evidence update 54 – a summary of selected new evidence relevant to NICE public health guidance 24.

3 Public Health England, 2018. Local Authority Health Profile – Peterborough.

4 Alcohol outlet density and alcohol related hospital admissions in England: a national small-area level ecological study

Ward Name	IMD score (National)	IMD decile (National)
Barnack	11.7	8
Bretton	40.1	1
Central	39.4	1
Dogsthorpe	42.6	1
East	34.9	2
Eye, Thorney and Newborough	21.7	4
Fletton and Stanground	25.3	3
Fletton and Woodston	19.6	4
Glinton and Castor	10.3	8
Gunthorpe	16.9	5
Hampton Vale	17.7	5
Hargate and Hempsted	14.3	6
North	41.0	1
Orton Longueville	42.1	1
Orton Waterville	19.6	4
Park	24.5	3
Paston and Walton	35.9	1
Ravensthorpe	34.1	2
Stanground South	24.5	3
Werrington	16.5	5
West	19.8	4
Wittering	11.2	8

Source: Ward level deprivation calculated by aggregating from LSOA level, provided by the Ministry of Housing, Communities, and Local Governments, 2019. [2018 ward boundaries are used].

In addition, the 'Op Can- Do' area is within an area subject to significant level of crime and disorder (See Safer Communities Response detailing a long list of challenges and issues in the area, including continuing issues ongoing since the last review in 2020). This is backed up by recent Police data which shows:

- 189 Athena crime records with either Alcohol as a keyword or a 'Street Drinking' or 'Drunken Behaviour' category between the 1st of April 2022 and the 31st of March 2023. In the wards of Central, Dogsthorpe, North, Park and East all near to or partially within the CIZ area. (source Cambridgeshire Constabulary).

Minimising growth of alcohol related premises in the Can Do Area is therefore important in preventing crime and disorder, and protecting the health and wellbeing of the local population.

(ii) Public safety:

Alcohol Specific Hospital Admissions.

This indicator includes admissions to hospital where the primary diagnosis is an alcohol-attributable code.

Alcohol specific admissions by Ward for Peterborough, 2022/2023 (Table 2)

1 Public Health England, 2016. The Public Health Burden of Alcohol and the Effectiveness and Cost- Effectiveness of Alcohol Control Policies – an evidence review.

2 National Institute for Health and Care Excellence, 2010. Public Health Guideline (PH24) – Alcohol-use disorders: prevention & National Institute for Health and Care Excellence, 2014. Evidence update 54 – a summary of selected new evidence relevant to NICE public health guidance 24.

3 Public Health England, 2018. Local Authority Health Profile – Peterborough.

4 Alcohol outlet density and alcohol related hospital admissions in England: a national small-area level ecological study

Area	2022/23		
	Rate	Lower CI	Upper CI
Barnack	628	375	982
Bretton	339	230	483
Central	684	532	864
Dogsthorpe	470	334	643
East	681	524	870
Eye, Thorney and Newborough	285	187	415
Fletton and Stanground	486	355	649
Fletton and Woodston	564	409	756
Glington and Castor	384	242	574
Gunthorpe	177	99	293
Hampton Vale	242	141	383
Hargate and Hempsted	825	521	1,220
North	695	530	894
Orton Longueville	371	258	517
Orton Waterville	418	293	578
Park	536	394	713
Paston and Walton	356	247	496
Ravensthorpe	494	364	655
Stanground South	354	230	519
Werrington	468	346	620
West	325	186	525
Wittering	265	113	525
Peterborough Total	456	425	488

Source: fingertips.phe.org.uk

	Statistically significantly lower than England average
	Statistically similar to the England average
	Statistically significantly higher than England average

¹ Public Health England, 2016. The Public Health Burden of Alcohol and the Effectiveness and Cost- Effectiveness of Alcohol Control Policies – an evidence review.

² National Institute for Health and Care Excellence, 2010. Public Health Guideline (PH24) – Alcohol-use disorders: prevention & National Institute for Health and Care Excellence, 2014. Evidence update 54 – a summary of selected new evidence relevant to NICE public health guidance 24.

³ Public Health England, 2018. Local Authority Health Profile – Peterborough.

⁴ Alcohol outlet density and alcohol related hospital admissions in England: a national small-area level ecological study

Alcohol related hospital admissions have improved in recent years in Peterborough overall, but there are particular issues in some of the wards within or close by to the CIZ area. In the most recent data 684 per 100,000 people in Central Ward were admitted to hospital and is a particular concern (highest ward overall). Nearby East Ward is also a concern with 681 per 100,000 being admitted to hospital (3rd highest ward overall). Both areas are statistically significant higher number of admissions in these wards compared with England. Parts of North Ward are in the CIZ and this ward has a rate of 695 per 100,000 admitted to hospital here (5th highest in Peterborough).

There rates compare with 456 per 100,000 for Peterborough as a whole and a rate of only 177 per 100,000 in Gunthorpe which has the lowest rates in Peterborough. So overall the picture remains that minimising the availability of alcohol in areas of AOD such as the 'OP Can-Do' area is therefore important to protect the health and safety of Peterborough residents and visitors. Also worth highlighting there are high rates is Hargate and Hempsted which require further investigation, this is a new finding and sits outside of the CIZ review and area.

(iii) The protection of children from harm:

Children and young people are more vulnerable to alcohol related harm. Families may be affected by alcohol in a variety of ways including violence, financial problems, absenteeism from school and disrupted relationships, and there is a strong relationship between alcohol misuse and child maltreatment. A number of studies have identified that higher levels of AOD are associated with greater alcohol related consumption and alcohol-related harm, including those that affect children, such as violence. Minimising the growth of AOD in the 'Op Can-Do' area, an area of high deprivation in Peterborough, is therefore important to protect children from harm.

Summary:

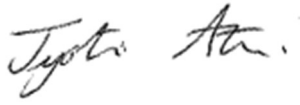
Alcohol can have significant negative health, social and economic impacts on communities, many of which are heightened in areas of high alcohol outlet density, such as the 'Op Can- Do' area. In addition, there are inequalities associated with alcohol-related harm, with more deprived communities, such as those in the 'Op Can-Do' area experiencing greater levels of harms. In line with the licensing objectives outline above, I therefore support the continuation of the cumulative impact policy in this area and would urge the licensing authority to consider the use of cumulative impact policies in other areas where a need is identified, including areas with high alcohol outlet density and high levels of deprivation.

1 Public Health England, 2016. The Public Health Burden of Alcohol and the Effectiveness and Cost- Effectiveness of Alcohol Control Policies – an evidence review.

2 National Institute for Health and Care Excellence, 2010. Public Health Guideline (PH24) – Alcohol-use disorders: prevention & National Institute for Health and Care Excellence, 2014. Evidence update 54 – a summary of selected new evidence relevant to NICE public health guidance 24.

3 Public Health England, 2018. Local Authority Health Profile – Peterborough.

4 Alcohol outlet density and alcohol related hospital admissions in England: a national small-area level ecological study



Jyoti Atri
Director of Public Health
Peterborough City Council

1 Public Health England, 2016. The Public Health Burden of Alcohol and the Effectiveness and Cost- Effectiveness of Alcohol Control Policies – an evidence review.

2 National Institute for Health and Care Excellence, 2010. Public Health Guideline (PH24) – Alcohol-use disorders: prevention & National Institute for Health and Care Excellence, 2014. Evidence update 54 – a summary of selected new evidence relevant to NICE public health guidance 24.

3 Public Health England, 2018. Local Authority Health Profile – Peterborough.

4 Alcohol outlet density and alcohol related hospital admissions in England: a national small-area level ecological study


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Fw: Polite reminder: Licensing Act 2003 - Cumulative Impact Policy and Assessment consultation

CLr Jackie Allen <Jackie.Allen@peterborough.gov.uk>

Tue 10/10/2023 17:39

To:Licensing Policy Consultation <lpc@peterborough.gov.uk>

 1 attachments (33 KB)

CI consult notice.docx;

Can I please request that you make contact with Inspector Lyndsay Mylchreest and the police and crime commissioner for cambridgeshire.

I'm sure it is no coincidence that Millfield and New England is also referenced in relation to Clear Hold & Build, regretfully this takes place after the consultation for CIP & CIA but surely Licensing and the Police need to work together on the implementing a strategy that will HOLD the community safe.

CAUTION: This email originates outside of Peterborough City Council's network. Do **NOT** click on links or open attachments unless you recognise the sender and know the content is safe. Please report any concerns or issues to ICT

You are cordially invited to a community event Introducing,

Clear Hold Build. This is a Home Office initiative designed to tackle Serious Organised Crime and the effects in has on communities in a sustained and long term way. One of the areas selected for this is the Millfield and New England area of Peterborough.

As a representative of the community or community leader it's important to us that we speak with you at the outset of this work to take your views on how the Police, Partners and the community can work together to tackle this key issue. In particular there are elements of how this is approached where yours and the community's voices will be key in shaping how we work. We would welcome you to the event to learn more about the opportunities that Clear Hold Build can bring.

The event will take place on Wednesday 1st November at Peterborough College, Enterprise Suite commencing at 5.15pm until 8.45pm

Parking and refreshments will be provided.

We look forward to seeing you there.

RSVP – Insp Lyndsay Mylchreest

Lyndsay.mylchreest@cambs.police.uk

Kind regards

Jackie

CLr Jackie Allen
Cabinet Member for Children's Services
& Education
Peterborough City Council
City Councillor for East Ward
07767 725 618



From: Democratic Services <democratic.services@peterborough.gov.uk>
Sent: 10 October 2023 15:17
Subject: Polite reminder: Licensing Act 2003 - Cumulative Impact Policy and Assessment consultation

Dear Cllrs,

Please see the below information on the Cumulative Impact Policy and Assessment consultation.

From: Licensing Policy Consultation <lpc@peterborough.gov.uk>
Sent: 10 October 2023 15:00
To: Members Services <membersservices@peterborough.gov.uk>
Cc: Democratic Services <democratic.services@peterborough.gov.uk>
Subject: Polite reminder: Licensing Act 2003 - Cumulative Impact Policy and Assessment consultation

Good afternoon Member Services,

Please would you forward the polite reminder email below to all Councillors.

Many thanks and kind regards

Good afternoon Councillors,

This is a polite reminder that the consultation on the Cumulative Impact Policy (CIP) and Assessment (CIA) ends in just over a week on Wednesday 18th October 2023.

If this matter is important to you and you have not yet responded, please ensure that you do so on or before the 18th, to ensure that your comments can be properly considered in determination of the policy.

Consultation responses may be made:

- By email to: lpc@peterborough.gov.uk, or
- in writing to: Peterborough City Council, Licensing Team Consultation Officer, Sand Martin House, Bittern Way, Fletton Quays, Peterborough, PE2 8TY

Please note: We are unable to accept verbal responses, however, should any person require any further information or clarification on the Cumulative Impact Policy, Assessment, or the consultation process, please call 01733 747474

Please see links below to the consultation and further information.

Consultation webpage

<https://www.peterborough.gov.uk/council/consultations/licensing-consultation-2023-cumulative-impact-policy-and-cumulative-impact-assessment-for-the-millfield-and-new-england-area>

Licensing Act 2003 webpage

<https://www.peterborough.gov.uk/business/licences-and-permits/licensing-act#statement-of-licensing-policy-0-3>

Kind regards

Licensing Consultation Officer
Peterborough City Council
Sand Martin House
Bittern Way
Fletton Quays
Peterborough
PE2 8TY

From: Licensing Policy Consultation <lpc@peterborough.gov.uk>
Sent: 08 September 2023 14:43
To: Members Services <membersservices@peterborough.gov.uk>
Cc: Democratic Services <democratic.services@peterborough.gov.uk>
Subject: Licensing Act 2003 - Cumulative Impact Policy and Assessment consultation

Good afternoon Member Services,

Please would you forward the email below with the attachment to all Councillors.

Many thanks and kind regards

Good afternoon Councillors,

Peterborough City Council are consulting on the current Cumulative Impact Policy (CIP) and Cumulative Impact Assessment (CIA) in place for Millfield, New England area (known as 'Op Can Do') and invite your comments.

The Licensing Act 2003 as amended, requires that the CIP and CIA must be subject to consultation and revised at least every 3 years. The last revision was adopted for implementation on 7th January 2021, and is therefore due for consultation, revision and determination, prior to 7th January 2024.

The consultation will run from **7th September 2023 until 18th October 2023**. Should you wish to respond and make comment, please ensure that you do so prior to the end of the consultation period, to ensure your comments can be properly considered, prior to determination.

Your views and comments will assist the council in determining if the current Cumulative Impact policy (CIP) and Cumulative Impact Assessment (CIA) are still relevant to the present-day situation. A CIP must be evidence based as this evidence is used to formulate the CIA. Therefore, if the evidence no longer supports the policy, the CIP (and CIA) must be removed, or amended in line with current available evidence.

The current CIP including a plan with named streets affected, can be found within section 12 of the overarching Statement of Licensing Policy. The CIA details the evidence obtained in the 2020 consultation and states that the licensing authority consider that the number of premises licenses and/or club premises certificates offering 'Off sales' of alcohol within the defined boundary is such, that it is likely, that the granting of further licenses of this type would be inconsistent with the authority's duty to promote the licensing objectives.

Further information on the consultation, can be found on the attached notice and the council's website, please see links below.

Licensing Act 2003 webpage

<https://www.peterborough.gov.uk/business/licences-and-permits/licensing-act#statement-of-licensing-policy-0-3>

Consultation webpage

<https://www.peterborough.gov.uk/council/consultations/licensing-consultation-2023-cumulative-impact-policy-and-cumulative-impact-assessment-for-the-millfield-and-new-england-area>

As part of the consultation process, we are writing to those likely to be affected by the policy and recognise that in some areas it may be difficult to identify the correct persons or bodies to consult. With this in mind, it would be appreciated if you could forward this email to the most appropriate person or body to respond, if necessary.

Kind regards

Licensing Consultation Officer
Peterborough City Council
Sand Martin House
Bittern Way
Fletton Quays
Peterborough
PE2 8TY

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OP Can Do - CIA & Assessment - Licensing Policy

Cllr Nick Thulbourn <Nick.Thulbourn@peterborough.gov.uk>

Wed 11/10/2023 15:21

To:Licensing Policy Consultation <lpc@peterborough.gov.uk>

HI

Feedback for consultation

Reading the documents it is apparent that the policy on off sales should remain as is. There seems to be a lack of on site sales – ie pubs & restaurants. I believe it should be implicate in the policy document about constraining off sales, particularly late night off sales. But also be implicate about and encouraging the application for new on sales. The problem in this area and across the city is the lack of pubs and restaurants with licenses which makes alcohol consumption an outside or at home activity when it should be a community based social activity. I therefore suggest wording be clear to encourage new licenses for on sales as some I speak to believe the Can Do Area is set up to stop all alcohol sales including pubs or restaurants.

Thanks

Cllr Nick Thulbourn
Fletton & Woodston
07990 613 473

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Cumulative Impact Assessment Statement for the 'Can-Do' New England and Millfield area of Peterborough

This document is produced in accordance with Section 5A of the Licensing Act 2003

Background

The 'Operation-Can-Do' (Op-Can-Do or Can-Do) programme was launched in September 2011, it was a ten year vision jointly led by Peterborough City Council and Cambridgeshire Constabulary, to tackle the many challenges faced in the area and bring about transformational change to improve the quality of life, outlook and aspirations of local people. The programme took a holistic view of the identified issues, and provided a framework to ensure all resources and services available were co-ordinated and effectively delivered appropriately, to meet the needs of the community.

The defined Can-Do boundary includes Gladstone, Millfield and New England communities. These three adjacent neighbourhoods span the Central, North and Park wards of Peterborough. The population has increased significantly and is typically the focal point for many new arrival residents and economic migrants. The area has a disproportionate level of social challenges, is residentially overcrowded has poor housing stock and high levels of HMOs, with a community that is becoming increasingly fragmented with inherent tensions.

Lincoln Road is the main traffic route and is continually choked with traffic. The saturation of licensed premises in this area has contributed to issues of anti-social behaviour directly affecting the health and wellbeing of residents, leaving them feeling unsafe. The area has the highest density in terms of number of premises selling alcohol in proximity to residential dwellings in Peterborough.

Peterborough City Council adopted a Cumulative Impact Policy (CIP) in the Can-Do area on 17/4/13 which was applicable to all types of licensed premises within the defined boundary. The decision was based on the number of licensed premises in the boundary area, had reached or was about to reach saturation. The cumulative impact of the saturation of licensed premises was having a negative impact on the four licensing objectives.

The policy was reviewed and subject to consultation in 2015, where it was determined to retain the cumulative impact policy (CIP) for the defined boundary of Can-Do, as the saturation of licensed premises continued to have a negative impact on the four licensing objectives and residents in the locality.

In 2018, in line with statutory requirements, the CIP was reviewed and consulted upon. The Licensing Authority determined to retain the CIP, as the licensing authority considered that the number of premises licences and Club Premises Certificates in the defined boundary was such, that it is likely that granting further licenses of any type, would be inconsistent with the authority's duty to promote the objectives. In accordance with Section 5A of the Licensing Act 2003 (as amended by s141 of Policing and Crime Act 2017) a Cumulative Impact Assessment was published to that effect.

A further review and consultation was carried out between 19 August 2020 to 14 October 2020 which invited comments and responses on the future of the policy. The Licensing Committee convened on the 18 November 2020 and considered all responses and evidence made available and determined to retain but modify the cumulative impact policy.

Current Cumulative Impact Policy

The licensing authority consider, that the number of premises licenses and/or club premises certificates offering 'Off sales' of alcohol within the defined boundary is such, that it is likely, that the granting of further licenses of this type, would be inconsistent with the authority's duty to promote the licensing objectives.

Further details including responses and minutes of the meeting on 18/11/2020 can be found on the following link: <https://democracy.peterborough.gov.uk/ieListDocuments.aspx?CId=142&MId=4522&Ver=4>

Basis of Evidence

Licensed premises in the defined Can-Do cumulative impact boundary – August 2020

At the time of the review and determination by the licensing authority, there were 85 licensed premises within the defined boundary. Of these 85 there were:

- 18 premises licensed for consumption of alcohol on the premises
- 30 premises licensed for off sales of alcohol
- 19 premises licensed for on and off sales of alcohol
- 18 premises licensed with no alcohol provision

The licensing authority considers that the defined area remains saturated with licensed premises, and the cumulative impact of premises offering 'Off sales', is having a negative impact on the licensing objectives and residents.

Public Health evidence

In making its determination the licensing authority considered the evidence submitted by the Director of Public Health (DPH). The role of the DPH, is to help promote the health and wellbeing of the local populations they serve. Promotion of the licensing objectives, which collectively seek to protect the quality of life for those who live and work in the vicinity of licensed premises and those who socialise in licensed premises are an important contribution to this.

There is a high density of premises selling alcohol in the 'Can-Do' boundary. Peterborough has relatively high levels of deprivation compared with the rest of Cambridgeshire and is the most deprived lower tier area in Cambridgeshire and Peterborough. East and Central wards are among the most deprived in the City according to the IMD 2019.

A considerable body of research examines the relationship between alcohol outlet density (AOD) and alcohol-related harms. This shows that areas with more deprivation tend to have greater AOD which means that regulating the local availability of alcohol has the potential to reduce health inequalities, which supports the use of the CIP in the 'Can-Do' area which has high levels of deprivation.

Alcohol related hospital admissions have improved in recent years in Peterborough overall but there is still a significant problem in Central Ward and East Ward. Rates are of concern and there is a statistically significant higher number of admissions in these wards compared with the rest of Peterborough.

In the most recent data available from 18/19 a total of 63 (equal to 783 people per 100,000) individuals from East Ward and 83 (equal to 728 people per 100,000) from central ward were admitted to hospital for reasons related to alcohol. This compares with only 10 in Hargate and Hempstead (equal to 184 per 100,000), 31 in Orton Waterville (equal to 365 per 100,000) and 42 in Fletton and Stanground (equal to 436 per 100,000)

Minimising the availability of alcohol, especially in areas of high AOD such as the 'Can-Do' area, is therefore important to protect the health and safety of Peterborough residents and visitors.

There is strong evidence for a relationship between AOD and problems associated with social disorder. A number of systematic reviews have identified that higher levels of AOD are associated with greater alcohol consumption, alcohol related violence, injuries, alcohol-related road traffic crashes, sexually transmitted infections, child abuse and neglect and suicide. This evidence supports the use of policies, such as cumulative impact policies, to limit AOD within areas, particularly those of high deprivation, such as the 'Can-Do' area.

The 'Can- Do' area is within an area subject to significant levels of crime and disorder (See PES response to the CIZ). Which provides evidence of:

- 115 alcohol related incidents between May 2019 and May 2020 in Millfield and New England
- Clear problem hot spots around the Triangle, Century Square, Gladstone Park and Fulbridge Road Recreation Area
- A public consultation with 51 responses including area covered by the Can Do Area showing a need for designated Public Spaces Protection Orders
- A log of specific incidents in the area.

Minimising growth of alcohol related premises in the Can Do Area is therefore important in preventing crime and disorder, and protecting the health and wellbeing of the local population.

Children and young people are more vulnerable to alcohol related harm. Families may be affected by alcohol in a variety of ways including violence, financial problems, absenteeism from school and disrupted relationships, and there is a strong relationship between alcohol misuse and child maltreatment. A number of studies have identified that higher levels of AOD are associated with greater alcohol related consumption and alcohol-related harm, including those that affect children, such as violence.

Minimising the growth of AOD in the 'Can-Do' area, an area of high deprivation in Peterborough, is therefore important to protect children from harm

In conclusion, alcohol can have significant negative health, social and economic impacts on communities, many of which are heightened in areas of high alcohol outlet density, such as the 'Can- Do' area. In addition, there are inequalities associated with alcohol-related harm, with more deprived communities, such as those in the 'Can-Do' area experiencing greater levels of harms.

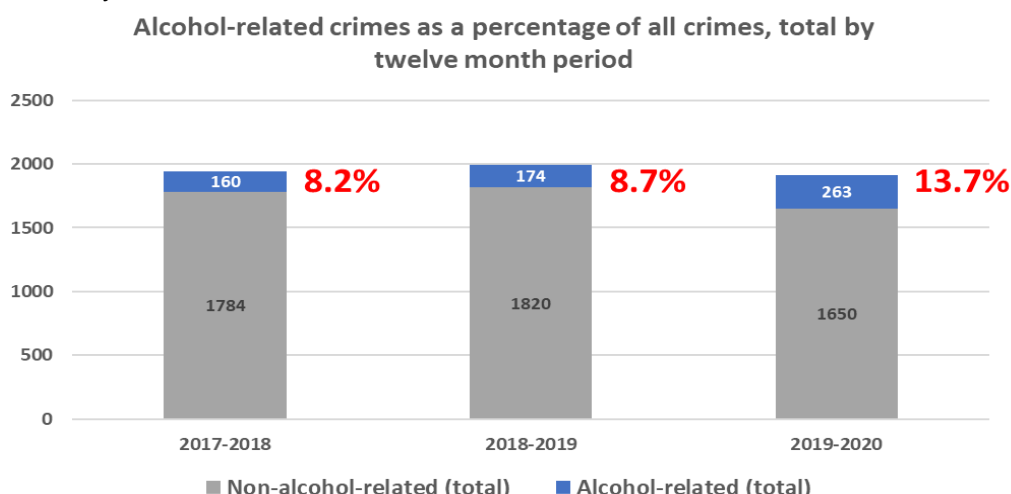
The National Institute for Health and Care Excellence (NICE) public health guideline on the prevention of alcohol-use disorders, concludes that reducing the number of outlets selling alcohol in a given area and the days and hours when it can be sold, is an effective way of reducing alcohol-related harm. The guidelines recommend that a cumulative impact policy should be used where an area is saturated with licensed premises and the evidence suggests that additional premises may affect the licensing objectives.

Cambridgeshire Police evidence

The Northern Area Commander for Cambridgeshire Police provided an analytical data report. The report provided quantitative data on the prevalence of alcohol related crimes and incidents and whether or not they correlated to the presence of licensed premises within the CIP boundary.¹

The available data shows that the percentage of alcohol related incidents, (in comparison to non-alcohol related incidents) have decreased slightly over the past 3 years (7.5% in 17/18, 7.1% in 18/19, and 6.6% in 19/20). Whilst the number of reported incidents overall has increased over the past 3 years. (5,404 in 17/18, 5,914 in 18/19 and 5,959 in 19/20).

Alcohol related crimes actually rose as a percentage of all crimes, and in absolute year-on-year terms, over the same period, but non-alcohol related crimes fell in 19/20. Alcohol related crimes rose most dramatically in the timeframe 19/20 (up 89, to 263 from 174) a significant 51%, making it over 13% of all reported crime within the boundary. See below.

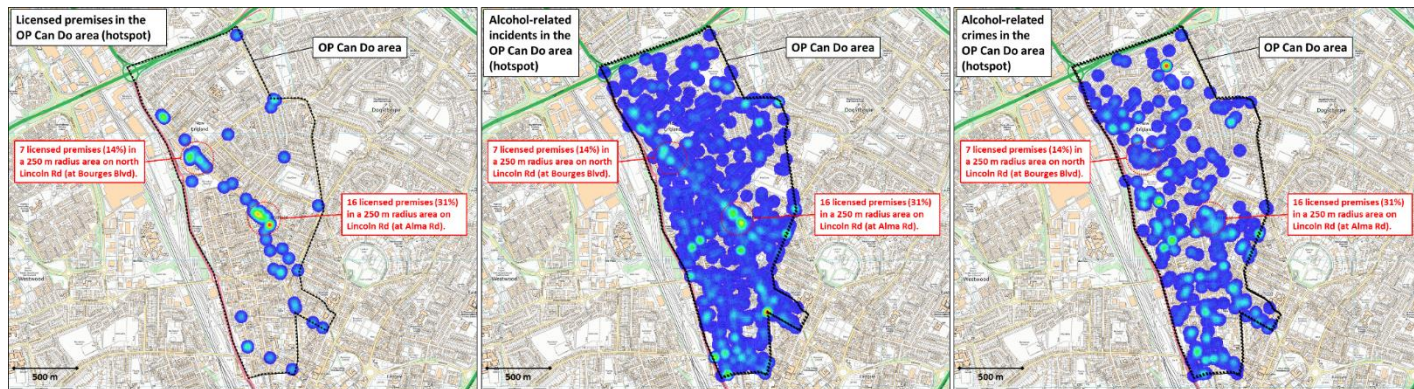


¹ The data provided by the Force Performance Team, covered the period 1 October 2017 to 30 September 2020. Crime data was drawn from CrimeFile for 2017 and part of 2018, and Athena from mid-2018 onward. All incident data was drawn from C&C3

The data set is extensive, but incomplete as it relies on those creating records to apply an 'alcohol' tag or code for each entry. These are not always applied. Furthermore, the switch from CrimeFile to Athena in mid-2018 caused a disruption in reporting and produced artificial declines in crime numbers. This is due to missing crime reports. Data on licensed premises in Peterborough are drawn from a list dated 18 August 2020 and provided by a Peterborough-based Strategic Regulatory Officer – Licensing.

The drop in overall crime in 19/20, may be attributable to the 'Covid lockdown' effect, during this time, crime in general declined, as people stayed at home. The Institute for Alcohol Studies (IAS) indicates that sales of alcohol increased during this period, with greater consumption taking place in the home. Alcohol drove crimes higher in 2020, especially during the pandemic response, but it was less of a factor in incidents during the same period. This correlation suggests that alcohol fuelled more violence in the home and at private residences and areas, versus at public venues that were closed.

The choropleth maps below show 'hotspots' based on concentrations of event or premises location within a 50 meter radius circle. Licensed premises concentration (left map), alcohol related incidents (middle map) and alcohol related crimes (right map)



Licensed premises in the Can-Do area are highly concentrated along Lincoln Road (the area's main commercial thoroughfare) and are clustered at particular points along it. There are two primary clusters: one at Lincoln Road and Bourges Boulevard and the other at Lincoln Road and Alma Road.

Alcohol-related incidents and alcohol-related crimes tend to occur in different areas: the former in more commercial areas and the latter in more residential areas.

Further analysis by postcode was undertaken, to determine any correlation in terms of location, whether or not alcohol related incidents and crimes, in particular, occur nearer to licensed premises. If this were the case, it could reasonably be concluded that 'On' licensed premises help to drive alcohol related incidents and crime in this area.

The greatest concentrations of alcohol-related and non-alcohol-related incidents by postcode, occur elsewhere in the Can-Do area and not necessarily within close proximity to a licensed location.

Alcohol-related crimes by postcode, appear to be concentrated in areas that do not include any (or only a few) licensed premises and appear to be primarily residential in nature. Only PE1 2PW is a 'high alcohol-related crime postcode' that also includes (only two) licensed premises. For non-alcohol-related crime, however, the correlation is slightly stronger, with the primary cluster of licensed premises in the middle of Lincoln Road (at Alma Road) featuring (PE1 2PF is the top postcode for crimes over this period in the Can-Do area, and it has the highest number of licensed premises)

Over one-fifth of all alcohol-related crimes recorded over the three-year period examined in this report occurred in postcodes that lack a licensed location and which are primarily residential in composition, while non-alcohol-related crime appears to be more concentrated in commercial areas (especially along the Lincoln Road corridor). This breakdown is not surprising when details of alcohol-related crimes are considered: over 30% of crimes of common assault, assault without injury and assault occasioning ABH/GBH are related to domestic incidents. Alcohol is driving crimes in the Can-Do area, especially within homes.

It is my view that the Cumulative Impact Policy is both necessary and proportionate to prevent crime, disorder and nuisance, promote public safety and prevent children from harm. Unfortunately, violent crime and alcohol related anti-social behaviour remains a significant issue for both the Police and Local Partners to address. We continue to spend considerable time, effort and resource tackling this. The Special Policy on Concentration of Premises is seen as a vital tool in preventing further escalation of crime and disorder levels.

Peterborough City Council - Prevention and Enforcement Service (PES) evidence

The area of Millfield and New England has been prone to suffer the effects of alcohol-related anti social behaviour for many years, with Designated Public Places Orders (DPPO) implemented initially in 2007 and then replaced by a Public Space Protection Order (PSPO) for the Millfield, New England, Eastfield and Embankment area in June 2017.

Alcohol related anti-social behaviour can include (but is not limited to):

- Causing harassment, alarm and distress
- Urination and defecation
- Littering
- Noise
- Excessive consumption of alcohol can also be contributing factors to criminal damage, begging and public order offences.

The PSPO for Millfield, New England, Eastfield and Embankment was imposed on the designated area for 3 years and comprised conditions to tackle quality of life issues such as alcohol-related and other forms of anti-social behaviour, littering, spitting and urination and defecation.

From August 2017 to 16th December 2019 there were 2,344 Fixed Penalty Notices (FPNs) issued for breaches of the Millfield, New England, Eastfield and Embankment order for littering, spitting, urination and defecation and failing to disperse for alcohol and general ASB.

The frequency of cleansing for streets and open spaces in the CIP area continues to be significantly higher in comparison to other areas of the city. This is partly attributable to the amount of alcohol related litter (bottles, cans) which pose a safety risk and degrade the area.

A search of Police records for May 2019 to May 2020 looking specifically at alcohol-related incidents for the Millfield and New England area identified that there had been 115 recorded incidents for the period.

These incidents range from:

- Groups drinking in public areas,
- Rowdy/aggressive drunken behaviour,
- Assaults, threats of violence and drunks fighting,
- Concern for intoxicated persons,
- Urination,
- Trespass and obstruction,
- General nuisance and disturbance from noise – shouting, smashing bottles, etc

There are particular 'hot spot' locations, notably, the 'Triangle', Century Square and Alma Road, Gladstone Park, and Fulbridge Road recreation area, where calls for service are regularly received from ward Councillors, operators of businesses, residents, and community organisations

The PSPO expired in August 2020. Due to the Covid-19 pandemic, it wasn't possible to review, carry out a fair consultation and re-implement the existing order prior to the expiration date. However based on the levels of enforcement carried out whilst the PSPO was in force, combined with the continued reports of alcohol-related crimes and ASB within the Millfield and New England area, the Prevention & Enforcement is proposing to re-implement a PSPO by the end of 2020 for the Millfield, New England, Eastfield and Embankment area for a further 3 years.

It is the recommendation of the Prevention & Enforcement Services that the existing CIA continues in the Millfield and New England area.

Other evidence considered

A total of 36 responses including a petition containing nearly 170 signatures were received and considered, as well as existing evidence.

Community Groups representing residents and businesses, detail how members of the community continue to be negatively affected by the large concentration of 'Off' licences. They describe the daily problems and

associated anti-social behaviour the number of 'Off' licensed premises in the Can-Do area is causing to their community and businesses, including the wider detrimental effect on their families. They report incidents of persons 'toileting' in their gardens, outside business premises and in 'green' areas, an increase in street drinking, particularly in groups, which is intimidating to residents. Residents have organised litter picks to remove the alcohol related debris left behind.

They attribute a majority of the problems experienced to the increase of street drinking caused by the ease of access to the purchase of 'Off' sales of alcohol, often sold at a low price in order to attract customers or to be competitive. The community can no longer make use of green spaces and other public equipment, due to this issue.

Community groups are working together on the challenges to bring about positive change to the area for those who reside and work there. Public feedback and information from community groups indicate that alcohol related problems and alcohol related anti-social behaviour is vastly under-reported. This can be attributed to lack of English language skills and a mistrust of authority.

The current joint partnership between Peterborough City Council, Cambridgeshire Police and other partner agencies, has highlighted the need to actually reduce the number of outlets and hours that alcohol can be freely purchased, if it is to make any headway towards the goals that it is striving to achieve, so support the retention of the CIP.

Noise disturbance such as rowdy behaviour, shouting and fighting are regularly witnessed and reported to ward councillors and community groups. Such issues can seriously affect children's general wellbeing, sleep and sense of security.

Ward Councillors representing businesses and residents in the area, indicate that the density of outlets selling 'Off' sales of alcohol in the Can-Do area contributes significantly to volatility and anti-social behaviour and negatively impacts on all four licensing objectives. Residents state that they fear to go out late at night. The presence of drunk individuals whose behaviour is aggressive and unpredictable can be intimidating for residents.

This information is reinforced by the individual resident and business responses, who report their own experiences of living in the Can-Do area and the detrimental impact, the number of 'Off' licensed premises affects them, and therefore the licensing objectives. Residents and business owners would like the area to offer a range of different premises, that the number of premises offering 'Off' sales of alcohol, is an attractive nuisance for alcoholics and street drinkers and their associated problems.

Local residents expect ward councillors, the licensing authority and the council as a whole to take action, and be seen to take action to improve the lives and wellbeing of all those living and working in this area.

Summary

The licensing authority cannot take need or commercial demand into account when considering an application, as this is for market forces to determine. However, the number, type and density of licensed premises, in a given area, are proper matters for consideration by the licensing authority, if there is potential impact on the licensing objectives.

The licensing authority have reviewed all the available evidence obtained and provided, and conclude that 'On' licensed premises and those not selling alcohol are not seen to contribute to the problems identified. The available evidence leads the licensing authority to believe that 'Off' sales are the main contributing factor to the problems identified. That the granting of further 'Off' licenses would be inconsistent with the duty to promote the objectives

There remains a high density of licensed premises within the defined boundary. The licensing authority is aware that large numbers of 'Off' licensed premises in close proximity to each other and residential properties, has had a negative impact on the licensing objectives, particularly if they are targeted towards high volume

cheap sales of alcohol. This can result in crime and disorder within a wider area than that associated with one premises.

The licensing authority is mindful of the need to safeguard users of the late night economy, in relation to crime and disorder, but also from alcohol harm. It recognises its responsibility to protect children from harm and to promote public safety. The concentration of licensed premises, whose primary function is the 'Off' sale of alcohol can increase the vulnerability of people and result in alcohol harm.

The cumulative impact of people dispersing from an area can also disturb nearby residents. As Lincoln Road is a main arterial route, with many premises offering 'Off' sales of alcohol, this is seen to attract late night customers, wider than those who reside in the area. 'Off' sales contribute to problems of street drinking, proxy purchasing, dispersal issues, excessive drinking and 'pre-loading' and related disorder.

The council encourages the development of a variety of premises providing a range of licensed activities catering for a wide range of users. As such this assessment of the cumulative impact of 'Off' licensed premises, imposes restrictions only to the extent that they are justified by the available evidence having particular regard to Section 182 guidance, issued by the Secretary of State.

If the authority determines that an application will be refused, it will do so on the basis that the grant of the application would undermine the promotion of one or more of the licensing objectives and that conditions would be ineffective in preventing the problems involved, and this will be shown in the decision.

Partnership working involving the Licensing Authority, Cambridgeshire Constabulary, Trading Standards, UKBA and HMRC and other responsible authorities, continues with a view to improving the standards and compliance with general law in the Can-Do area. Enforcement action has been taken against individual premises which have failed to operate in accordance with legislation and conditions of their licences. This work continues.

The Can-Do area has been prone to suffer from the effects of alcohol related anti-social behaviour for many years. The reintroduction of a PSPO for the area, will include proposed conditions which will increase Police and authorised Council officer's ability to address street drinking and ASB.

The cumulative impact policy allows greater scrutiny of applications, this has resulted in more considered applications with appropriate conditions being served on the authority. Where applications have been made which have demonstrated that the grant of the application will not further negatively impact on the objectives, the licence has been granted with specific appropriate conditions attached.

The licensing authority and the council need to restore and nurture the community's confidence and trust as the area does continue to present a number of complex, multi-layered challenges. The saturation of 'Off' licensed premises remains one of those challenges. It is recognised that the impact of longer hours can be a factor as well as the density of the premises, and this issue will be given material consideration in any decision.

The licensing authority recognises that a special policy is not absolute and any application will still need to be considered on its relative merits. Consideration will be given to the content of the applicants operating schedule, the continuing relevance of evidence in support of the CIA, relevant representations and whether the imposition of appropriate individually tailored conditions would be effective in preventing problems and addressing concerns.

The licensing authority is satisfied that there is an appropriate evidence base to support the need for the cumulative impact policy and that other mechanisms do not themselves adequately address the issues identified in the evidence base.

Signed by: Councillor Peter Hiller
Chair of the Licensing Committee

Date: 24 December 2020

Map Showing Current CI Policy Area in Green

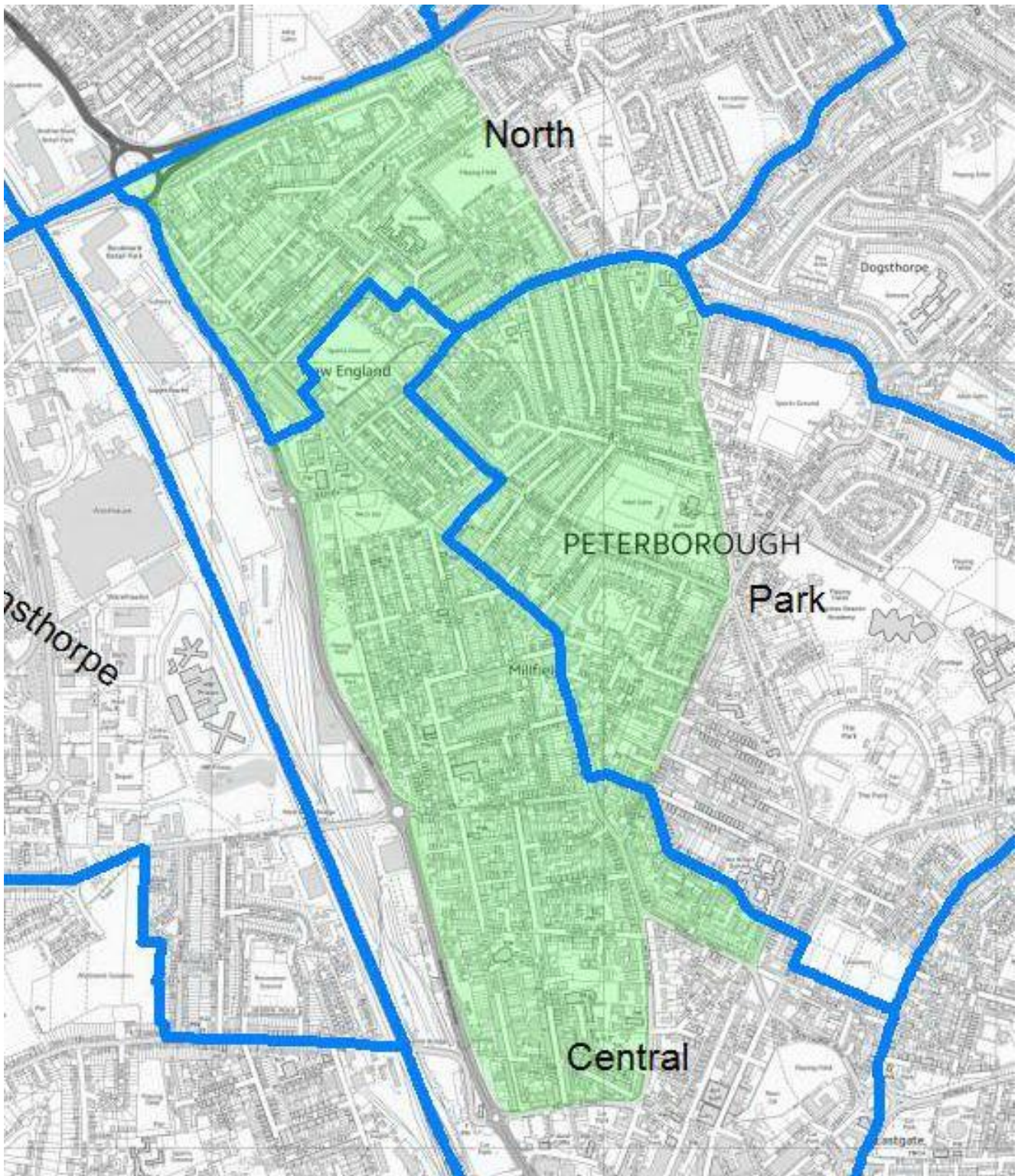


Table of Street Names Within the Current CI Area

Streets in the Op Can Do area		
Alexandra Road	Keats Way	1-359 Dogsthorpe Road
Allen Road	Keeton Road	40 - 50 Bright Street
Alma Road	Kipling Court	Beckets Close
Bamber Street	Lammas Road	Berry Court
Beech Avenue	Lawn Avenue	Boswell Close
Belham Road	Lime Tree Avenue	Burghley Mansions
Bourges Boulevard	Lincoln Road	Burns Close
Brassey Close	Link Road	Burrows Court
Brownlow Road	Lister Road	Carl Hall Court
Burghley Road	Lynton Road	Caroline Court
Burmer Road	Maskew Avenue	Cecil Pacey Court
Cambridge Avenue	Norfolk Street	Century Square
Cecil Road	North Street	Claridge Court
Chantry Close	Northfield Road	Coleridge Place
Chaucer Road	Norton Road	Connaught Mews
Church Walk	Nursery Close	Cromwell Court
Clare Road	Occupation Road	Dogsthorpe Grove
Clarence Road	Park Road	Dyson Close
Cobden Avenue	Parliament Street	Gillwell Mews
Cobden Street	Peveril Road	Gray Court
Cowper Road	Pope Way	Hamilton Court
Craig Street	Portland Avenue	Ingleborough
Cromwell Road	Russell Street	Johnson Walk
Crown Street	Scotney Street	Kimbolton Court
Dryden Road	Searjeant Street	Lincoln Gate
Eaglesthorpe	Shakespeare Avenue	Loire Court
English Street	Sheridan Road	Manor House Street
Exeter Road	Silverwood Road	Old Court Mews
Fitzwilliam Street	Springfield Road	Oxford Road
Foxdale	St James' Avenue	Parkodi Court
Fulbridge Road	St Mark's Street	Popley Court
Geneva Street	St Martins Street	'Raedwald Court
Gilpin Street	St Paul's Road	Rock Road
Gladstone Street	Stone Lane	Rosehall Court
Granville Street	Summerfield Road	Russell Mews
Green Lane	Taverners Road	Salaam Court
Hankey Street	Tennyson Road	Shelley Close
Harris Street	Thistle Moor Road	St Marks Apartments
Henry Court	Towler Street	St Marks Court
Henry Street	Vere Road	St Martins Mews
Herrick Close	Victoria street	The New Haven
Highbury Street	Warbon Avenue	Tom Lock Court
Windmill Street	Waterloo Road	up to 135 Park Road
Bamber Court	Wilberforce Road	Victoria Place
Walpole Court	York Road	

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